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# Via Electronic Mail & US Mail

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# NOTICE OF APPEAL OF CITY MANAGER'S AUGUST 6, 2020 DENIAL OF MARGATE CARE FOR HEROES' REASONABLE ACCOMMODATION REQUEST TO OPEN A VETERAN'S <u>CARE FACILITY AT 603 MELALEUCA DRIVE</u>

Applicant, Quality of Life, Corp., doing business as Margate Care for Heroes ("MCH"), hereby submits this Notice of Appeal<sup>1</sup> ("Appeal") to the City Commission and requests that the City Commission reverse City Manager Cale Curtis' August 6, 2020, decision denying MCH's Reasonable Accommodation Request ("RA Request"), and to approve the proposed business plan to help veterans in need by opening a 36-bed Veterans Care Facility focused on treating post-traumatic stress

Section 3.30(6) of the City code of ordinances reads as follows:

Within thirty (30) days after the city manager's, or designee's, determination on a reasonable accommodation request is mailed to the requesting party, such applicant may appeal the decision. All appeals shall contain a statement containing sufficient detail of the grounds for the appeal. Appeals shall be to the city commission who shall, after public notice and a public hearing, **render a determination as soon as reasonably practicable**, but in no event later than sixty (60) days after an appeal has been filed.

disorder (PTSD) and other illnesses, including incidental treatment for substance use disorder.

MCH requests that this Appeal be scheduled for hearing at the earliest possible City Commission meeting – i.e., **September 2, 2020 (or as a separate meeting item anytime that week)**. Time is of the essence, given that a certain request for proposal for which MCH would be eligible with the City's permission, is set to expire on **September 26, 2020**. *See* **Exhibit 1 to this Appeal.**<sup>2</sup> Proposals to the Department of Veterans Affairs must be submitted with state licensure already approved. MCH cannot obtain its proposed DCF license and AHCA license without the City's approval letter and the state licensure process takes weeks. **MCH's RA Request was initially submitted on June 8, 2020**. We respectfully request that the Commission act quickly to address this application so as to avoid another lost opportunity.

In the event this application is not heard by next week, MCH plans to submit an application for a local business tax receipt to operate the facility at a maximum capacity of 14 clients – which is allowed by right under the *current*<sup>3</sup> City code (i.e., no reasonable accommodation request would be necessary to operate said facility). MCH would submit the local business tax receipt to obtain the City's permission to proceed with the fewer number of clients pending the results of a hearing on this RA Request so as not to avoid missing the deadline for the VA's RFP. *See* **Ex. 1**. If the City later approves this RA Request, MCH will be permitted to help more veterans

<sup>&</sup>lt;sup>2</sup> As indicated on this RFP, eating disorders are also a common co-occurring condition to PTSD.

<sup>&</sup>lt;sup>3</sup> MCH maintains that the 2015 City code applies, due to its grandfathered status as a Group Care Facility.

in the Property than the 14 veterans, which MCH is permitted to house and provide care and services to under the current code.

Significantly, MCH's Business Plan, attached to this Appeal as **Exhibit 2**,<sup>4</sup> is compatible with the Property's current zoning designation of R-3 (multi-family residential). The proposed Veterans Care Facility is a primarily residential facility that would offer incidental medical care and services to its clientele. However, for reasons that are unclear and reject objective facts, the City thus far disagreed with this assertion.

Therefore, MCH has brought this RA Request and Appeal under the Americans with Disabilities Act (ADA), 42 U.S.C 12101 *et seq* (ADA), and the Fair Housing Act (FHA), 42 U.S.C, 3601-3631, to seek a reasonable exception to the City code. Federal law is applicable to these proceedings because the prospective clientele of MCH suffer from PTSD and/or substance use disorder, which constitute disabilities under the ADA and FHA.<sup>5</sup>

There is a dire need for these services. From 2007 to 2017, on average, about 17 veterans committed suicide each day in the United States (approx. 62,050 veteran suicides over that ten year period).<sup>6</sup> MCH is offering the City an opportunity to

<sup>&</sup>lt;sup>4</sup> The Business Plan includes a scrivener's error regarding the number of years that Dr. Emilio Mantero-Atienza has been practicing. It states that he has been practicing for 50 years; as noted in his sworn declaration submitted in conjunction with the RA Request, Dr. Mantero-Atienza has been practicing medicine for 30 years.

<sup>&</sup>lt;sup>5</sup> See Rossbach v. City of Miami, 371 F.3d 1354, 1357 (11th Cir. 2004); Bhogaita v. Altamonte Heights Condo. Ass'n, 765 F.3d 1277, 1282 (11th Cir. 2014); Forbes v. St. Thomas Univ., Inc., 768 F. Supp. 2d 1222, 1228–29 (S.D. Fla. 2010); Singh v. Geo. Wash. Univ. Sch. of Med., 508 F.3d 1097, 1100 (D.C. Cir. 2007); Jeffrey O v. City of Boca Raton, 511 F. Supp. 2d 1339, 1346-7 (S.D. Fla. 2007); MX Group, Inc. v. City of Covington, 293 F 3d 326, 336-340 (6th Cir 2002).

<sup>&</sup>lt;sup>6</sup>https://www.mentalhealth.va.gov/docs/datasheets/2019/2019\_National\_Veteran\_Suicide\_Prevention\_Annual\_Report\_508.pdf at page 9

provide much needed help to veterans of the United States military. MCH's application should be approved because it is entirely reasonable and in no way would result in a fundamental alteration of the City's zoning code.

# I. Background

MCH is the applicant affiliated with the owner of 603 Melaleuca Drive (the "Property"). In June of 2019, the Property owner submitted an application for a local business tax receipt to operate a Veterans Care Facility ("VCF"). That application was summarily denied. Due to litigation ongoing between the owner and the City, attempts by the owner and the undersigned to directly communicate with City representatives regarding the owner's good intentions for the Property were stymied. That litigation has concluded. The rulings ultimately favored the City, because the court found that the applicant had not applied to the City Commission to provide care to people in recovery. However, the **court did note that the City approved the Property as a group care facility under the 2015 City code that could provide "medical care and services that are incidental to the approved use."** 

*During the litigation*, the owner had submitted a business plan to the City that indicated it would seek to obtain three state licenses, including one for inpatient detoxification from the Department of Children and Families (DCF). Later in 2019 – and recently in conjunction with this RA Request – MCH submitted a *different* Business Plan that indicated the facility will only require one license from DCF for Level 1 Residential Treatment. *See* **Ex. 2 at p. 3**. Rather than inpatient detox, a Residential Treatment license would allow the facility to provide longer-term (no less than 90 days) care and services, such as group therapy. Thus, MCH's current

Business Plan is less medical in nature than the previously submitted business plan and, according to the City's logic, would be compatible with R-3 zoned properties.

On May 5, 2020, the City Commission invited public discussion regarding the prospective Veterans Care Facility. A seemingly productive dialogue ensued.<sup>7</sup>

However, despite this good faith discussion with the Commission, City staff has repeatedly declared to the undersigned and the owner that the two distinct business proposals for a Veterans Care Facility are inconsistent with the Property's current zoning designation. This conclusion is incorrect with regard to the previously submitted plan and the current Business Plan. For purposes of this RA Request, we will address the City's position on the Business Plan submitted in conjunction with the RA Request *only* (the "Business Plan")<sup>8</sup> and not any business plans submitted that would arguably require a change of zoning to CF-1 as those plan are simply irrelevant.

MCH maintains that its Business Plan is compatible with the 2015 City code (to which it is bound) as well as the current code. Nevertheless, in an attempt to appease the City and to put the zoning related disagreement to rest, the owner submitted a request to change its zoning of the Property from its current designation of multi-residential (R-3) to Community Facility (CF-1) on **June 2, 2020** (the "Rezoning Request"). Despite many inquiries made on behalf of MCH, the Rezoning Request has yet to appear on any City agendas.

<sup>&</sup>lt;sup>7</sup> See transcript attached as **Exhibit E to Exhibit 3 to this Appeal**.

<sup>&</sup>lt;sup>8</sup> MCH proposes offering more medical services if it is rezoned, but those services are only tied to the rezoning application – not to the RA Request.

Separately, MCH submitted this RA Request on June 8, 2020. As explained in further detail below, the RA Request is separate and distinct from the Rezoning Request.

A brief summary of the procedural background regarding the RA Request is necessary. MCH submitted its RA Request on June 8, 2020. On Wednesday, July 15, 2020, the undersigned was notified that MCH would be provided a brief amount of time to present the RA Request to Manager Curtis on July  $21^{st}$  – in six days' time.

On the afternoon of July 14, 2020, the Friday preceding the RA Request hearing, the undersigned was informed that the City had posted various old, irrelevant applications and correspondences on the online agenda materials section of the City's website. The extraneous and irrelevant materials were clearly intended to muddy the waters and make the RA Request appear to be something that it is not. The undersigned has repeatedly objected to these postings. Given their inapplicability to the RA Request, the City's postings did not seek to educate and inform but, rather, were clearly posted to obfuscate and to conflate MCH's alternative and prior applications with its RA Request.

On July 21, 2020, MCH supplied written evidence in support of the RA Request. The packet of evidence consisted of 165 pages of materials – only eight pages of which the City did not already have in its possession, or at least have access to. The packet included the RA Request, MCH's Business Plan, and declarations in support from a land use planner and two doctors, among other documents. A transcript of the RA Request hearing and the evidence provided in support is attached as **Composite Exhibit 3 – evidence packet attached as Exhibits A and B thereto**.

MCH was provided 30 minutes to attempt to address all potential issues that the City might conceivably have with its application, and to explain why its application to help military veterans was reasonable and would not work a fundamental alteration of the City's zoning code.

After the undersigned agreed to give the City an extension to provide its decision, the City Manager denied the RA Request on August 6th.<sup>9</sup> *See* Exhibit 4. The City's denial lacks any basis in law or fact and should be reversed for the reasons provided herein and in the attached exhibits.

# II. The City Improperly Conflates MCH's Reasonable Accommodation Request with Its Pending Change of Zoning Request.

The City's denial letter erroneously states as follows:

The previous special exception use granted for this property in 2015 was for an Assisted Living Facility that was not a medical use. This was confirmed in the lawsuit brought by the applicant's principal against the City. The permitted uses of the R-3 zoning district do not include any medical or quasi-medical<sup>10</sup> uses; such medical uses are permitted in other zoning districts of the City, including but not limited to CF-1. **This is corroborated by the applicant's concurrent application for a zoning change to CF-1 for this property.** 

# Ex. 5.

To be clear, MCH's RA Request has nothing to do with its Rezoning Request. The Rezoning Request is separate and apart from the RA Request and, if the City grants the **rezoning**, it would effectively be allowing the owner to provide more medical services in the premises than if the City grants the RA Request. Of course, MCH's position is that the City should grant both applications. *But at issue in this* 

<sup>&</sup>lt;sup>9</sup> The City code requires an answer be provided to a reasonable accommodation request within a maximum of 45 days. 3.30(4), City code.

<sup>&</sup>lt;sup>10</sup> This statement regarding quasi-medical uses is utterly false and in violation of a federal court order that expressly recognized the owner's vested right to provide incidental medical care and services within the premises. *See* Exhibit J at p. 45 to Ex. 3.

application is solely the more residential – and less medical – Business Plan for a Veterans Care Facility submitted by MCH.

Regarding the prospective rezoning, the CF-1 zoning designation would allow for more medically intense uses in the facility than what would result from granting the RA Request. The DCF and AHCA licenses sought by MCH <u>in each individual</u> <u>application are distinct</u>. In the event the Property is rezoned to CF-1, MCH would endeavor to obtain more intensely medical licenses than the less medical and more residential nature of the licenses that MCH would obtain if this RA Request is granted. This is reflected in the respective business plans and explained in further detail below.

# III. The Applicant's Request Is Reasonable and Would Not Work a Fundamental Alteration of the Zoning Code.

In denying the RA Request, the City ignored MCH's Business Plan and the objective facts regarding MCH's proposed business operation.

The City Manager's denial letter states as follows:

Essentially the same plan<sup>11</sup> [sic] was submitted prior to the hearing scheduled by Ms. Jimenez.<sup>12</sup> Therein, it was proposed that the use be a Veterans Inpatient Residential Treatment facility licensed by the Agency for Health Care Administration (AHCA) and the Department of Children and Families (DCF). Moreover, the Reasonable Accommodation Request includes a proposed zoning approval letter for licensure by both state agencies.

# **Ex. 5**.

This statement is false for many reasons – but one reason is particularly important in light of the City's purported objections to MCH's current Business

<sup>&</sup>lt;sup>11</sup> It is not the same business plan.

<sup>&</sup>lt;sup>12</sup> Ms. Jimenez did not schedule the hearing.

Plan. Significantly, MCH's business plans for the applications during the litigation were markedly different from the 2019/2020 iterations of the business plans submitted to the City, based on the particular licenses sought and, accordingly, the allowable services to be provided to residents.

# A. <u>Two Different Business Plans</u>

The first business plan submitted to the City included a request for the City's zoning approval to allow owner to seek state licenses of varying degrees of medically intense uses – that is, the initial application requested three different licenses – (1) residential detoxification; (2) intensive inpatient treatment; and (3) residential treatment level 1. *See* relevant page from old business plan, attached as **Exhibit 5** to this Appeal.

MCH's current Business Plan only seeks one of the above-listed licenses from the DCF – the license for "residential treatment level 1." *See* **Ex. 2 at p. 3**. This license is described in the Florida Administrative Code as follows:

(a) Level 1 programs include those that provide services on a short-term basis. This level is appropriate for persons who have sub-acute biomedical problems or behavioral, emotional, or cognitive problems that are severe enough that they require inpatient treatment, but do not need the full resources of an acute care general hospital or a medically managed inpatient treatment program. Typically, clients have a job and a home to support their recovery upon completion of this level of care. The emphasis is clearly on an intensive regimen of clinical services using a multidisciplinary team approach. Services may include some medical services based on the needs of the client.

Fla Admin. Code, 65D-30.007, "Standards for Residential Treatment," attached as **Exhibit 6**. Furthermore, among the primary services offered at such facilities, the administrative code lists:

(a) Individual counseling;

(b) Group counseling;

(c) Counseling with families;

(d) Substance abuse education, such as strategies for avoiding substance abuse or relapse, health problems related to substance abuse, and motivational enhancement and strategies for achieving a substance-free lifestyle;

(e) Life skills training such as anger management, communication skills, employability skills, problem solving, relapse prevention, recovery training, decision-making, relationship skills, and symptom management;

(f) Non-verbal therapies such as recreation therapy, art therapy, music therapy, or dance (movement) therapy to provide the client with alternative means of self expression and problem resolution; . . .

**Ex. 7**. As was clearly stated during the July 21<sup>st</sup> hearing, MCH would operate a *sub-acute* facility offering primarily residential services with incidental medical care and services. Rather than a hospital type facility, which is how the City has mischaracterizes MCH's application, MCH is proposing to operate a primarily residential facility that will offer incidental medical care and services, such as counseling.

Indeed, the clients of the facility would be required to stay at MCH for **a minimum of 90 days**. The owner is expressly permitted to provide incidental medical care and services, as the United States District Court for the Southern District of Florida found in its September 2019 order. *See* **Exhibit J at p. 45 to Ex. 3.** 

Furthermore, as the City stipulated that MCH was bound by the 2015 City code, the City should be applying the 2015 code in its analysis, which unequivocally allows the requested use as MCH has made clear in its RA Request. *See* Transcript of July 21<sup>st</sup> hearing, **Ex. 3 at 19–21**.

MCH incorporates its arguments regarding application of the 2015 City code herein. *See id.* 

## B. <u>Owner is Grandfathered as a Group Care Facility</u>

The applicant was approved as a Group Care Facility and Judge Beth Bloom found that the specific allowable use was equivalent to an Assisted Living Facility, commonly referred to as an ALF. *See* Exhibit J at p. 45 to Ex. 3. The Florida Administrative Code defines Assisted Living Facilities as including Limited Mental Health ALFs for patients with mental disorders, who are eligible for, are receiving, or have received mental health services within the last 5 years. 59A-36.020(2)(b) and (c), F.A.C.

Such facilities have designated staff that have completed limited mental health training, 59A-36.020(3)(e), with training that includes mental health diagnosis and/or mental health treatment, 59A-36.011 (9)(a)(2), F.A.C. These ALFs provide an opportunity for private face-to-face contact between the mental health resident and the resident's mental health case manager or other treatment personnel of the resident's mental health care provider, 59A-36.020(3)(b), F.A.C.

Accordingly, an ALF is absolutely permitted to obtain the DCF license for Residential Level 1 treatment and AHCA license for residential treatment.

## C. <u>The ALF Grandfathered Use Has Not Been Abandoned.</u>

Many local governments provide that a nonconforming use may not be reestablished if the use has been dormant for a set period of time. Once the nonconforming use has been established, the burden shifts to the local government to prove that the nonconforming use has been discontinued or abandoned.<sup>13</sup>

<sup>&</sup>lt;sup>13</sup> A large number of courts outside of Florida have held that a showing of intent is necessary to establish discontinuance of a nonconforming use. *Grushkin v. Zoning* 

Florida courts require a showing of intent and that the provision of a time frame for discontinuance merely provides a rebuttable presumption of intent to abandon a nonconforming use or a special exception use. Cook v. the City of Lake Worth, 1 Fla. L. Weekly Supp. 383a (Fla. 19th Cir., May 26, 1993), aff'd, 626 So. 2d 1115 (Fla. 4th DCA 1993). In *Cook*, the city of Lake Worth rezoned a building to commercial and multifamily use. The city's rezoning rendered retail space in the building nonconforming. The city's code further provided that in the event a nonconforming use ceased for a period of six months or more, the nonconforming use could not be reestablished. Despite numerous attempts, the property owner was not able to lease the property for retail uses over a six-month period due to an The court found evidence that the owner continuously economic downturn. attempted to rent out the retail space sufficient to rebut the presumption of intent to abandon the use. See also, Amnesia Holding, Inc. v. City of Miami Beach, 6 Fla. L. Weekly Supp. 252a (Fla. 11<sup>th</sup> Cir., January 29, 1999) (6 Fla. L. Weekly Supp. 252a), reh'g denied, 6 Fla. L. Weekly Supp. 315a (holding that city failed to demonstrate intent to abandon nonconforming nightclub lost nonconforming status by failing to provide continuous meal service).

Here, we have the following showing lack of intent to discontinue the use: the current owner has been actively marketing as a group care facility and has been continuously in litigation to reestablish that use. Therefore, there has been no abandonment of the use as the City implies.

D. <u>The Current Zoning Code</u>

*Bd. of Appeals of City of Norwalk*, 227 A. 2d 98, 100 (Conn. Comm. P1. 1967); *A. T. & G, Inc. v. Zoning Bd. of Review of Town of North Smithfield*, 322 A. 2d 294 (R.I. 1974).

Even assuming that the current zoning code *does* apply and that there somehow has been an abandonment of the approved use from 2015, MCH's Veterans Care Facility qualifies as a Community Residential Home under the current iteration of the zoning code. According to Section 16.2 of the zoning code, such facilities are allowed as of right in R-3 zoned properties.

Section 16.2 reads as follows:

No building or structure, or part thereof, shall be erected, altered or used, or land or water used, in whole or in part, for other than one (1) or more of the following specified uses:

- (A) *Permitted use specified:*
- (1) All uses permitted in the R-2 district, subject to the limitations, requirements and procedures contained therein.
- (2) A plot containing multiple unit dwelling(s).
- (3) Community residential home, Type 2 as defined in Section 2.2.
- (4) Recovery residence, as defined in Section 2.2.
- § 16.2, current City code.

Section 2.2 reads as follows:

Community residential home: A dwelling unit licensed to serve residents who are clients of the Department of Elderly Affairs, the Agency for Persons with Disabilities, the Department of Juvenile Justice or the Department of Children and Families or licensed Agency for Health Care Administration

. . . .

*Community residential home, Type 2:* A dwelling unit **meeting the definition of community residential home** which provides a living environment for seven (7) to fourteen (14) unrelated residents who operate as the functional equivalent of a family, including such supervision and **care by supportive staff as may be necessary to meet the physical, emotional, and social needs of residents**. Type 2 homes shall not be located within one thousand (1,000) feet of another Type 1 home and within one thousand two hundred (1,200) feet of another Type 2 homes. For purposes of City land use and zoning determinations,

this definition does not affect the legal nonconforming use statues of any community residential home lawfully permitted and operating as of July 1, 2016.

§ 2.2, current City code (emphasis added). Assuming for the sake of argument that MCH is bound by the 2015 code – despite the City's stipulation and the Court's finding that the owner was grandfathered – a Veterans Care Facility would be allowed *as of right* for, at least, up to 14 people. Indeed, the prospective clients of MCH would absolutely reside in the facility for, at least, 90 days, and would be clients of DCF and/or AHCA, as the City code defines clients of Community Residential Homes.

The fact that the clients would receive incidental medical care at the residential facility does not disqualify it from meeting this broad definition – by the very fact that the residents are clients of DCF and/or AHCA, they are evidently receiving medical care and services. By way of analogy, residents may receive medical care and services in their homes by way of hospice or other similar programs where medical services are provided in a primarily residential setting.

It would defy logic to cap the number of clients at 14 people in this facility. MCH's facility is approximately 8,885 square feet **on an acre size lot**. It would defy logic to restrict MCH's clientele to just 14 people and would achieve no purpose considering that there is more than enough onsite parking and traffic will not be adversely impacted by implementing MCH's Business Plan. *See* Declaration of land use planner Wesley Blackman, **Exhibit C to Ex. 3**, and the traffic and parking report done by **Thomas Hall attached as Exhibit 7**.

As Mr. Hall indicates, the nursing home use under the Institute of Transportation Engineers' (ITE) Trip Generation manual, is the closest use category in the ITE to MCH's current Business Plan. MCH's facility will generate less traffic than a nursing home; however, given that most – if not all – residents will not need to park a vehicle because they will be driven to the facility by an MCH shuttle, or by a friend or family member. At most, one could expect a dozen employees working at the facility at once (including shuttles for residents).

Traffic Engineer Thomas Hall applied the proper ITE and parking analysis and found that 13 parking spaces (36 beds x 0.36 parking spaces = 12.96 parking spaces, or 13 parking spaces) are required to serve the site. *See* **Ex. 11**. He then took good design practices into account and found that a maximum of 18 parking spaces would be required under that standard. Because MCH has 22 parking spaces (including one handicap space) the facility has sufficient parking to operate as presented in the Business Plan.

Despite the City's baffling analysis, at no time will all of MCH's 49 employees be at the property at the same time. And MCH will certainly never come anywhere near the Florida Building Code occupancy limit of 104 occupants, as the City comically suggests. Of course, the Property is not an event venue or party space. The City's analysis on the prospective occupancy in the Property is outrageous and lacks any factual basis.

By its operational nature, MCH will generate less traffic than a nursing home. Though, even considering that MCH's Veterans Care Facility would generate the equivalent vehicle count, it would result in fewer cars than the Property's prior apartment complex use – and certainly nowhere near the Hospital category numbers that the City has inexplicably used to calculated MCH's anticipated traffic count. Even if MCH were proposing to operate a medical detox facility – which it is not under this RA Request – those resulting traffic numbers and the operational characteristics would not at all resemble those of a hospital. *See* deposition transcript from Building Director Richard Nixon at **Exhibit H to Ex. 3 to this Appeal**; land use report by Henry Iler at **Exhibit F at p. 5 to Ex. 3**; transcript of July 21<sup>st</sup> hearing at **Ex. 7**; and Declaration of land planner Wesley Blackman, at **Exhibit C to Ex. 3** ¶ 16.

To the extent there is any aspect of MCH's application that may be outside the bounds of the *current* zoning code, it would arguably come down to the number of allowable clients in the facility. Accordingly, under current code analysis, MCH's RA Request seeks an exception to that limitation of residents, based on the large size of its facility, its capacity for up to 36 clients to reside and receive incidental medical care and services (two clients per 18 bedrooms), and the great need to help veterans who are suffering from PTSD. *See* declarations of Dr. Nunez and Dr. Mantero-Atienza.

The long term stays of up to 36 clients at a time would provide the clientele with a group setting where the residents can interact and work through trauma together in a therapeutic and nurturing environment. MCH's clients will lean on each other for support, and will be provided the resources to improve their lives.

Given the large size of the facility, an accommodation increasing the number of allowable clients is warranted and is certainly reasonable. Moreover, granting the request would not result in a fundamental alteration of the City's zoning code considering the compatibility of the proposed use with the Property's current zoning designation and the diverse nature of land uses in the surrounding area.

# IV. Failure to Approve the RA Request Would Constitute a Violation of Federal Law.

The prospective clients of MCH suffer from PTSD and are entitled to protections under the ADA and FHA. *See Rossbach v. City of Miami*, 371 F.3d 1354, 1357 (11th Cir. 2004); *Forbes v. St. Thomas Univ.*, *Inc.*, 768 F. Supp. 2d 1222, 1228–29 (S.D. Fla. 2010); *Singh v. Geo. Wash. Univ. Sch. of Med.*, 508 F.3d 1097,

1100 (D.C. Cir. 2007). Also under the FHA and ADA, persons in recovery from alcohol or other substance use disorder are considered disabled and thus entitle to the statutes' protections. *Jeffrey O v. City of Boca Raton*, 511 F. Supp. 2d 1339, 1346-7 (S.D. Fla. 2007); *MX Group, Inc. v. City of Covington*, 293 F 3d 326, 336-340 (6th Cir 2002); *Innovative Health Sys v City of White Plains*, 117 F. 3d, 37, 48-49 (2d Cir. 1997): 42 U.S.C. 12210(b): and 28 C.F.R. 35.104(A)(ii) (listing "drug addiction" as a physiological impairment). Such persons are specifically included within the federal definition of "handicapped individual." *See also* 42 U.S.C. 3602(h) and 24 C. F. R. 100.201(a)(2). Thus any person in active recovery and/or treatment from some form of addiction to substances and/or alcohol are therefore specifically included within the definition of "handicapped individual." *See 42* U.S.C. 3602(h) (Fair Housing Act) and 24 C.F.R. 100.201(a)(2) *See also City of Edmonds v. Oxford House, Inc.*, 514 U.S. 725, 115, S.Ct. 1776 (1995). The Fair Housing Act itself was amended to include handicapped individuals within its parameters.

Licensed services providers that propose to provide services to qualifying individuals with disabilities, such as people in recovery for addiction and/or PTSD have standing as "person[s] alleging discrimination on the basis of disability" under the ADA. 42 U.S.C. 12133 and 28 C.F.R. 35.130(b)(6); *A Helping Hand, LLC v Baltimore County Md.*, 515 F.3d 356, 364, (4th Cir. 2008). Similarly, those who wish to provide housing for handicapped persons have standing under the Fair Housing Act. *See, e.g., Judy B. v. Borough of Tioga*, 889 F. Supp. 792, 797, (M.D. Pa. 1995); *North Shore-Chicago Rehab., Inc. v. Village of Skokie*, 827 F Supp. 497, 507 n.3 (N.D. I11. 1993); *Horizon House Dev. Servs., Inc. v Twp. of Upper Southampton*, 804 F. Supp. 683, 692 (E.D. Pa. 1992) *aff'd mem*, 995 F2.d 217 (3d Cir. 1993).

It is illegal under the ADA and its implementing regulations to exclude treatment programs from zoning districts where other similar quasi-residential/medical uses are allowed, or to apply different standards for their approval. *See Pathways v. Town of Leonardtown*, 133 F. Supp. 2d 772, 777-78 (D. Md. 2001). Accordingly, a denial of MCH's RA Request would violate federal law.

# A. <u>MCH is a Dwelling Under the Fair Housing Act.</u>

To be protected by the FHA, a facility must constitute a dwelling, <sup>2</sup> which is "any building, structure, or portion thereof which is occupied as, or designed or intended for occupancy as, a residence by one or more families, . . . ." 42 U.S.C. § 3602(b). When analyzing this issue, courts must apply a broad and expansive interpretation of the term. *See Schwarz v. City of Treasure Island*, 544 F.3d 1201, 1216 (11th Cir. 2008) (citing *City of Edmonds v. Oxford House, Inc.*, 514 U.S. 725, 731 (1995)). Court look at (i) the length of stay of an individual at the location and (ii) whether the individual intends to return to the particular location *during the course of his or her stay. See id.* at 1214-15 (emphasis added); *Lakeside Resort Enterprises, LP v. Bd. of Sup'rs of Palmyra Tp.*, 455 F.3d 154, 156 (3d Cir. 2006).

A facility with an average length of stay of 14.8 days qualifies as a dwelling under the FHA. See Lakeside Resort Enterprises, 455 F. 3d at 157.

The "Dwelling" definition in section 2.2 of the City code includes "[a]ny building, or part thereof, occupied in whole or in part, as the residence or living quarters of one (1) or more persons, permanently or *temporarily*, continuously or *transiently*." § 2.2, City code.

MCH's clients will reside at the facility for no less than 90 days and they will return to the facility during the course of their stay – if they leave at all (under supervision). In *Lakeside Resort*, the Third Circuit stated that the relevant inquiry is whether the person staying at the facility views it as a "place to return

to" during the course of their treatment. *Id.* at 159-60. Here, MCH's clients will have designated beds, will eat meals together, and will reside at the facility while they undergo treatment. MCH is therefore a dwelling under the FHA and it is entitled to the protections afforded under the Fair Housing Act.

# V. The Operational Characteristics of Margate Care for Heroes Indicate that It Will Have Minimal Impact on the Surrounding Area and Will Not Result In a Fundamental Alteration of the City's Zoning Scheme.

MCH will have a minimal impact on the surrounding mixed-use neighborhood and allowing it to open will in no way result in a fundamental alteration of the City's zoning scheme. In support of its position, MCH hereby adopts its Business Plan, traffic expert Thomas Hall's Traffic Statement, and the Declaration of land use planner Wesley Blackman. In addition, MCH provides that the following safety related procedures will be in place at all times in the facility:

- Residents will be supervised at all times.
- The program is structured such that there will be no free time or ability for residents to leave the building.
- There will be a full-time staff, 24/7, on site.
- All entrances will be monitored 24/7 by internal and/or external cameras for the protection of the residents and the staff.

Furthermore, all residents at the facility are monitored in a variety of ways. The facility will be staffed 24 hours a day, 7 days a week in accordance with state guidelines established and enforced by the Department of Children and Family Services. These same guidelines establish a specific staff/patient ratio based on the number of beds in the facility. Support staff are always present and on-site.

Residents are not permitted to leave the facility unless being discharged or being escorted and supervised to and from an outside medical appointment. Entrance/exit doors are alarmed and anyone coming into the facility must be cleared by appropriate staff. In addition, there is no visitation permitted by family/friends during the treatment process. Family members may be asked to participate in a clinical session scheduled by the therapist and, upon arrival, sign in and are escorted to the appropriate office. Mail and packages are opened by the patient in the presence of a staff member and contents are thoroughly screened.

At the time of admission, cell phones, computers and other communication devices are confiscated and stored until the patient is leaving the program. Telephones are not accessible to residents and all calls are made in the presence of a staff member. In addition to the foregoing, the location of each resident is identified and recorded every 30 minutes. Group attendance sign in sheets are required and the location of any patient scheduled to be in group who is not present is immediately determined.

# VI. Conclusion

In conclusion, the City Commission should reverse the City Manager's denial of MCH's RA Request, and allow MCH to open a facility that would provide desperately needed care and services to the brave men and women who have served their country at great sacrifice. As detailed above and in the evidence already submitted in support of this application, there is no reason not to approve this RA Request. There is no reason not to sign and provide a letter on City letterhead like the example pasted below. With the City's approval of this letter, MCH will be able to obtain its license for residential treatment and submit its application in response the VA's request for proposal. We respectfully request that you do not let this

opportunity to help veterans and create jobs in the City of Margate pass you by. We

are available to answer any questions or concerns at any time.

On behalf of Margate Care for Heroes-

Sincerely,

**Buchanan Ingersoll & Rooney PC** 

cc. City Clerk Joseph Kavanaugh

# EXAMPLE TEXT THAT MUST BE SIGNED BY A CITY OFFICIAL AND PRINTED ON THE CITY'S LETTERHEAD IN ORDER TO SECURE NECESSARY LICENSE:

Dear Ms. Jimenez,

Please allow this correspondence to serve as confirmation that your intended uses of the property located at 603 Melaleuca Dr, Margate, Florida (the "Property") as a DCF Licensed Residential Level 1 treatment facility and as an AHCA licensed Residential Treatment Facility are permitted uses at that location.

# **EXHIBIT 1**

		ACT/ORDER FOR CO MPLETE BLOCKS 12				1. R	EQUISITI	ON NO.		PAGE 1 OF	94		
2. CONTRACT NO.		3. AWARD/EFFECTIVE DATE	4. ORDER NO.		<u> </u>	5.80	DLICITAT	ION NUM	BER	6. SOLICITA	TION ISSUE DATE		
2.001110013101						360	36C24819R0153			09-27	09-27-2019		
7. FOR SOLICITATION a. NAME INFORMATION CALL: Mechelle D. Reaser, Contracting			Officer	b. TELEPHONE NO. (No Collect Calls)					8. OFFER DUE DATE/LOCAL TIME 09-26-2020				
9. ISSUED BY CODE 36C248				10. THIS A							<u>12:00 p.m. E.S.</u> T Dire % FOR:		
Department of Veterans Affairs Network Contracting Office 8 (NCO 8) 8875 Hidden River Pkwy, Suite 525 Tampa FL 33637					ERAN-OWNE	L BUSINESS WOMEN-OWNED SMALL BUSINESS (WOSB) ELIGIBLE UNDER THE WOME SMALL BUSINESS PROGRAM					N-OWNED NAICS: 623220 SIZE STANDARD: \$15 Million		
11. DELIVERY FOR FOB DESTINA- TION UNLESS BLOCK IS MARKED		12. DISCOUNT TERMS		13a. THIS CONTRACT & RATED ORDER UNI			NDER						
X SEE SCHEDULE					DPAS (15 CFR 700)			14.	RFQ	ICITATION			
15. DELIVER TO CODE			DE 36C248	16. ADMINISTERED BY						CODE 36C248			
Veterans Inte		ce Network 8 (VISN 8) Centers (VAMC)		- 8 T	letwork 3875 Hid Tampa FL	den Rive 33637	ing O	ffice	8 (NCO8)				
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VISN 8 Locations: North Florida/South Georgia VA Healthcare System Orlando VA Medical Center Malcom Randall VAMC, (Gainesville, FL) James A. Haley Veterans Hospital (Tampa, FL) Bay Pines VA Healthcare System West Palm Beach VA Medical Center Miami VA Healthcare System VA Caribbean Healthcare System (San Juan, PR)							-						
		se and/or Attach Additional Sheets as See CONTINUATION						TOTAL		(For Govt Hee Or	IV)		
27b. CONTRACT/P 28. CONTRACTOR COPIES TO ISSUIN DELIVER ALL ITEM	I INCORPORATES BY URCHASE ORDER INC IS REQUIRED TO SIG GOFFICE. CONTRAC IS SET FORTH OR OTI	REFERENCE FAR 52.212-1, 52.212- CORPORATES BY REFERENCE FAR N THIS DOCUMENT AND RETURN _ TOR AGREES TO FURNISH AND HERWISE IDENTIFIED ABOVE AND	4. FAR 52.212-3 AND 52.2 52.212-4. FAR 52.212-5 K 1 ON ANY		D. ADDENDA	AWARD OF C		ARE ARE T: REF	ARE NOT A	TTACHED. TTACHED OFFER ON SOLI	OFFER		
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30b. NAME AND TITLE OF SIGNER (TYPE OR PRINT) 30c. DATE SIGNED					31b. NAME OF CONTRACTING OFFICER (TYPE OR PRINT)     31c. DATE SIGNED       Mechelle D. Reaser     Contracting Officer								
AUTHORIZED FOR LOC			·····						FANDARD FOR		/. 2/2012)		

### **B.3 PERFORMANCE WORK STATEMENT (PWS)**

#### 1. GENERAL:

- 1.1. <u>Services Required</u> The Contractor shall provide a full spectrum community based residential treatment services and dual diagnosis for various eating disorders, including: Anorexia Nervosa Avoidant/Restrictive food intake Disorder, Bulimia Nervosa, Orthorexia Nervosa, Purging Disorder, Pica and Eating disorders not otherwise specified, which combines psychological, emotional support and nutritional guidance. Services shall be provided in accordance with the specifications contained herein to beneficiaries of the Veterans Affairs Medical Center (VAMCs) identified within section B.2 Price Schedule of this document. Services shall be provided at the offeror's facility to VA beneficiaries referred by VA Physician(s) at the various VAMC's.
- **1.2.** <u>Authority</u> Title 38 United States Code (U.S.C.), 1703 Contracts for Hospital Care and Medical Services in Non-Department Facilities, FAR Parts 12 Acquisition of Commercial Items in conjunction with FAR Part 15 Contracting by Negotiation.
- **1.3.** <u>Policy/Handbooks</u> The contractor shall be subject to the following policies, including any subsequent updates during the period of performance:
  - 1.3.1. 42 Code of Federal Regulations (CFR) Part 482 Conditions of Participation Hospitals, including Sub-Part E Requirements for Specialty Hospitals. <u>http://ecfr.gpoaccess.gov/cgi/t/text/text-idx?c=ecfr;sid=aceca18b9fbe0110ffa37c08075c2b0e;rgn=div5;view=text;node=42%3A5.0.1.1.1;idno=42;cc=ecfr</u>
  - **1.3.2.** VA Directive and Handbook 0710: Personnel Suitability and Security Program https://www.va.gov/vapubs/viewPublication.asp?Pub\_ID=832&FType=2
  - **1.3.3.** VA Directive 1663: Health Care Resources Contracting Buying http://www1.va.gov/vapubs/viewPublication.asp?Pub\_ID=347
  - **1.3.4.** VHA Handbook 1100.17: National Practitioner Data Bank Reports <u>http://www1.va.gov/vhapublications/ViewPublication.asp?pub\_ID=</u> 2135
  - **1.3.5.** VHA Handbook 1100.18 Reporting and Responding to State Licensing Boards <u>http://www1.va.gov/vhapublications/ViewPublication.asp?pub\_ID=1364</u>
  - **1.3.6.** VHA Handbook 1605.1, Privacy and Release of Information <u>http://www.va.gov/vhapublications/ViewPublication.asp?pub\_ID=</u> 1423
  - **1.3.7.** VHA Handbook 1907.01 Health Information Management and Health Records: http://www1.va.gov/vhapublications/ViewPublication.asp?pub\_ID=2791
  - **1.3.8.** VHA Directive 2006-041 "Veterans' Health Care Service Standards" (expired but still in effect pending revision) https://www1.va.gov/vhapublications/ViewPublication.asp?pub\_ID=1443
  - **1.3.9.** VHA Directive 2009-038: VHA National Dual Care Policy

# EXHIBIT 2

WEB



# QUALITY OF LIFE GROUP CARE FACILITY

# **Business** Plan *Quality of Life* is a Group Care Facility, located at 603

Melaleuca Dr., Margate, FL 33063. The Company is owned by Miryam Jimenez, an entrepreneur and investor based in South Florida. **BUSINESS PLAN** 



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# EXECUTIVE SUMMARY

**Quality of Life** is a Group Care Facility, located at 603 Melaleuca Dr., Margate, FL 33063. The Company is owned by Miryam Jimenez, an entrepreneur and investor based in South Florida.

# **BUSINESS DESCRIPTION**

Quality of Life is the vision of Ms. Jimenez, who, through the tragic loss of a loved one, is personally motivated to help others. The facility was first envisioned in 2016, with an anticipated grand opening set for August 15, 2019. The agency is registered in the State of Florida as a S-Corporation, subject to the laws and regulations therein.

# LICENSURE

**Quality of Life** will be licensed by the Agency of Health Care Administration (AHCA) in accordance with Chapter 64E-12 of the Florida Administrative Code, Chapter 394 of the Florida Statutes, and Section 381.006(16) of the Florida Statutes. Relevant materials are attached to this proposal as Exhibit A.

# 64E-12 Residential Treatment

"Residential Treatment" is a group care facility and provides services on a residential basis 24 hours-per-day, 7 days-per-week, and is\_intended for clients who meet the placement criteria for this component." "This level is appropriate for persons who have sub-acute biomedical problems or behavioral, emotional, or cognitive problems that are severe enough that they require residential treatment, but do not need the full resources of an acute care general hospital or a medically managed inpatient treatment program."

Quality of Life will be a group-care-facility as defined and meet the definition and regulations in Section 381.006 of the Florida Statutes and Chapter 64E-12 of the Fla. Administrative Code. As used in Section 381.006 of the Florida Statues and Chapter 64E-12 of the Fla. Administrative Code, the term "group care facility" means any public or private school, assisted living facility, adult family-care home, adult day care center, short-term residential treatment center, residential treatment facility, home for special services, transitional living facility, crisis stabilization unit, hospice, prescribed pediatric extended care center, intermediate care facility for persons with developmental disabilities, or boarding school. The department of health may adopt rules necessary to protect the health and safety of residents, staff, and patrons of group care facilities. Rules related to public and private schools shall be developed by the Department of Education in consultation with the department. Rules adopted under this subsection may include definitions of terms; provisions relating to operation and maintenance of facilities, buildings, grounds, equipment, furnishings, and occupant-space requirements; lighting; heating, cooling, and ventilation; food service; water supply and plumbing; sewage; sanitary facilities; insect and rodent control; garbage; safety; personnel health, hygiene, and work practices; and other matters the department finds are appropriate or necessary to protect the safety and health of the residents, staff, students, faculty, or patrons. The department of health may not

adopt rules that conflict with rules adopted by the licensing or certifying agency. The department of health may enter and inspect at reasonable hours to determine compliance with applicable statutes or rules. In addition to any sanctions that the department of health may impose for violations of rules adopted under this section, the department of health shall also report such violations to any agency responsible for licensing or certifying the group care facility, which is the Agency of Health Care Administration. The licensing or certifying agency may also impose any sanction based solely on the findings of the department of health.

# ACCREDITATION

The agency will be fully accredited by The Joint Commission. The Joint Commission is a private, not for profit organization established in 1951 to provide accreditation to health care organizations within the United States. The Joint Commission accredits nearly 21, 000 health care organizations in the United States. The Joint Commission provides deemed status and is recognized by the Centers of Medicare and Medicaid Services (CMS) as the industry "Golden Seal" for organizations that provide the highest quality healthcare.

# **EXECUTIVE LEADERSHIP TEAM**

Quality of Life has assembled an experienced Executive Leadership Team:

# Miryam Jimenez, Owner

Ms. Jimenez has developed a thriving real estate business with vast holdings. She specializes in procurement and selling of residential and commercial real estate. It is through the death of a loved one that Ms. Jimenez is driven to help individuals and their families who are dealing with behavioral health issues.

# Emilio Mantero-Atienza, MD, PhD

Dr. Mantero-Atienza is a highly respected board-certified, psychiatrist and author who has over 50 years of experience working with those who suffer from behavioral health issues. He specializes in Medication Assisted Therapies, Medication Assisted Treatment in Mental Health Services, and Evidenced Based Treatment. Dr. Mantero acquired a PH.D. in Clinical Biochemistry.

# Mary Jane Fitzpatrick, RN, JD, Consultant

Ms. Fitzpatrick, RN, Behavioral Health Consultant specializing in nursing administration, medical-legal, and risk management. She is considered an expert in Joint Commission quality standards and the Agency for Health Care Administration regulatory requirements. Ms. Fitzgerald is a member of the Florida Bar and is a Registered Professional Nurse.

# Linda Potere, MBA, LHCRM, CHCQM, LADAC, CAP-Program Director

Linda Potere is a behavioral health consultant to a wide variety of behavioral health organizations holding the positions of Quality Assurance Director, Corporate Compliance

Officer, and Risk Manager. Her duties and responsibilities include: (1) achieving and maintaining licensure; 2) certification, accreditation and regulatory compliance for all state, local, and federal licensure and accreditation bodies; 3) certification and compliance with risk management, Center for Medicare Services and Medicaid Standards; 4) coordinate and implement of Joint Commission and CARF standards in behavioral & hospital health care settings; and 5) insuring compliance and training of staff in Performance Improvement, team building, and additional training needs for accreditation survey for Community Mental Health Centers, Methadone Clinics, and Partial Hospitalization Programs for both Mental Health and Substance Abuse services.

#### Cathy Claud, MNM, CAP, CPP, ICADAC, CRRA-Consultant

Ms. Claud has over 35 years of experience in the development and management of health care systems, specializing in systems of care for children and families dealing with .behavioral .health disorders Specifically, Ms. Claud's dedication, experience, and passion for the work, forms the basis of her professional standards of excellence in serving the community.

**Quality of Life** will employ approximately 49 (part and/or fulltime) employees in the following positions:

> Chief Operating Officer Compliance Officer Admissions Director Drivers Group Therapy Facilitator Janitorial/Cleaning Staff Chef Assistant Chef Secretarial Medical Director

Licensed Nurses Case Managers Mental Health Counselors Behavioral Health Technicians Certified Massage Therapist Yoga Instructor

# **MISSION STATEMENT**

#### **Our Mission**

To provide the highest quality of evidence-based mental health care to active duty and reserve military personnel that are involve in heightened stress levels and trauma, as well as the elderly military personnel that were affected by and are suffering from Posttraumatic Stress Disorder (PTSD). Quality of Life aims to address Veterans' needs during reintegration into civilian life.

A report posted by the Mental Health First Aid for Veterans organization states that "thirty percent of active duty and reserve military personnel deployed in Iraq and Afghanistan have a mental health condition requiring treatment – approximately 730,000 men and women, with many

experiencing post-traumatic stress disorder and major depression. Sadly, less than 50 percent of returning veterans in need receive any mental health treatment. The Veterans Administration reports that approximately 20 veterans die by suicide every day."



# DESCRIPTIONS OF SERVICES.

#### **Quality of Life Program Description**

The program will specialize in Evidence Base Treatment The facility will provide a structured group treatment setting with 24 hour per day, 7 days per week supervision for residents who range from those who have significant deficits in independent living skills and need extensive supervision, support and assistance to those who have achieved a limited capacity for independent living, but who require frequent supervision, support and assistance. The residents served in this facility have a moderate capacity for independent living.

#### (1) Services.

Each patient shall receive 34 hours of services each week, with a minimum of 14 hours of counseling by Licensed Therapists. **Quality of Life** will provide or arrange for the services listed below. With the exception of counseling, it is not intended that all services listed below be provided. Services shall be provided in accordance with the needs of the patient as identified in the treatment plan as follows:

- a) Individual counseling.
- b) Group counseling.
- c) Counseling with families.
- Mental Health Issues education, such as strategies mental health related issues or

relapse, health problems related to mental health issues, and motivational enhancement and



Due to the widespread stigma attached to substance abuse, seeking help in the open has been problematic for many soldiers.

strategies for achieving a stable mental health lifestyle.

- e) Life skills training such as anger management, communication skills, employability skills, problem solving, relapse prevention, recovery training, decision-making, relationship skills, and symptom management.
- f) Non-verbal therapies such as recreation therapy, art therapy, music therapy, or dance (movement) therapy to provide the patient with alternative means of self-



expression and problem resolution.

- g) Training or advising in health and medical issues.
- h) Employment or educational support services to assist patients in becoming financially independent; and
- i) Mental health services for the purpose of:
  - 1. Managing patients with disorders who are stabilized.
  - 2. Evaluating patients' needs for in-depth mental health assessment.
  - 3. Training patients to manage symptoms; and
  - 4. Timely referral to an appropriate provider for mental health crises or the emergence of a primary mental health disorder when the provider is not staffed to address primary mental health problems, which may arise during treatment

# (2) Caseload.

Licensed Therapists will have a caseload that will not exceed 8 patients at one time.

# (3) Staffing Coverage and Pattern.

The staffing coverage and pattern for the facility shall be maintained at a minimum of 1-15 staff to resident ratio with never less than two staff on the premises when residents are present. The facility shall have procedures to mobilize additional staff 24 hours daily in the event of emergency need. The facility will have a telephone tree to mobilize additional staff 24 hours daily in the event of emergency needs.

# Evidence Base "TREATMENT PRACTICES"

# PROLONGED EXPOSURE (PE).

Prolonged exposure is typically provided over a period of about three months with weekly individual sessions, resulting in eight to 15 sessions overall. The original intervention protocol was described as nine to 12 sessions, each 90 minutes in length. Sixty to 120-minute sessions are usually needed in order for the individual to engage in exposure and sufficiently process the experience.

Licensed Therapists begin with an overview of treatment and understanding the veteran's past experiences. Licensed Therapists continue with psychoeducation and then will generally teach a breathing technique to manage anxiety.

Generally, after the assessment and initial session, exposure begins. As this is very anxietyprovoking for most patients, the therapist works hard to ensure that the therapy relationship is perceived to be a safe space for encountering very scary stimuli. Both imaginal and in vivo exposure are utilized with the pace dictated by the patient.

- **Imaginal exposure** occurs in session with the patient describing the event in detail in the present tense with guidance from the therapist. Together, patient and therapist discuss and process the emotion raised by the imaginal exposure in session. The patient is recorded while describing the event so that she or he can listen to the recording between sessions, further process the emotions and practice the breathing techniques.
- In vivo exposure, that is confronting feared stimuli outside of therapy, is assigned as homework. The therapist and patient together identify a range of possible stimuli and situations connected to the traumatic fear, such as specific places or people. They agree on which stimuli to confront as part of in vivo exposure and devise a plan to do so between sessions. The patient is encouraged to challenge him or herself but to do so in a graduated fashion so as to experience some success in confronting feared stimuli and coping with the associated emotion.

# COGNITIVE PROCESSING THERAPY (CPT).

Cognitive processing therapy is a specific type of cognitive behavioral therapy that has been effective in reducing symptoms of PTSD that have developed after experiencing a variety of traumatic events including child abuse, combat, rape and natural disasters.

CPT is generally delivered over 12 sessions and helps patients learn how to challenge and modify unhelpful beliefs related to the trauma. In so doing, the patient creates a new understanding and conceptualization of the traumatic event so that it reduces its ongoing negative effects on current life.

# COGNITIVE BEHAVIORAL THERAPY (CBT).

Therapists use a variety of techniques to aid patients in reducing symptoms and improving functioning. Therapists employing CBT may encourage patients to re-evaluate their thinking patterns and assumptions in order to identify unhelpful patterns (often termed "distortions") in thoughts, such as overgeneralizing bad outcomes, negative thinking that diminishes positive thinking, and always expecting catastrophic outcomes, to more balanced and effective thinking patterns. These are intended to help the person reconceptualize their understanding of traumatic experiences, as well as their understanding of themselves and their ability to cope.

Exposure to the trauma narrative, as well as reminders of the trauma or emotions associated with the trauma, are often used to help the patient reduce avoidance and maladaptive associations with the trauma. Note, this exposure is done in a controlled way, and planned collaboratively by the provider and patient so the patient chooses what they do. The goal is to return a sense of control, self-confidence, and predictability to the patient, and reduce escape and avoidance behaviors.

Education about how trauma can affect the person is quite common as is instruction in various methods to facilitate relaxation. Managing stress and planning for potential crises can also be important components of CBT treatment. The provider, with the patient, has some latitude in selecting which elements of cognitive behavioral therapy are likely to be most effective with any particular individual.

# TRAUMA-FOCUSED PSYCHOTHERAPY (TFP).

Trauma-focused psychotherapies are the most highly recommended type of treatment for PTSD. "Trauma-focused" means that the treatment focuses on the memory of the traumatic event or its meaning. These treatments use different techniques to help you process your traumatic experience. Some involve visualizing, talking, or thinking about the traumatic memory. Others focus on changing unhelpful beliefs about the trauma. They usually last about 8-16 sessions.

# **CLINICAL PERSONNEL**

Licensed medical personnel, i.e. physicians and nurses.

Licensed clinical personnel, i.e. Licensed Clinical Social Workers, Mental Health Counselors. Certified Behavioral Health Technicians.

Certified Massage Therapist/Yoga Instructor.



# SECURITY

**Quality of Life** services are provided in the privacy of a self-standing gated facility, monitored with all around security cameras. The facility will follow protocols proven to work in other VA residential inpatient facilities. The patients stay 60 to 120 days, receive mail at the facility and will have visitation privileges after two weeks of treatment; however, visitation is earned and needs to be approved by their doctor or the clinical director. Guest will have to pass a full body search prior to enter in contact with their visitor. Residents' passes to the outside of the facility are earned after several weeks in the facility and, upon their return, the patients will have to undertake a full body search by a **Qualify of Life** employee of the same sex, and drug and alcohol test prior to enter in contact with other patients in the facility.

Our services are voluntary; therefore, we do not provide services to individuals who are court mandated and resistive to the therapeutic process.

All program participants are pre-screened to ensure their level of motivation and ability to maximum their opportunity for success in the program.

# **ADMISSION CRITERIA**

- a. Ambulatory or capable of self-transfer
- b. Able to participate in treatment programming and services;
- c. Free of major medical conditions requiring ongoing 24 hours per day, 7 days per week nursing services;
- d. Assessed as having the potential, with staff supervision, to self-administer medication, maintain personal hygiene, and participate in social interaction; and
- e. Does not exhibit chronic inappropriate behavior which disrupts the facility's activities or is harmful to self or others.
- g. Self-administers medication with staff supervision,
- i. Maintains personal hygiene and grooming with staff supervision

**Quality of Life** takes a strength-based approach that empowers patients and their families to go beyond simply pointing out problems and deficits. We take a problem-solving approach that stabilizes veteran's while working to identify and prevent future problems. We understand that our veterans and their families need the skills, knowledge, and

support in a wide variety of personal and social functions. **Quality of Life** takes a broad holistic view to patient treatment. Our veteran's will be treated with respect and dignity. Patients will be free from neglect, abuse, and exploitation and have open access to guardian(s), and advocates as appropriate.

Services provided include but at are not limited to: Intake, Assessment and Discharge Planning;



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Development of Individualized Treatment, Treatment Plan; Individual, Group and Family Therapy; Case Management; and Recreational Activities.

# QUALITY OF LIFE WILL PROVIDE (SERVICES)

- Plan, arrange, and provide for transportation to medical/dental appointments.
- A planned activity program including arrangement for utilization of available VA community resources.
- Continuous observation, care and supervision as required.

- Assistance in meeting necessary medical and dental needs.
- Assistance with taking prescribed medications in accordance with physician's instructions, unless prohibited by law or regulation.
- Food services (three nutritious meals daily, snack, unrestricted access to fruit and vegetables and arranging of special diets if prescribed by a physician or dietician.
- Maintenance or supervision of patient cash resources, electronics, or other property if necessary.

The Treatment Plan will be developed for the patient, by the treatment team consisting of medical, clinical, and program staff.

### The plan includes the following:

- 1) Use of a strength/deficit list.
- 2) Behavioral objectives in written agreements that focus on individual outcomes.
- 3) Realistic target dates that also permit frequent feedback to the patient on progress.
- 4) Revisions to the plan when there is a change in objectives, goals, or services.
- 5) The veteran's active participation in the development, modification and evaluation of the plan.
- 6) The accurate and complete documentation of the veteran's progress and problems to be addressed.
- 7) Regular evaluation of the service plan to occur on an as-needed basis. Physician, Psychologist and the Licensed Therapist will design an evaluation plan for patients. The evaluation will be a model for use in measuring the success of patient objectives

Upon discharge of a patient, all cash resources, personal property, and valuables that have been entrusted to **Quality of Life** will be surrendered to the patient.

Patients and are given copies of all discharge instructions and policies and procedures. Signed copies of the policies and procedures are maintained in the veteran's file records. In addition, a licensed mental health professional shall complete and provide to the veterans a typed discharge summary which includes demographic information, date of admission, DSM-V diagnosis, current emotional and/or behavioral problem, continuing therapeutic and educational needs, medication, and reason for discharge.

The licensed mental health professional shall also provide a signed discharge report within 14 days of the date of discharge. This report will include the reason for admission, reason for discharge, course of treatment (including medications), the discharge diagnosis, report of all medical and dental services received during the veteran's stay, the

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prognosis and recommendations for further mental health treatment, education programs, or placement.

# **BUSINESS SUMMARY**

# **INDUSTRY OVERVIEW**

For the U.S. Department of Veterans Affairs (VA), nothing is more important than supporting the health and well-being of the Nation's Veterans and their families. A major part of that support is providing timely access to high-quality, evidence-based mental health care. VA aims to address Veterans' needs, during Service members' reintegration into civilian life and beyond.

The VA Office of Mental Health and Suicide Prevention Guidebook provides information on the variety of mental health services that VA offers on both a national and local level. These programs and services are rooted in several core values:

# FOCUS ON RECOVERY

Keeping a focus on recovery from mental health challenges or substance use issues empowers Veterans to take charge of their treatment and live a full and meaningful life. This approach focuses on the Veteran's strengths offering respect, honor, and hope to Veterans and the family members who support them.

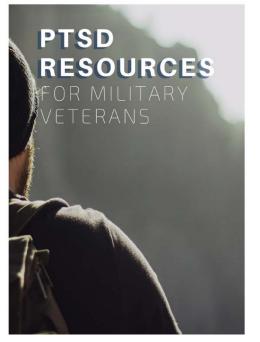
VA provides treatments that are proven to be effective for mental health concerns. These treatments are timelimited and focus on helping Veterans recover and meet

their goals. To learn more about evidence-based mental health treatments, please visit treatmentworksforvets.org. You can also view a video, "Evidence-Based Treatment: What Does It Mean," and other brief videos about evidence-based treatments for Posttraumatic Stress Disorder on the website for the VA National Center for PTSD.

VA health care providers work together to provide safe and effective treatment for the whole person — head to toe, inside and out using a Whole Health approach. Timely medical care, good nutrition, and exercise — along with a sense of purpose are just as important to mental health as to physical health. Veterans take an active role in their care by partnering with their providers to improve their health and well-being.

#### WHOLE HEALTH

It all starts with a simple question: What matters most to you? That's the first step in the Whole Health approach, which is designed to help Veterans achieve and maintain their best all-around





health and well-being. Through a Whole Health Approach, VA is committed to empowering, equipping, and treating Veterans according to their preferences and priorities. Learn more about Whole Health and the impact this is having in helping Veterans live their life to the fullest by visiting the Whole Health for Life website.

# **BUSINESS GOALS AND OBJECTIVES**

# Short Term (0-3 Months)

Design and implement a prestigious, residential treatment facility for military VA, specializing in addressing Veterans' needs during their reintegration into civilian life, as well as providing treatment for the elderly Veterans affected by PTSD or other mental health disorders.

# 1) Inpatient Residential Care.

- a. Community approval.
- b. Apply and acquire license from the Agency for Health Care Administration (AHCA)
- c. Employ highly professional consultants to assist with implementation.
  - i. Hiring
  - ii. Orientation
  - iii. Competency training
- d. Design and implement Performance Improvement

### 2) Implement Marketing Plan

- a. Open House
- b. Local medical groups; physicians / hospitals
- c. Veteran's Administration
- d. Web based applications
- 3) Maintain a 50% capacity by 90 days

#### Long Term (4 -12 Months)

- 1) Apply for and acquire Joint Commission Accreditation.
- 2) 100% compliance with all performance measures, including safety.
- 3) Maintain 80% capacity by 12 months.
- 4) 12 Month: Reach financial goal established in the Financial Plan
- 5) To acquire more licenses so that we can provide more levels of services.
- 6) Develop and implement Outpatient services with supportive housing.

# LEGAL ISSUES

**Quality of Life** affirms that its promoters have and will continue to abide by all regulatory requirements. The agency is or will be regulated by the following: City of Margate: Planning and Zoning: ensure proper land use. Broward County Health Department: regulates and licenses professionals and cleanliness of environment.

Broward County Fire Department: regulates and inspects facility for safety.

The Joint Commission: Accreditation of services and physical environment.

Agency for Health Care Administration: regulates and inspects provision of care and environment.

# MARKETING SUMMARY

Miryam Jimenez, Owner, is known throughout Florida, with well established relationships in the business community. Ms. Jimenez will personally handle marketing the agency as a premier Group Care Facility/VA Residential Treatment Facility. Sharing her passions and hope for those affected by mental health is her primary marketing strategy.

# TARGET MARKETS

The agency will target veterans with co-occurring mental or physical health concerns, i.e. PTSD, Trauma, etc.

Ms. Jimenez will target referral sources such as the Veteran's Administration, physicians, behavioral health professionals, hospitals and the community at large to share her vision and information regarding the services.

# **PRICING STRATEGY**

The Company has completed a thorough analysis of its pricing. Most of our pricing will be regulated by the government since our target clients are the military veterans. The facility will be accepting all insurances available to veterans, United Health Group, Medicare, Optum Behavioral Health, VA CCN Southeast Region, etc.

Once the facility has met the financial goals set forth in the Financial Plan, providing scholarship for services may be awarded at the discretion of the owner.



# SWOT ANALYSIS (Strengths, Weaknesses, Opportunities and Threats) ANALYSIS

As part of the agency's strategic planning process, the Executive Leadership Team analyzed the organization's internal and external environment by completing an analysis of the strengths, weaknesses, opportunities and threats (SWOT).

Organizational strengths are those attributes of the organization that are helpful to achieving the goals and objectives, the weaknesses are the attributes of the organization that are harmful to achieving the objectives. The opportunities are external conditions that are helpful and promote the achievement of the agency's objectives and the threats are external conditions which could do damage to the agency's performance.

# **SWOT ANALYSIS**

Expectations of persons served			
Strengths	Weakness	Opportunities	Threats
<ul> <li>Therapeutic Groups</li> <li>Individual counseling</li> <li>Qualified staff</li> <li>Solid Program Schedule</li> <li>Individualized care</li> <li>Location</li> <li>"client input into our treatment"</li> <li>Financially secure</li> <li>Safe, comfortable.</li> </ul>	<ul> <li>New facility</li> <li>Program limited to residential level 1 and 2</li> </ul>	<ul> <li>Expansion into Outpatient Services in other locations.</li> <li>Agency financially positioned to increase services</li> <li>The first VA inpatient treatment facility in Broward County.</li> </ul>	City limitations of available viable licenses.

Expectations of stakeholde	•			
Strengths	Weakness	Opportunities	Threats	
Ethical	<ul> <li>Limited services due</li> </ul>	<ul> <li>Working with the</li> </ul>	The City preventing the	
<ul> <li>Good Staff</li> </ul>	to limited available	Government. Federal	facility to open.	
• Good	licenses.	Governments new		
Program/Treatment		budgets benefits VAs		
<ul> <li>Established Program</li> </ul>				
<ul> <li>Accepted by</li> </ul>				
community				
<ul> <li>Maintains property</li> </ul>				
<ul> <li>Fiscally responsible</li> </ul>				
<ul> <li>Administratively</li> </ul>				
responsive				
<ul> <li>Ease of access to</li> </ul>				
services				
<ul> <li>Good Reputation</li> </ul>				

Strengths	Weakness	Opportunities	Threats
<ul> <li>Experienced, owner</li> <li>Good, Experienced staff</li> <li>Licensed clinicians</li> <li>Financially solvent</li> <li>Quality of Care</li> <li>Good recovery environment</li> </ul>	<ul> <li>New facility</li> <li>Limitation of services due to limited licensing</li> </ul>	<ul> <li>Good community relationships</li> <li>Abundant labor force</li> <li>The only VA inpatient treatment facility in Broward</li> </ul>	<ul> <li>Limitation of Services due to limitation of licensing</li> </ul>

Financial threats			
Strengths	Weakness	Opportunities	Threats
<ul> <li>Viable management team</li> <li>Financially solvent</li> <li>External Accountant</li> </ul>		<ul> <li>Experienced accountant</li> <li>Annual Budget</li> </ul>	

	Strengths	Weakness	Opportunities	Threats
HR		HR:	BHT Training and	
•	Experienced, knowledgeable	<ul> <li>New staff need to be trained to bond as a</li> </ul>	<ul><li>Certification available</li><li>Abundant professional</li></ul>	<ul> <li>City of Margate litigation</li> </ul>
•	owner Multi-disciplinary	team.	workforce	
•	team Administratively self-			
•	contained Licensed Doctors and			
_	clinicians			
•	Strong IT			
Mi				
•	AHCA Licensable			
•	Financial resources			
•	EMR ready	- lists has listiches diseats Das		
Se	-	ng lists, Ineligible clients, Pro Weakness	· · · ·	Thracta
	Strengths		Opportunities	Threats
•	AHCA Licensable Financial Resources	<ul> <li>City zoning may not allow the services to</li> </ul>	<ul> <li>Federal government commitment to</li> </ul>	<ul> <li>Issues with City zoning dept.</li> </ul>
	to care for facilities	be provided to the	provide much	
•	Planned ratio of clients/staff	Military VAs	needed services for the VAs.	
•	Easy access to			
	services			
•	Accepts insurance			
•	Government			
	contracts			
De	mographics of Area Serv	red		
	Strengths	Weakness	Opportunities	Threats
•	Desirable South	NIMBY	Government new	NIMBY
	Florida location		contract and	City not allowing
•	The only VA impatient		expansion to other	QOL to open.
	facility in Broward		services for the VA	
	County.		Weather	
•	Excellent access to		Marketing in areas up	
	Police and Fire		north when cold	
•	Area served not			
	limited to South			
	Florida			
Re	lationships with externa			
	Strengths	Weakness	Opportunities	Threats
	Government contracts		Large market of	
	Referral agreements		possible referral	
٠				
٠	Good working		agencies	
•	Good working relationships Good communication		agencies     Community     Education	

Strengths	Weakness	Opportunities	Threats
<ul> <li>Licensed and in full compliance by AHCA</li> <li>Knowledgeable and licensed staff</li> <li>Proactive involvement</li> </ul>	<ul> <li>NIMBY: Zoning</li> <li>City not allowing the facility to provide services for the VA</li> </ul>	<ul> <li>Sen. Rick Scott supporting the VA in the State of Florida</li> <li>Big budget allocated for the VA</li> </ul>	City Zoning not allowing the Facility to open.
Legislative Environment			
Strengths	Weakness	Opportunities	Threats
Knowledgeable staff		<ul> <li>To provide more services to the VA as they become available with more licensing</li> </ul>	Zoning limitations

Technology			
Strengths	Weakness	Opportunities	Threats
<ul> <li>New facility with state of the are capabilities and technology</li> <li>IT technology</li> <li>Financial assets</li> <li>Gated Facility</li> </ul>	New System Integration only for the first 30 to days	<ul> <li>Staff training</li> <li>Support from the VA hospitals with new technology</li> <li>Consultants</li> <li>To provide new medical equipment</li> </ul>	City not allowing new medical services

#### **Performance Analysis**

Strengths	Weakness	Opportunities	Threats
Electronic Medical     Record		<ul> <li>Performance measures in EMR</li> </ul>	
Willing staff		National	
		performance measures	
		Access Databases	

# **REGULATORY AND LEGISLATIVE ENVIRONMENT:**

In Broward County and throughout the nation, municipalities are strengthening their stance of the "NIMBY" ("Not in My Back Yard") principle, making it harder to implement treatment facilities.

**Quality of Life** continues to work with local and state advocacy and regulatory bodies that advocate for excellence in providing mental health treatment to the VAs.

# COMPETITION

Demand for mental health services is driven by availability of new drugs, treatments, and the healthcare funding policies for the military VA. The profitability of individual facilities depends on controlling costs and attracting referrals from the VA outpatient facilities. There are no large companies to compete with since the nearest VA inpatient facility is in Miami-Dade County as a part of the VA hospital. Self-standing small facilities such as **Quality of Live** will effectively provide superior patient service, integrating treatment with follow-up procedures, and specializing by treatment or demographic group.

National analysts identify the following agencies in Palm Beach, Date and Broward County as reputable competition for the services **Quality of Life** will offer.

# **CORPORATE COLLABORATIONS**

**Quality of Life** has partnered with HOOP4VETS a not for profit subsidiary of Falana Transition Living, LLC., to provide an extra valued added service to the company structure. HOOP4VETS is considered a general manager ("Operational Partner") in this venture and is responsible for the operation and coordination of all services provided in the facility. We have made this strategic partnership, because of the passion and commitment to excellence of the CEO/Executive Director Shaneka R. Falana. As the operations arm of **Quality of Life**, they bring the following skills and proficiencies to the table.

- Leadership
- Conflict management
- Organization
- Decision-making
- People management
- Data entry skills
- Data processing skills

- Dependable
- Reporting skills
- Deadline-oriented
- Budget development
- Critical thinking skills
- Teamwork
- Stress tolerance
- Influencing and leading

The strategic partner's skill set has completed a team that we know will bring **Quality of Life** to our Veterans who deserve that and more for ensuring our freedoms as Americans.





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# **EXHIBIT 3**

Page 1

CITY OF MARGATE

PUBLIC MEETING

5790 Margate Boulevard Margate, Florida 33063

Tuesday, July 21, 2020 6:00 p.m.

APPEARANCES:

Cale Curtis, City Manager Janette M. Smith, City Attorney Joseph J. Kavanagh, City Clerk

Page 2 1 (Thereupon, the following proceedings were 2 had:) MR. CURTIS: Good evening. It is 6:10 p.m., 3 Tuesday, July 21st, 2020. I now call this public 4 5 hearing to order. 6 Everybody please rise and join me in the 7 Pledge of Allegiance. (Thereupon, the Pledge of Allegiance was 8 recited.) 9 MR. CURTIS: City Clerk, please read the 10 11 virtual meeting notice into the record, please. 12 Thank you, City Manager. THE CLERK: 13 This statement explains the City of Margate's findings related to the need to hold the virtual 14 15 public meeting, and the ability of the public to 16 access the virtual public meeting. The City of Margate's findings and procedure 17 for the virtual public meeting are as follows: 18 Pursuant to Governor DeSantis' Executive 19 Orders 20-51 and 20-52, in which the Governor 20 21 declared a public health emergency and a state of 22 emergency, there is a recommendation to limit 23 public gatherings. On March 20, 2020, Governor DeSantis issued 24 25 Executive Order 20-69, suspending the quorum

Page 3

requirements for public meetings held by a local government body, and the requirement that a local government body must meet at a specific public place.

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5 On June 23, 2020, Governor DeSantis issued 6 Executive Order 20-150, extending Executive Order 7 20-69 regarding local government public meetings 8 until 12:01 a.m. on August 1st, 2020.

9 Consistent with the authority contained in 10 the Governor's Executive Orders, and in order to 11 ensure the health, safety, and welfare of the City 12 of Margate's clients and employees, the City of 13 Margate finds that it is in the best interest of 14 the City of Margate to hold this virtual public 15 meeting.

16 Therefore, the City of Margate will be 17 holding this virtual meeting through the use of electronic communication. Members of the public 18 are invited to join the City of Margate meeting by 19 20 accessing the meeting through this link: 21 https://us02web.zoom.us/j/81172319496 or you can 22 call in by telephone by calling one of the 23 following phone numbers: US312-626-6799 or 1-929-205-6099 - Webinar ID: 811-7231-9496. 24 25 A copy of the Agenda for this Virtual Meeting

Page 4 is posted on www.MargateFL.com and on the main 1 2 bulletin board outside City Hall located at 5790 Margate Boulevard, Margate, Florida 33063. 3 Any comments related to any item on the 4 5 Agenda can be submitted to the City of Margate via 6 the following e-mail address: J-J-K-A-V-A-N-A-G-7 H@margatefl.com. That's JJKavanagh@margatefl.com. Thank you, City Manager. 8 MR. CURTIS: Thank you, sir. Thank you, sir. 9 City Attorney, please read the agenda item 10 into the record. 11 12 MS. SMITH: Yes, sir. Public hearing to 13 receive public comments for a reasonable 14 accommodation request on a community residential 15 treatment facility for veterans suffering from 16 Post-Traumatic Stress Disorder and Substance Abuse Disorder, to be located at 603 Melaleuca Drive, 17 Margate, Florida 33063. 18 19 MR. CURTIS: Thank you, City Attorney. Do 20 you have anything else to --21 MS. SMITH: Yes, sir. If you don't mind, I 22 would like to read a statement into the record on 23 behalf of -- for the sake of the proceedings and 24 procedure. 25 MR. CURTIS: Please do.

Page 5

Thank you. 1 MS. SMITH: 2 Pursuant to the City of Margate's Code of Ordinances, Section 3-30, Subsection 4, the City 3 Manager has the authority to consider and act on a 4 5 request for reasonable accommodation after notice 6 of the public hearing to receive comments, 7 statements and information from the public, provided, however, the City Manager shall not be 8 9 required to render the decision at said public 10 hearing. 11 The Applicant, through legal counsel Kyle 12 Teal, has requested 30 minutes to provide a 13 presentation, which he was approved by the City 14 Manager. Staff has provided a staff report including 15 16 all relevant background information, which was then published in the City website. 17 During this proceeding, I advise the City 18 Manager that he is not required to ask questions 19 20 unless he needs additional information to assist 21 in the decision-making process. 22 The proceeding shall move forward as follows: 23 Legal counsel of the Applicant shall have 30 24 minutes to provide his presentation. Staff or 25 legal counsel may respond after the presentation.

Page 6 Then after, the City Clerk would solicit 1 2 input or City Manager would solicit input where each member of the public will have three minutes 3 to speak on this item. 4 5 Prior to opening public comments to all 6 participants who are attending by Zoom or 7 telephone, the City Clerk shall read into the record any public comments received by his office. 8 9 Mr. Teal, today, you have submitted almost 10 200 pages of documentation. Mr. Teal, would you 11 mind coming forward for a moment? Would you like 12 all of the documentation submitted today as the 13 completed application for consideration by the City Manager to be included in the decision-making 14 15 process? 16 MR. TEAL: Yes. Yes, sir. If you would like them 17 MS. SMITH: to consider or review all of this the 18 documentation, the Code, again, under that same 19 20 Subsection 3-30, Subsection 4, would provide today 21 as being the day of the completed application, 22 which would allow 45 days for the City Manager to 23 render his decision. Do you understand how the Code is written and 24 25 why that change is coming into effect at this time?

Page 7 1 MR. TEAL: Ms. Smith, I understand your 2 interpretation of the Code and disagree with it. 3 MS. SMITH: Okay. MR. TEAL: I think that we're happy to be 4 5 granted some additional time, but 45 days I don't 6 think supports the code. 7 MS. SMITH: So, the information presented today would be the complete application? 8 9 MR. TEAL: Yes, this is supplement material responding to the City's memorandum related to the 10 reasonable accommodation. 11 12 MS. SMITH: Supplement material -- excuse me? 13 MR. TEAL: This is evidence responding to the City's memo, the staff memo, which recommended 14 15 denial of the reasonable accommodation. 16 Correct, but the original MS. SMITH: 17 Application was submitted on June 8th, 2020, with the four corners of the document. 18 19 MR. TEAL: Correct and I got notice last week 20 when we had seven -- six days in order to respond 21 and prepare everything that we did for the year, so 22 I think that all of this evidence should be 23 submitted as part of the Application, absolutely, but I don't think that it's -- whether or not it's 24 25 a complete application, we could argue that all

	Page 8
1	day.
2	MS. SMITH: Correct.
3	MR. TEAL: You know, it's just one of those
4	things.
5	MS. SMITH: What would you consider, again,
6	based of the four corners of the Code, City
7	Manager, would you like to give 30 days or what
8	additional time is acceptable to both parties? And
9	it would be up to.
10	MR. TEAL: You know, if 15 or 20 days is
11	doable, that would be (indiscernible) contracts.
12	There's a number of things that my client is trying
13	to do to open this facility and further delay would
14	just complicate it. So, providing that extension
15	of 30 days is
16	MR. CURTIS: Is 20 days sufficient?
17	MR. TEAL: Absolutely.
18	MR. CURTIS: Okay.
19	MR. TEAL: Thank you.
20	MS. SMITH: Thank you, sir.
21	Lastly, it is generally not my you'll go
22	up next.
23	It's generally not my position to respond to
24	idle gossip; however, considering the number of
25	phone calls and e-mails receive, I need to say for

the record the City Commission has not had 1 2 (indiscernible) to discuss this item and that the 3 City, for over a year, no such meeting has taken 4 place during my time in Margate. This is our first 5 meeting to respond to the reasonable accommodation that was submitted on June 8th, 2020, and during 6 7 this meeting, as read previously, under Subsection 8 3-30, Subsection 4, the decision lies with the City 9 Manager. 10 Mr. City Manager, I turn this proceeding over 11 to you. 12 MR. CURTIS: Thank you, Ms. Smith. Good 13 evening, Ms. Jimenez. Mr. Teal requested 30 14 minutes to provide a presentation. The floor is 15 yours. 16 MR. TEAL: Thank you, Mr. Curtis. Thank you, Ms. Smith. 17 18 Good evening. I'm Kyle Teal. I represent 19 Margate Care for Heroes and Quality of Life Corp. 20 I'll be presenting the reasonable accommodation application to open a veterans care facility at 603 21 Melaleuca Drive. 22 23 Joining me in person tonight is my client representative, Ms. Jimenez, and Mr. Ron Lichtman, on behalf of Broward 24 Commissioner Mark Bogen. Thank you for being here tonight, Mr. Lichtman. 25

2 Specifically, we are asking that the City 3 provide a reasonable accommodation for the 4 Application by treating the proposed ACF 5 residential treatment level one and AHCA license as 6 a group care facility use and provide the zoning 7 verification letter and forms to that effect to 8 DCF.

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9 In 2015, Section 2.0 of the Zoning Code 10 defined ACFs as facilities that provide residence, 11 both residence and/or supervision, and services for 12 individuals who are handicapped, age disabled or 13 undergoing rehabilitation, including nursing homes, 14 solar homes, halfway houses, convalescent homes, 15 homes for the aged and retirement homes.

16 Whether the residents' stays are mandated or 17 voluntary, the plain language of this definition 18 includes facilities such as we proposed and provide 19 rehabilitative and/or residential services to 20 veterans for Substance Abuse Disorder and PTSD.

21 We have other presenters who are with us 22 virtually tonight, including civil rights 23 and land use attorney James Green, will talk about the 24 history and applicability of the reasonable 25 accommodation request under federal law. Mr. Green

Page 10

Page 11 1 has worked with hundreds of reasonable accommodation requests over his 44 years of 2 3 practice. 4 Substance Use Disorder treatment expert 5 Cathy Claud is also attending. Ms. Claud has worked many years at DCF and since then she has managed 6 various facilities. 7 Wes Blackman is also in attendance, as well, 8 9 in the event there are any planning or traffic related inquiries. 10 11 Mr. Blackman has extensive planning 12 experience, in particular dealing with reasonable 13 accommodations. He submitted a declaration and is available to answer any planning or traffic related 14 questions. 15 Lastly, Dr. Jairo Nunez and Dr. Emilio Mantero-Atienza, 16 17 who have extensive experience of 18 treating PTSD and Substance Abuse Disorders. 19 As you know, my client owns 603 Melaleuca Drive in 2015. She received approval to operate a 20 group care facility. That's Exhibit H in the 21 packet of information I provided to the City Clerk. 22 23 Mr. Kavanagh, if you would mind putting that 2.4 up on the screen? 25 THE CLERK: Can you repeat what information

Page 12 you wanted shared, sir? 1 2 MR. TEAL: It's Exhibit H of the packet 3 provided today. Litigation ensued as to the scope of the 4 5 group care facility and a court ruled for the City, but it did note that my client provide incidental 6 7 managed care and services. So, actually, Mr. Kavanagh, if you could go 8 to Exhibit J? 9 This is something that I think is important 10 11 to get clear now. Go to the next page. 12 So, this is the court order from the Southern 13 District of Florida. You can see, on Page 45, where it says that we may provide medical care and 14 15 services that are incidental to the approved use. 16 So there is an option to provide medical care and services in this facility, as stated by the 17 federal court. 18 19 There are no other rulings relevant to this 20 proceeding that were involved in litigation. 21 Besides the court's finding that the Applicant had 22 not filed a reasonable accommodation request or 23 applied to operate a detox. So, the courts did not 24 even address this issue. They said that the 25 application had not been submitted, so they did not

	Page 13
1	do the analysis.
2	So, let me address some of the misstatements
3	and some misrepresentations that have been tossed
4	around by certain members of the City. This is not
5	a proposal for a hospital. This is not a proposal
6	for a detox.
7	This proposal is for a residential treatment
8	facility. The licenses we are requesting are
9	residential in nature, and allowing the facility to
10	provide subacute care, not acute care, as it is in
11	hospitals. We are seeking the City to bless this.
12	We applied for a residential treatment level one
13	and Substance Abuse Disorder treatment license.
14	We have a written application before the City
15	for a change of zoning to CF-1. The current building is
16	R3, but that doesn't have anything to do with the
17	application today for the reasonable accommodation
18	request.
19	The change in zoning is not necessary for the business plan that we've
20	submitted and even if necessary
21	the City can grant the request for reasonable
22	accommodation to allow the Applicant to persist in
23	a legal nonconforming type status without having to
24	also rezone, unless the use is later changed.
25	And by the City's position that our proposed

use is inconsistent with the City Code, a
 reasonable accommodation request is the appropriate
 vehicle to seek an exception to the Code, due to the
 disabilities with respect to the clientele of our
 facility at 603 Melaleuca.
 Our presentation tonight and our materials
 submitted in support will show this request is

submitted in support will show this request is exceedingly reasonable.

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9 In addition to the declarations I mentioned, 10 I provided the business plan for the Application, 11 transcripts of relevant proceedings, and filings that 12 established the reasonableness of this request. I 13 am now tendering that packet of material as Exhibit 14 A to this proceeding, and the declaration of Dr. 15 Mantero-Atienza as Exhibit D to the proceeding.

16 I have provided the board five copies; I can 17 provide more copies, as well.

We are asking the board for a reasonable accommodation to provide much needed care and services to veterans who have made immeasurable sacrifices for the good of our country and have protected our freedom at great costs, and now many of them need our help.

As the affidavits that we have submitted in support indicate, about 20 veterans commit suicide

Page 14

	Page 15
1	every day in the United States due to mental health
2	troubles, including PTSD. My client's property, we
3	have the opportunity to help veterans. I propose we
4	lay down our swords, and make this very important
5	project happen together.
6	We're talking about a state-of-the-art
7	facility and I would like to ask Mr. Kavanagh to
8	please play the video that we provided of the
9	facility.
10	(Thereupon, a video was played.)
11	MR. TEAL: This facility would cater to treating the mental health of veterans of our armed forces. The obvious question to me is how is this even a subject of debate?
12	If you oppose this project, I submit that you have not researched what we are The facility is necessary to
13	address a dire need for treatment of one of our
14	most vulnerable populations.
15	What we are asking for is very minimal
16	in terms of any sort of quote, unquote,
17	"exception," to the City Code that would be
18	necessary, if one is necessary at all.
19	So I've talked enough for the moment. I would like
20	to introduce my colleague, Attorney James Green,
21	who pioneered reasonable accommodations in
22	Florida in the Jeffrey O. versus
23	the City of Boca Raton case filed in 2002. He has handled
24	hundreds of reasonable accommodation requests
25	and can provide more info on what this Application is all about.

Page 16 Mr. Green is muted. Joseph, will you unmute 1 2 Mr. Green? 3 THE CLERK: Mr. Green, you may need to unmute your device. 4 5 MR. GREEN: Can everyone hear me? 6 MR. CURTIS: Yes, sir. Good evening. 7 THE CLERK: You just muted yourself again. 8 MR. CURTIS: Mr. Green, we can hear you but 9 you muted yourself. 10 MR. GREEN: Can everyone hear me now? 11 MR. CURTIS: Yes, we can hear you. 12 MR. TEAL: Mr. Green, can you hear us? 13 MR. GREEN: Let me redial in. 14 (Thereupon, a Zoom interruption occurred.) MR. CURTIS: He is likely calling in on the 15 16 phone. He will want to mute the computer, mute his 17 microphone. You're probably going to have to let him in 18 on the phone number that he called in on. 19 20 Mr. Green, what are the last four digits of 21 your phone number? Unmute your computer and tell 22 us the last four digits of your phone number. 23 MR. GREEN: 2029. 24 MR. CURTIS: Mr. Green, can you hear us? 25 MR. GREEN: I can hear you, can you hear me?

Page 17 MR. CURTIS: Yes, we can. MR. GREEN: Good evening. My name is James K. Green. I'm a lawyer in the West Palm Beach, I would like to explain briefly the history of why we have reasonable accommodations under the Fair Housing Amendments Act of 1988 and the Americans with Disabilities Act of 1991. Getting back to the early 1980's, Ronald Reagan was president. President Reagan was serous when it came to the opposition of illegal drugs. He and his wife Nancy sought to reduce the use of illegal drugs through the Just Say No drug awareness campaign, an organization that Nancy Reagan founded as First Lady. In a 1986 address to the nation by the

16 17 President and Mrs. Reagan, the President said, quote, "While drug and alcohol abuse cuts across 18 all generations issue, it's especially damaging to 19 20 young people on whom our future depends. Drugs are 21 menacing our society, they are threatening our 22 values, and undercutting our institutions. 23 They are killing our children."

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Florida.

24 President Reagan also reacted to the illegal 25 drugs outside of the Just Say No program. The FBI added 500 drug enforcement agents and began the
 record drug crackdowns nationwide and established
 13 regional antidrug task forces.

However, locking them up and throwing away the key was not the Reagan Administration's only drug policy. Rather, it was tough on enforcement but committed to treatment and recovery.

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President Reagan's administration learned 8 about the importance of Substance Use Disorder 9 treatment and embraced it. It learned that 10 11 combatting Substance Use Disorder was not with the 12 police; rather, it was with Substance Use Disorder 13 treatment, followed by what were then commonly 14 referred to as 28-day programs. Those programs, 15 however, would not work in the end if people who received treatment returned to their old triggers. 16 17 Triggers are people and places they associate with 18 drinking and drugging.

19President Reagan's administration learned20that one of the biggest barriers to Substance Use21Disorder treatment was restrictive local zoning22requirements. In 1988, President Reagan signed a23lawyer expanding the Fair Housing Act of 1968 to24protect people with disabilities from housing and25zoning discrimination.

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Page 19 Part of that Fair Housing Amendments Act, and 1 2 later the Americans with Disabilities act, which was signed into law 3 under the first President Bush, required local 4 governments to provide reasonable accommodations 5 6 from zoning laws if the applicant could show that 7 the accommodation was reasonable and necessary. That's why we're here today because of the Fair 8 Housing Amendments Act of 1988 and the Americans 9 with Disabilities Act of 1971. 10 11 At this point, I would like to address a few 12 points in the memorandum submitted by the City 13 Planner. 14 First of all, this property was zoned a group care facility, which Judge Blumenfield treated as 15 16 an assisted living facility back in 2015. It is a 17 grandfathered use and it was initially approved as a group care facility, and as I said, Judge 18 Blumenfeld found that the specific use was 19 20 equivalent to an assisted living facility, commonly 21 referred to as an ALF. 22 Florida Administrative Code defines assisted 23 living facilities as including limited mental 24 health ALF for patients with severe or persistent 25 mental disorder such as the PTSD that many of the

Page 20 veterans we're proposing to treat have been 1 2 diagnosed with. And these facilities have designated staff 3 that have completed limited mental health training, 4 and the training includes mental health diagnosis 5 and/or mental health treatment. 6 7 These ALFs provide an opportunity for private face to face contact between the mental health 8 resident and the resident's mental health case 9 manager and/or treatment personnel for the person's 10 11 mental health care provider. 12 The City apparently argues that the GCF or 13 ALF grandfathered use has been abandoned. It has not. Most local governments provide that a 14 nonconforming use be reestablished if the use has 15 16 been dormant for a set period of time. 17 Once the nonconforming use has been established, the burden shifts to the local 18 government to prove that the nonconforming use has 19 been discontinued or abandoned. A number of courts 20 21 in Florida require a showing of intent to abandon 22 the use. In this case, there is no such intent. 23 In fact, the City's actions have been hotly litigated in federal court and the federal court 24 25 determined that the requested accommodations had

Page 21 not been -- the accommodations had not been 1 2 requested. That's why, one of the reasons why, 3 we're here today. In this case, the Applicant has been 4 5 persistent for more than five years either through 6 litigation, or now through requesting reasonable 7 accommodation. With that, I'll send this back to Kyle to 8 9 address some other deficiencies in the City Planner's analysis provided to us last week, or 10 earlier this week. 11 12 MR. CURTIS: Thank you, Mr. Green. 13 MR. TEAL: Thank you, Mr. Green. So we take issue with just about everything 14 that the City insurance attorneys have written in 15 16 the City Staff memo in recommending denial of this 17 application. We are trying our best to address each of the concerns that we have and the 18 mischaracterizations in the time we have left. 19 We 20 are running short of time. 21 First, the City's position presupposes that 22 this facility will be the functional equivalent of 23 a hospital. That's why the City has calculated 24 crazy traffic numbers, somehow envisioning that all 25 40 employees would be working in the facility at

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the same time, which would make parking an issue. Again, this is not a hospital or anything close to a hospital. Our opposition loses credibility in suggesting this much.

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5 Margate Care for Heroes, at most, will 6 provide a subacute setting pursuing recovery, not 7 an acute setting like a client of a hospital. So, 8 the impact on the surrounding community is actually 9 worlds apart from what the City has envisioned in 10 its report.

11 Section 395.02 of the Florida Statutes 12 defines hospitals as facilities that provide 13 treatment for, quote, "acute symptoms and clinical 14 laboratory services, diagnostic x-ray services, and 15 treatment facilities for surgery, or other 16 definitive medical treatment similar 17 extent."

18 These are not the services that are going to 19 be offered in a residential treatment facility such 20 as the proposed facility that we're talking about 21 today.

I should note that the City actually admitted this in testimony during the prior litigation, that this property is not the same thing as a hospital. The City's Building Director testified that the

Page 23 1 building at 603 Melaleuca Drive does not resemble 2 the hospital, because they don't have, quote, 3 "medical gas, surgery centers, or 4 operating rooms." 5 I would ask Mr. Kavanagh to turn to Exhibit 6 H. This was back in 2018, when we were trying to 7 open a detox by way of litigation. So, it's a different application than what we're discussing 8 9 today, but if you can scroll down further, again. 10 One more time. So, in response to questioning, Mr. Nixon 11 says that 603 Melaleuca looks like a facility you 12 13 live in. Later down in the Page 34, he states that 14 there's rooms and bedrooms, but nothing installed 15 that would indicate that any type of medical 16 - no medical gas; no surgery centers; no operating rooms. Those are examples just listed that you would find at Northwest 17 Medical Center, the hospital here in town. So even 18 19 the City recognizes the distinction here. In addition to the court order that said that 20 we can offer incidental medical care and services, 21 22 if we can turn to Exhibit I, the City's counsel, in 23 this transcript of the court proceeding, admits that the Applicant was approved as a group care 24 facility and grandfathered under the 2015 Code, 25

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1	rather than the updated Code. This is on Page 5.
2	The judge is asking counsel for the City, "And with
3	regard to the 2017 change in the Municipal Code,
4	would you agree that it doesn't apply to
5	Plaintiffs?"
6	"Mr. Roberts: Absolutely."
7	"Is Plaintiff someone grandfathered in?"
8 9	"Mr. Roberts: Sure. I mean, she's group care facility approval and CO, in an R-3 zone, and could proceed to operate with that." So, this is the City's acknowledgement that
10	my client is bound by the 2015 Code. Therefore,
11	the City's statement that medical or quasi-medical
12	uses are not allowed in R3 properties is
13	contradicted by a federal court order. It supports
14	the position that allowing the type of use that MCH
15	is requesting to offer is not inconsistent with the
16	use of an R3 zoned properties, and as a result, the
17	requested accommodation would not require a
18	fundamental alteration of the City's zoning scheme.
19	The City's position is further contradicted
20	by the fact that other facilities located in the
21	City's R3 zones, including VIP Memory Care
22	Pavilion, allow onsite medical services in R3
23	zoned property. The fact that the City considers
24	that facility, VIP Memory Care, to be legally
25	nonconforming does not take away from the fact that

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1 requesting to provide a comparable level of medical care would not work a fundamental 2 alteration of the Code in fact supports our 3 position that it would be entirely reasonable for 4 5 the City to allow the Applicant to provide care and services in its facility incidental to its use. 6 I want to touch on one point that concerns 7 the traffic. The City's misuse of the letter from 8 9 Carnahan, Proctor and Cross dated May 6th, 2015, I 10 have actually discussed the City's unauthorized use of that traffic letter with the engineer, Thomas 11 Hall, and he confirmed that the proposed 12 hospital near my client's property would not at all 13 14 be comparable to a residential treatment facility. 15 He said that when he was tasked to write that letter, he was told that the use for that 16 17 particular property in Margate would be a detox center that is comparable to a hospital, so much 18 19 more medically intense. That is not what we have 20 here. 21 (Indiscernible) asking to join -- we have Wes 22 Blackman standing by to answer any planning and 23 traffic issues. 24 The letter at issued concerns the application 25 for Atlantic Margate, which was holding itself out to be a hospital, and

	Page 26
1	that's why hospital traffic numbers were used.
2	Please turn to Exhibit F. This is our
3	traffic report in litigation when we were seeking
4	to open a detox, which was not the same residential
5	treatment facility that we're asking to open now.
6	As planner Henry Iler and traffic engineer
7	Jack Alhstedt noted when discussing a more
8	intensely medical detox facility that - even for that more intense use - the
9	ITE numbers,
10	that's a measure that is used to look at comparable
11	facilities and to anticipate how traffic patterns
12	might change around the property, that the ITE most
13	comparable to this type of facility, a residential
14	treatment facility, would be ALF or nursing home.
15	Even a more medically intense facility, like a
16	detox facility, which is a little more medically
17	intense, it would be more appropriate to use the
18	ITE numbers for ALF and for nursing home.
19	Thus, the traffic count would include
20	substantially fewer cars than a hospital use and
21	fewer than an ALF use, likely fewer cars or
22	certainly fewer cars than a residential use
23	apartment complex from 2014.
24	Bear with me one moment here.
25	I want to be clear (indiscernible), I'm not

Page 27 sure how much time I have left. I want to make 1 2 clear, before I turn it back over to Mr. Green, the Applicant's reasonable accommodation request does 3 not seek a rezoning. We're not asking, in this 4 Application, to rezone the property from R3 to CF1. 5 6 Assuming, arguendo, that a change in zoning is, in fact, required for the Applicant to operate 7 a residential treatment facility, the City cites no 8 9 authorities to support its position that requesting a use accommodation that would otherwise require a 10 11 change in zoning constitutes a fundamental 12 alteration of the zoning scheme. 13 We're here today to make that claim ripe 14 and to open the doors to 603 Melaleuca. I'll turn it over to Mr. Green to discuss how 15 16 the Applicant in this case has clearly stated 17 protected groups who are at issue. 18 MR. CURTIS: Mr. Green? 19 MR. GREEN: Yes, can everyone hear me? 20 MR. CURTIS: Yes. 21 MR. GREEN: This is James K. Green, again. 22 Very briefly, the Application makes reference to 23 people with disabilities, in particular veterans with Post-Traumatic Stress Disorder and Substance 24 25 Use Disorders. Those are clearly disabilities as

recognized by courts all over the country. The
 declarations from the two physicians that were
 submitted support those.

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Clearly, people with Post-Traumatic Stress Disorder and Substance Use Disorders have one or more major life activities adversely affected by their disabilities, including work, supporting a family, living with a family, maintaining healthy social relationship, and various court precedents around the country overwhelmingly support that.

With respect to the -- City Staff are not physicians. With all due respect, I suggest that they cannot opine on whether our clients are qualified persons with disabilities under the meaning of the Fair Housing Amendments Act of 1988 or the Americans with Disabilities Act.

The criteria for participation in the 17 proposed level one residential treatment program to 18 be licensed by DCF or the level one residential 19 20 treatment facility to be licensed by the Agency for 21 Healthcare Administration require that the 22 residents have one or more qualifying disabilities. 23 So, the mere criteria for participation in the 24 program requires those diagnoses.

25 Further, the evidence, the law is clear that

Page 29 providers, such as the Applicant, have standing 1 under the Americans with Disabilities Act and the 2 Fair Housing Act, and one of those cases is MX 3 versus City of Covington. It's a Sixth Circuit case 4 5 decided about 15 years ago. 6 Now, Mr. Teal, I understand you're going to 7 address the security points, or do you want me to address those? 8 MR. TEAL: We have a few minutes left. I 9 would like Cathy Claud, she is on the line. 10 11 Sorry, but I think that she also called in for an 12 additional three. 13 (Indiscernible) comments on the operational characteristics and the need for accommodations. 14 15 THE CLERK: Do we know her last four digits 16 of her phone number? MR. CURTIS: Is she on camera? 17 MR. TEAL: She called in. 8055. 18 19 THE CLERK: Okay. We should be ready to go. 20 MR. CURTIS: What's her name? 21 MR. TEAL: Cathy Claud. 22 Cathy Claud, you should be able MR. CURTIS: 23 to speak. 24 MS. VAUGHN: Can you hear me? 25 MR. CURTIS: We can hear you. Please state

your name for the record.

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MS. VAUGHN: Yes, my name is Cathy Claud and I have worked in the behavioral health field for 35 years, mostly as a senior executive staff of the Department of Children and Families and then most recently as an administrator of a behavioral health facility.

The residential treatment that we are 8 9 proposing to open falls under the definition found in Chapter 397 of the Florida Statutes, which 10 11 regulates substance abuse services in Florida. 12 It's a service provided in a structured living 13 environment within a nonhospital setting on a 24-14 hour per day, seven day per week basis, and is 15 intended for individuals who meet the placement 16 criteria of the American Society of Addiction Management. 17

18 There are multiple levels of residential 19 treatment, each level has a structure to serve 20 individuals who need a safe, stable environment to 21 develop sufficient (indiscernible) recovery skills 22 to transition to a less restrictive level of care 23 or reintegration into the general community, of 24 course (indiscernible) criteria.

25 The treatment includes scheduled services

provided within a positive environment that 1 2 reinforces the resident's recovery, and because treatment plans are specific to the individual, the 3 length of stay or the duration of treatment can 4 sometimes depend on the individual's severity of 5 illness, their disorders, their level of 6 7 functioning, clinical processes of treatment and outcomes based on their treatment plan. 8

9 Our level one facility that we're proposing, again, has a 24-hour residential facility for 10 11 adults age 18 and over, who have -- who may or may 12 not have a substance abuse disorder or 13 (indiscernible) mental health and substance abuse disorder. They have subacute (indiscernible) 14 subacute, behavioral, emotional, cognitive 15 16 condition that is severe enough that it requires (indiscernible) environments that do not need the 17 full resources of an acute care general hospital. 18 That's in the definition provided by DCF. 19

20 The levels appropriate for adults who have 21 significant social/psychological deficits, such as 22 a chaotic lifestyle, they are often abusive 23 (indiscernible) personal relationship, they may be 24 homeless or have inadequate housing, they have 25 antisocial behavior. In addition to the clinical

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Page 32 services, we emphasize services that address the 1 individual's educational and vocational needs, 2 socially dysfunctional behavior, and the need for 3 stable housing upon discharge. 4 5 The purpose of a license through DCF is to 6 legally treat those veterans who do have a Substance Use Disorder. 7 Why do we need when there's VA clinics? 8 Many 9 of our veterans joined the service to escape childhood trauma. They come into our veterans 10 11 service already damaged. Our veterans are then 12 trained not to personalize their experiences, but 13 to block those emotions, to follow commands and not contribute to the decisions that are being made 14 regarding their safety and safety of others. 15 16 During their service, they experience other 17 cultures and environments that are often shocking to our American way of life. A great example is 18 our Vietnam veterans who were told that killing 19 20 women and children were in the line of duty. They

21 witnessed the starvation of towns. When they came 22 home, they were not treated as the heroes of World 23 War II.

Our systems are not equipped to handle thereintegration to the community, to our families.

Page 33 Veterans have one of the highest rates of suicide, 1 2 divorce, mental illness, and a majority turn to substance abuse to numb the feelings that are now 3 returning. Their post-traumatic stress is real. 4 5 The need a safe supporting environment to process 6 that integration, to rebuild their lives, their 7 marriages, be fathers, mothers, sons, daughters, and be responsible participants in the community. 8 Our small --9 MR. CURTIS: Ms. Claud, I'm sorry to 10 interrupt you but I need to turn it back over to 11 12 Mr. Teal. 13 And Mr. Teal, you have exhausted your 30 minutes of time. I'll give you 60 seconds to 14 conclude. 15 16 Thank you. Thank you for hearing MR. TEAL: This is a beautiful facility that needs 17 us today. to open (indiscernible) and especially in this down 18 economy, the global pandemic, (indiscernible). 19 20 Ms. Jimenez, I have gotten to know her 21 through the years (indiscernible). This would be a 22 great thing, great jobs for the City of Margate, 23 and it would bring economic activity, and it would 24 provide something that is very much needed. 25 So, thank you for your consideration and your

time. Please do this.

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2 MR. CURTIS: Thank you, Mr. Teal. At this time, I will invite staff, Senior Planner Andrew 3 Penny or Development Services rep Ms. Castro, if 4 5 they wish to make a statement. 6 MR. PENNY: This is Andrew Penny, Senior 7 Planner. Thank you for the opportunity. I have nothing to add for the record at this time, but 8 9 after reviewing all the testimony, I may have further information to provide to you. 10 MR. CURTIS: All right. Thank you. 11 12 At this point, I will open this hearing up to 13 the public. Is there anybody in the public that wishes to speak on this item? 14 15 MS. SMITH: Excuse me, Mr. Manager. If it is 16 possible, Mr. City Clerk, if anyone has written in 17 any public comments, would you read those into the 18 record, if there are any? THE CLERK: Yes, I have one comment that was 19 20 e-mailed to me today through 2:15 p.m. The e-mail 21 was submitted by Teresa Decristofaro, 7805 West 22 Atlantic Boulevard, Apartment 101, Margate, Florida 23 33063, and the e-mail reads as follows: 24 "As a mother of a 100 percent disabled 25 veteran, I know, from personal experience, the need for a facility like this. Unfortunately, also due to personal experience with this woman while serving on the Planning and Zoning Board, it has been found that she is not completely trustworthy on keeping her word."

"She originally applied for and billed this facility as a senior care facility. When the City officials found out her plans to use it as a drug rehab facility, instead of a senior care facility, is when the City denied her CO because the area where her building is located is residential homes."

13 "There is ample proof as part of the public 14 record available to show that she has been, and in 15 some cases still is, associated, through her numerous 16 business holdings with people who have defrauded, 17 manipulated and abused veterans and rehab patients. 18 Again, this is a matter of public record."

19 "To be clear, this objection is not because 20 this facility will be a detox center. It's fear of 21 the possibility of having our veterans abused, 22 manipulated, and the Veterans Administration 23 defrauded by this individual so she can profit from 24 their pain."

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"I know from first-hand experience of seeing

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Page 36 my son dealing with the suicides of some of his 1 2 battle buddies, hearing the story of him cutting his 3 buddy down that was trying to hand himself. 4 Thankfully my son was in combat but he's still alive today." 5 "The need is real, but so is the need to 6 ensure that whoever we pick is a hundred percent 7 above-board with a squeaky clean (indiscernible) 8 9 record. This person applying tonight is not that 10 person." "I urge you to deny this request and let's be 11 12 proactive, instead of reactive, for our veterans' 13 safety." 14 That concludes the e-mail. 15 MR. CURTIS: Thank you, City Clerk. Is there anybody in the public that wishes to speak on this 16 item? 17 18 THE CLERK: Yes, we have four people with 19 their hands raised, so we will go in order. The first identifies as Susan Butler. 20 MR. CURTIS: Susan Butler, if you would 21 22 unmute your mic? SUSAN BUTLER: Hello, can you hear me? 23 24 MR. CURTIS: I can hear you, yes, we can hear 25 you.

1 SUSAN BUTLER: Hello. Thank you for this 2 opportunity to speak. My name is Susan Butler, 3 1620 Northwest 66th Terrace, Margate. I'm a 4 taxpaying resident of Margate and a veteran.

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When I first heard of facility last year at a commission meeting, my first reaction was how nice for the veterans. Then, after thinking about it for a few days and learning that it was going to be in a residential area, it scares the heck out of me. PTSD comes with violence and addiction. You will be introducing both into this neighborhood.

12 Rarely does a facility achieve 100 percent 13 success in treatment. As many as 20 percent can 14 and will walk away. Yes, it's a voluntary 15 treatment and it will be a residential neighborhood 16 they will walk into unprepared for reality. Is 17 Margate prepared for the consequences?

I then learned at another commission meeting 18 that the facility was originally a drug and alcohol 19 20 rehab but it was changed to PTSD for veterans and 21 first responders. I guess if you put veterans in 22 the mix, you may expect everyone to be politically 23 correct and who would say no to vets? I have seen, 24 online, Ms. Jimenez state veterans and civilians. 25 How many vets does it take to be politically

Page 38 1 correct? One, two? As much as I despise stolen 2 valor, I despise using veterans for personal gain 3 and soliciting empathy.

I know how the VA works. I know there's a 4 5 mandate that states veterans are entitled to any 6 treatment within 30 days of asking, and if the VA 7 cannot accommodate, they can go outside of the system and Uncle Sam will pick up the tab. 8 Ιf 9 you're bringing in homeless vets, there's a cash cow there. How long will they stay? How long will 10 11 the money come in?

We know most homeless vets have PTSD and addiction. When they leave, where to next? Our neighborhood.

One final thought. Enough citizens have each brought enough evidence and concern about the background of the facility owners, and rezoning for this facility, it's your decision how to vote, if you haven't already decided. Please do not change the zoning to allow this facility.

The videos I have seen tonight were posted online this weekend boasting a place for quote, unquote, "Her homeless vets babies." Are we doing homeless veterans housing or PTSD? Make up your mind and stick with it.

Page 39 I have no objection to treating our veterans; 1 2 I have an objection to this facility in the residential area. I believe the Disabilities Act 3 does not apply. This application is not 4 5 reasonable. Thank you. 6 MR. CURTIS: Thank you for your comments, Ms. 7 Butler. It looks like Ms. Elsa Sanchez has her hand 8 9 raised. ELSA SANCHEZ: Yes, good evening. Can you 10 11 hear me? 12 MR. CURTIS: Good evening, Ms. Sanchez. 13 ELSA SANCHEZ: I have a couple of questions 14 or things to say about it. I understand that, at the meeting from May 20th, our City Attorney said 15 16 that the proper process for it was to rezone for 17 CF1. As I don't think that has been done, because in order to do this the neighbors have to be 18 notified, a sign has to be put up, and the 19 20 neighbors have to have a chance to speak about it, 21 and I don't think that has occurred. It is 22 important for things to be done properly, otherwise 23 this could set a precedent and it could happen 24 again in any other neighborhood that this could go 25 on. So I really am opposed for this to happen.

Page 40 Also, another thing, in the past couple of 1 2 days, there has been a lot of talk on social media, and with certain allegations, and I want to make 3 sure that the City has researched these allegations 4 5 and has cleared and that whatever has been implied 6 is not true, and for the safety of our city and for 7 total compliance with what our city demands. So, those are my two requests for the proper 8 9 procedures to be done for rezoning, if it's necessary, and for this to be checked, these 10 11 allegations to be checked and cleared. Thank you. 12 Thank you, Ms. Sanchez. MR. CURTIS: 13 It looks like the next speaker is Manny Lugo. 14 Mr. Lugo, can you hear us? 15 MANNY LUGO: Yes. Can you hear me okay? 16 MR. CURTIS: Good evening. Yes, we can hear 17 you. Thank you for letting me speak. 18 MANNY LUGO: This is Manny Lugo, 1129 East River Drive, Margate. 19 20 I hope that our City Manager approves the 21 process of continuing the Application to the 22 Veterans Administration, so that this program can 23 get started up. There's a great deal of objections to it. I think there's a confusion between 24 25 problems that there have been with sober homes,

Page 41 well founded problems, but this is a Veterans 1 2 Administration program for veterans. 3 As a Vietnam veteran myself, I think it deserves a fair shot to prove to the community that 4 it's useful, that it's beneficial, and that they 5 6 don't have -- that all of the concerns that have 7 been expressed will -- can be re-examined in the future. 8 9 My understanding is that this program is 10 going to be reevaluated in about a year, and the urgency to get this program applied for right now 11 12 is a date deadline. So, I hope that the City 13 Manager will allow this application to continue and the program to move forward. It will be 14 reevaluated in the near future and I think it's 15 16 worth a shot. 17 It's a good thing for Margate. It's a good thing for Margate veterans, like the senior center 18 that Margate has been proudly hosting for a long 19 20 time. It's going to be something that we can be 21 proud about in the future, and I hope that Mr. 22 Curtis can go ahead and approve this Application to 23 continue. Thank you. 24 MR. CURTIS: Thank you, Mr. Lugo. 25 Joseph, I can't -- I believe the next name

that is up is Le? 1 2 THE CLERK: L-E, Le. 3 LE PEERMAN: Mr. City Manager, City Attorney, yes, this is Le Peerman and one of the 4 5 commissioners that originally voted on this 6 facility to be a senior assisted living facility 7 with medical help. I think you would be hard pressed to find any 8 of the five commissioners that voted that night to 9 have wanted it to be a detox center. 10 11 To me, at this moment, this not about the 12 veterans; this about the process, and the process 13 should be to go to rezoning, so that the people that live around this facility get a chance to 14 speak. I think you said four people raised their 15 16 hand. You know well and good that, once you send out the notices to the people and the sign goes up, 17 more than four people will come and give their 18 opinion. 19 20 City Attorney, I'm not sure if you can answer 21 this question or not, but once this is approved, is 22 there any guarantee that this is only going to be 23 for veterans, or can they open it up to anyone? 24 MS. SMITH: Ms. Peerman, this is going to be 25 for public input at this time. However, that will

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Page 43 be something for consideration by the City Manager. 1 LE PEERMAN: Thank you. I just think this 2 process is bypassing the rezoning, and what is 3 4 coming is not what she was approved for at that 5 commission meeting. Thank you. 6 MR. CURTIS: Thank you, Ms. Peerman. Next 7 person with their hand raised is Nate Deleon. NATHANIEL DELEON: Hello, everybody. Thank 8 you for your time. 9 10 I'm basically going to talk about an 11 experience --12 MR. CURTIS: Good evening, sir. Please state 13 your name for the record. 14 NATHANIEL DELEON: My name is Nathaniel 15 Deleon. 16 MR. CURTIS: Good evening. NATHANIEL DELEON: Good evening. Thank you 17 for your time. 18 19 I have worked 17 years at Fort Lauderdale at 20 Citrix Systems, and I called in today to speak 21 about myself and the experience I have had with 22 drug addiction. 23 Basically, I was exposed at a young age, at 24 the age of 13. My brother-in-law exposed me and my 25 brother to cocaine, and that led to, you know,

Page 44 certain -- leading to bad habits. Basically, I was 1 2 known to steal to basically help out my brother-3 in-law that exposed me at that age, and once I was exposed that caused me to have addiction, an 4 5 addictive personality, and memory loss and ADHD. 6 Now, you know, at a young age, being exposed 7 to that type of substance, you know, it has a mental effect on you, and it -- it changes you. 8 9 The effects of the substance abuse on the family, 10 it's greatly noticed, also. So, yes, it's not 11 just me personally, but it's my family. 12 So, four out of five of my siblings, they 13 were caught in the cycle of drug addiction and my older sister is currently in jail for fraud due to 14

drugs. You know, it has been over 15 years that 15 16 she has been battling this drug addiction, this disease that has affected her life so much that I 17 personally adopted two of her children. Leanna 18 Rodriguez, she's 23 years old right now, and she 19 has lived with me for 12 years, and her brother 20 21 Julian Miranda, who is just 17, he has been living 22 with me since he was 15, and it's all because of 23 this disease that causes, you know, these issues.

Now, part of -- I have a twin brother and my
twin brother is a veteran. He was in Operation

Page 45 Iraq Freedom, you know, and we do have a justice 1 2 system, a just justice system. He was, at the age 3 of 18, constantly going to jail for stealing. He was in jail, and then he was released and he was 4 given the opportunity to serve his country. 5 6 So, he put himself out there during the worst 7 times that, you know, we have seen in the last couple years. He was basically, in 2003, 2004, he 8 9 went to Iraq, and '04 and '05, he was in Afghanistan. He was in the 82nd Airborne Division, 10 11 and currently his service connected disability with 12 70 percent connected evaluation, but the war did 13 affect him, it did cause him to get PTSD. The war ceased but the battled continued with him. 14 He -he went through three months of intensive treatment 15 16 in an addiction treatment facility --MR. CURTIS: Mr. Deleon, I apologize for 17

18 interrupting, I'm sorry, but your three minutes are 19 up. I appreciate your comments, thank you.

20 NATHANIEL DELEON: Okay. Thank you.

21 MR. CURTIS: It looks like the next speaker 22 is Lauren Beracha. Ms. Beracha, can you hear us? 23 You will need to unmute your mic.

24 LAUREN BERACHA: Can you hear me?
25 MR. CURTIS: Yes, good evening, we can hear

Page 46 Can you state your name for the record? 1 you. 2 LAUREN BERACHA: Lauren Beracha, 6950 3 Northwest 14th Place, Margate. Thank you for the opportunity to speak. 4 5 I have listened to everything that the 6 gentlemen have said and I appreciate their input. 7 I don't know if any of them are Margate residents, and that is what the issue is over here. 8 I have no issue with having a veterans' 9 facility. Unfortunately, I have a nephew that was 10 11 a veteran that ended up passing away from drugs and 12 at least two people, a nephew and somebody else. 13 So there is definitely a need for a facility. However, I don't feel, from things that, not 14 people's comments but documented information on the 15 16 person that is talking about running the place and their partner, there is a lot of information out 17 there that makes it very frightening to have a 18 facility run by this person, in Margate. 19 I don't know, and I heard Ms. Sanchez ask if 20 21 any of these thing were looked into, and I guess 22 you can't answer that question, and that is a big 23 question. I also feel, in going along with the other 24 25 speakers, that the people in the neighborhood

should certainly have the right to make a decision, 1 2 because being exposed to drug use of people that were very close to me, I know, even with the best 3 intentions, in a residential neighborhood, it is a 4 5 very frightening experience, and a lot of people --6 it's easy to say, you know, we want to do this and 7 want to do that, and I am all for any kind of facility helping anybody, but it needs to be in the 8 9 right place, it needs to be not in a residential area, unless those people on Melaleuca Drive say, 10 with open arms, okay, I'm okay with this, and you 11 12 know.

13 But aside from that, you know, I don't feel 14 that I, personally, and from what I have read, it's not about me, it's about Margate, and it's about 15 16 protecting our residents, and, you know, I am on 17 different boards and I don't make individual decisions for myself. My decisions are made for 18 the main -- everybody involved and not my own 19 20 personal, and I have done of lot of investigating 21 on the person --

22 MR. CURTIS: Ms. Beracha, I apologize for 23 interrupting, but your three minutes are up.

24 LAUREN BERACHA: Thank you for letting me25 speak.

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Page 48 MR. CURTIS: Thank you for your comments. 1 2 Mr. City Clerk, I don't see any other hands raised but would you kindly make your statement about 3 4 raising your hand if somebody wishes to speak? 5 THE CLERK: Somebody just raised their hand. 6 MR. CURTIS: Thank you. Richard Zucchini? 7 Mr. Zucchini, unmute your mic. Can you hear us? RICHARD ZUCCHINI: Yes, can you hear me? 8 MR. CURTIS: Good evening, sir, yes, we can. 9 10 Please state your name for the record. 11 RICHARD ZUCCHINI: Richard Zucchini, 380 12 Lakewood Circle East, Margate, Florida. 13 I actually was not going to speak but 14 previously I heard Former Commissioner Le Peerman 15 state that this wasn't approved for this use. Ι want to just correct the record that while the 16 17 Application for the special exception was for an 18 ALF/skilled nursing facility, the commission, at 19 that time, voted five-zero in favor of approval as a group care facility. That was the language that 20 was used in Resolution 15-010. 21 22 If this was only approved as a skilled 23 nursing facility, then the resolution should have 24 said that, but the resolution said very clearly

this was approved as a group care facility, and

25

2 treatment facility is within the definition of 3 group care facility. So, Le Peerman was a part of the commission 4 5 that actually approved it for this use, because 6 they approved a generalized statement of approval 7 under group care facility. In addition, I have read a lot on the social 8 media platforms, and it's one thing for innuendo 9 and accusations in that platform. It's another 10 11 thing to bring it to this platform and, quite 12 frankly, I think it's very disappointing and very 13 dangerous, but I ask and I hope that the City makes 14 the right decision. This was approved as a group care facility. Thank you. 15 16 MR. CURTIS: Thank you, Mr. Zucchini. Joseph, I don't see any other hands raised, 17 18 but would you please make your announcement, if somebody wishes to speak, they can raise their 19 hand? 20

21 THE CLERK: Yes. If anybody from the public 22 wishes to speak at this time, now is the time to do 23 that. If you logged into the Zoom interface from 24 your computer or logged in from your cell phone, 25 please select the (indiscernible) option in the

within the Code of Margate this residential 1

edfd45de-8288-460a-a59b-d736a44fc395

Page 50 software indicating that you wish to speak at this 1 2 time. If you called in by phone, please press star nine to raise your hand to indicate that you wish 3 to speak. 4 5 We will give it a few moments to make sure 6 that the public has the opportunity to be heard on 7 this item. MR. TEAL: I think Dr. Nunez wanted to say a 8 few words. 9 THE CLERK: City Manager, the only 10 11 participant with their hand raised is Emilio 12 Mantero, who is one of the panelists for --13 MR. CURTIS: Mr. Mantero, you have three minutes to speak, if you will unmute your mic. 14 Please state your name for the record. 15 Mr. 16 Mantero, your microphone is still -- it looks like you're on unmuted. 17 Can you hear me? 18 EMILIO MANTERO: MR. CURTIS: Yes, we can hear you. 19 Good 20 evening. Please state your name for the record. 21 EMILIO MANTERO: Dr. Emilio Mantero. I'm a 22 practice psychiatrist in in Florida. I have been 23 practicing for almost 30 years. I have trained at 24 the VA at the Jackson Memorial program, University 25 of Miami, and I am have the pleasure of taking care

Page 51 of veterans throughout my career. 1 2 I have also participated in a PTSD clinic at the VA and I'm very -- hello? 3 MR. CURTIS: Yes, we can hear you. 4 5 EMILIO MANTERO: And I am very proud of this 6 project. I think the veterans are underserved and 7 under-cared, and I'm very pleased with a program like this in which we can attend patients have been 8 9 neglected for several years. I understand the complexity of zoning and I'm 10 not an expert on such a thing, but what I can tell 11 12 you is that the problem is obviously very needed 13 for our community and I'll be happy to entertain any questions regarding the subacute care that we 14 will provide. I will lead the team. 15 16 I think I have the qualifications and the 17 experience throughout my career and in facilities such as these, of subacute care, for patients with 18 mental illness and substance abuse. That's all I 19 20 have to say. 21 MR. CURTIS: Thank you, Mr. Mantero. 22 EMILIO MANTERO: Thank you. 23 MR. CURTIS: Anybody else wishing to speak on 24 this hearing tonight, please raise your hand. All 25 right. I see no hands raised.

Page 52 Anybody here in the building, Ms. Jimenez, 1 2 Mr. Lichtman, would you like to make a comment? You have three minutes. Please. 3 MIRYAM JIMENEZ: (Indiscernible). 4 5 MR. CURTIS: Please state your name for the 6 record. 7 MIRYAM JIMENEZ: Miryam Jimenez. First of all, I do not know why (indiscernible) the 8 9 residents of Margate and so much opposition and so much (indiscernible). (Indiscernible). 10 11 So, people on Facebook are trying to do 12 anything, any horrible thing regarding my plans. 13 (Indiscernible) DCF will not approve my license, which (indiscernible) Dr. Mantero (indiscernible) 14 and the licenses themselves, all the doctors they 15 16 have one and (indiscernible) Dr. Mantero, Dr. Nunez, Dr. (indiscernible) hospital. 17 (Indiscernible) trying to do this since 2019, 18 June 2019, which I agree with it to (indiscernible) 19 20 recommendation of a hospital, a VA hospital. The 21 director recommended me to go to (indiscernible) 22 try to get a contract. Unfortunately, that 23 contract is pretty much gone, which was -- is a VA 24 because it's the fault of the City of Margate. 25 (Indiscernible) people were allowed stay as

1 much as 120 days and anybody has Substance Abuse 2 Disorder and PTSD know that it's such a privilege 3 to be in a facility where you can have a chance, 4 housekeepers (indiscernible) for 120 days, given 5 treatment seven days a week, 24 hours a day, as 6 needed, and that was a privilege, and I lost it 7 because of the City of Margate.

Now, I can provide the service but I would 8 9 have to go through a vendor, so just simply cut 75 percent of the revenue, which is okay, I allow it, 10 11 but it is really very bad because of that Facebook 12 community. It's assassination of character, 13 anything that they are trying to do to me, which I don't get it because I have done nothing except try 14 to open my facility, to provide jobs. 15

My facility will provide an average of 49 jobs. The people that are staying in my facility will need haircuts, will need nails done, my employees will put gas, they will eat outside, all that will be money coming to Margate.

The people do not leave my facility. It is -- I'm preparing for something wrong, that the people will get in and out, it is incorrect --MR. CURTIS: Thank you, your three minutes are up. I appreciate your comments.

Page 54 1 Anybody else wish to make public comments? 2 MR. TEAL: My time is up, but I would like to say something, but if I'm not allowed to, I just 3 4 want to state my objection on the record. MS. SMITH: Mr. Teal, this is not a formal 5 6 proceeding. This is an administrative proceeding. 7 We did give you over 30 minutes at the beginning. Again, this is for public input and I think that we 8 have heard from you, and the City Manager has heard 9 10 from you, and from your client, of course. MR. TEAL: Understood. There were certain 11 12 comments that were made that I would like to 13 address that would be productive, so I'm just sharing my objection for the record. Thank you. 14 15 MR. CURTIS: All right. Seeing no other hands raised, nobody in the room wishing to speak, 16 17 I just want to thank everybody for their comments 18 tonight. I will take this information into 19 consideration when rendering a decision. 20 With that said, Mr. City Clerk, we will close the meeting at 7:24 p.m. Thank you. 21 (Thereupon, the proceedings were concluded at 22 23 7:24 p.m.) 24 25

	Page 55
1	CERTIFICATE OF REPORTER
2	STATE OF FLORIDA
3	COUNTY OF BROWARD
4	
5	I, Tyesha Scott, Certified Electronic Reporter,
6	certify that I was authorized to and did report the
7	foregoing proceedings, and that the transcript is a
8	true and correct record of my electronic notes.
9	I further certify that I am not a relative,
10	employee, attorney, or counsel of any of the
11	parties, nor am I a relative or employee of any of
12	the parties' attorneys or counsel connected with the
13	action, nor am I financially interested in the action.
14	Dated this 12th day of August 2020.
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19	Lesesta Scott
20	Tyesha Scott, C.E.R.
21	Tyesha Scott, C.E.R.
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# **MARGATE CARE FOR HEROES**

# EVIDENCE IN AID OF REASONABLE ACCOMMODATION REQUEST<sup>1</sup>

Business Plan	Exhibit A
Application	Exhibit B
Declaration of C. Wesley Blackman	Exhibit C
Declaration of Dr. Jairo Nunez	Exhibit D
Transcript - May 20, 2020 commission meeting	Exhibit E
Henry Iler's Expert Report (Regarding Traffic)	Exhibit F
Excerpt from Transcript of Richard Nixon's Depo	Exhibit G
2015 Resolution	Exhibit H
Excerpt from Motion to Dismiss Hearing	Exhibit I
Excerpt from Summary Judgment Order	Exhibit J
VIP Memory Care Materials	Exhibit K

<sup>&</sup>lt;sup>1</sup> These documents will be used in addition to the video tour of the facility.

# **Exhibit** A

WEB



# QUALITY OF LIFE GROUP CARE FACILITY

# **Business** Plan *Quality of Life* is a Group Care Facility, located at 603

Melaleuca Dr., Margate, FL 33063. The Company is owned by Miryam Jimenez, an entrepreneur and investor based in South Florida. **BUSINESS PLAN** 



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## EXECUTIVE SUMMARY

**Quality of Life** is a Group Care Facility, located at 603 Melaleuca Dr., Margate, FL 33063. The Company is owned by Miryam Jimenez, an entrepreneur and investor based in South Florida.

# **BUSINESS DESCRIPTION**

Quality of Life is the vision of Ms. Jimenez, who, through the tragic loss of a loved one, is personally motivated to help others. The facility was first envisioned in 2016, with an anticipated grand opening set for August 15, 2019. The agency is registered in the State of Florida as a S-Corporation, subject to the laws and regulations therein.

# LICENSURE

**Quality of Life** will be licensed by the Agency of Health Care Administration (AHCA) in accordance with Chapter 64E-12 of the Florida Administrative Code, Chapter 394 of the Florida Statutes, and Section 381.006(16) of the Florida Statutes. Relevant materials are attached to this proposal as Exhibit A.

#### 64E-12 Residential Treatment

"Residential Treatment" is a group care facility and provides services on a residential basis 24 hours-per-day, 7 days-per-week, and is\_intended for clients who meet the placement criteria for this component." "This level is appropriate for persons who have sub-acute biomedical problems or behavioral, emotional, or cognitive problems that are severe enough that they require residential treatment, but do not need the full resources of an acute care general hospital or a medically managed inpatient treatment program."

Quality of Life will be a group-care-facility as defined and meet the definition and regulations in Section 381.006 of the Florida Statutes and Chapter 64E-12 of the Fla. Administrative Code. As used in Section 381.006 of the Florida Statues and Chapter 64E-12 of the Fla. Administrative Code, the term "group care facility" means any public or private school, assisted living facility, adult family-care home, adult day care center, short-term residential treatment center, residential treatment facility, home for special services, transitional living facility, crisis stabilization unit, hospice, prescribed pediatric extended care center, intermediate care facility for persons with developmental disabilities, or boarding school. The department of health may adopt rules necessary to protect the health and safety of residents, staff, and patrons of group care facilities. Rules related to public and private schools shall be developed by the Department of Education in consultation with the department. Rules adopted under this subsection may include definitions of terms; provisions relating to operation and maintenance of facilities, buildings, grounds, equipment, furnishings, and occupant-space requirements; lighting; heating, cooling, and ventilation; food service; water supply and plumbing; sewage; sanitary facilities; insect and rodent control; garbage; safety; personnel health, hygiene, and work practices; and other matters the department finds are appropriate or necessary to protect the safety and health of the residents, staff, students, faculty, or patrons. The department of health may not

adopt rules that conflict with rules adopted by the licensing or certifying agency. The department of health may enter and inspect at reasonable hours to determine compliance with applicable statutes or rules. In addition to any sanctions that the department of health may impose for violations of rules adopted under this section, the department of health shall also report such violations to any agency responsible for licensing or certifying the group care facility, which is the Agency of Health Care Administration. The licensing or certifying agency may also impose any sanction based solely on the findings of the department of health.

# ACCREDITATION

The agency will be fully accredited by The Joint Commission. The Joint Commission is a private, not for profit organization established in 1951 to provide accreditation to health care organizations within the United States. The Joint Commission accredits nearly 21, 000 health care organizations in the United States. The Joint Commission provides deemed status and is recognized by the Centers of Medicare and Medicaid Services (CMS) as the industry "Golden Seal" for organizations that provide the highest quality healthcare.

# **EXECUTIVE LEADERSHIP TEAM**

Quality of Life has assembled an experienced Executive Leadership Team:

#### Miryam Jimenez, Owner

Ms. Jimenez has developed a thriving real estate business with vast holdings. She specializes in procurement and selling of residential and commercial real estate. It is through the death of a loved one that Ms. Jimenez is driven to help individuals and their families who are dealing with behavioral health issues.

#### Emilio Mantero-Atienza, MD, PhD

Dr. Mantero-Atienza is a highly respected board-certified, psychiatrist and author who has over 50 years of experience working with those who suffer from behavioral health issues. He specializes in Medication Assisted Therapies, Medication Assisted Treatment in Mental Health Services, and Evidenced Based Treatment. Dr. Mantero acquired a PH.D. in Clinical Biochemistry.

#### Mary Jane Fitzpatrick, RN, JD, Consultant

Ms. Fitzpatrick, RN, Behavioral Health Consultant specializing in nursing administration, medical-legal, and risk management. She is considered an expert in Joint Commission quality standards and the Agency for Health Care Administration regulatory requirements. Ms. Fitzgerald is a member of the Florida Bar and is a Registered Professional Nurse.

#### Linda Potere, MBA, LHCRM, CHCQM, LADAC, CAP-Program Director

Linda Potere is a behavioral health consultant to a wide variety of behavioral health organizations holding the positions of Quality Assurance Director, Corporate Compliance

Officer, and Risk Manager. Her duties and responsibilities include: (1) achieving and maintaining licensure; 2) certification, accreditation and regulatory compliance for all state, local, and federal licensure and accreditation bodies; 3) certification and compliance with risk management, Center for Medicare Services and Medicaid Standards; 4) coordinate and implement of Joint Commission and CARF standards in behavioral & hospital health care settings; and 5) insuring compliance and training of staff in Performance Improvement, team building, and additional training needs for accreditation survey for Community Mental Health Centers, Methadone Clinics, and Partial Hospitalization Programs for both Mental Health and Substance Abuse services.

#### Cathy Claud, MNM, CAP, CPP, ICADAC, CRRA-Consultant

Ms. Claud has over 35 years of experience in the development and management of health care systems, specializing in systems of care for children and families dealing with .behavioral .health disorders Specifically, Ms. Claud's dedication, experience, and passion for the work, forms the basis of her professional standards of excellence in serving the community.

**Quality of Life** will employ approximately 49 (part and/or fulltime) employees in the following positions:

> Chief Operating Officer Compliance Officer Admissions Director Drivers Group Therapy Facilitator Janitorial/Cleaning Staff Chef Assistant Chef Secretarial Medical Director

Licensed Nurses Case Managers Mental Health Counselors Behavioral Health Technicians Certified Massage Therapist Yoga Instructor

#### **MISSION STATEMENT**

#### **Our Mission**

To provide the highest quality of evidence-based mental health care to active duty and reserve military personnel that are involve in heightened stress levels and trauma, as well as the elderly military personnel that were affected by and are suffering from Posttraumatic Stress Disorder (PTSD). Quality of Life aims to address Veterans' needs during reintegration into civilian life.

A report posted by the Mental Health First Aid for Veterans organization states that "thirty percent of active duty and reserve military personnel deployed in Iraq and Afghanistan have a mental health condition requiring treatment – approximately 730,000 men and women, with many

experiencing post-traumatic stress disorder and major depression. Sadly, less than 50 percent of returning veterans in need receive any mental health treatment. The Veterans Administration reports that approximately 20 veterans die by suicide every day."



#### DESCRIPTIONS OF SERVICES.

#### **Quality of Life Program Description**

The program will specialize in Evidence Base Treatment The facility will provide a structured group treatment setting with 24 hour per day, 7 days per week supervision for residents who range from those who have significant deficits in independent living skills and need extensive supervision, support and assistance to those who have achieved a limited capacity for independent living, but who require frequent supervision, support and assistance. The residents served in this facility have a moderate capacity for independent living.

#### (1) Services.

Each patient shall receive 34 hours of services each week, with a minimum of 14 hours of counseling by Licensed Therapists. **Quality of Life** will provide or arrange for the services listed below. With the exception of counseling, it is not intended that all services listed below be provided. Services shall be provided in accordance with the needs of the patient as identified in the treatment plan as follows:

- a) Individual counseling.
- b) Group counseling.
- c) Counseling with families.
- Mental Health Issues education, such as strategies mental health related issues or

relapse, health problems related to mental health issues, and motivational enhancement and



Due to the widespread stigma attached to substance abuse, seeking help in the open has been problematic for many soldiers.

strategies for achieving a stable mental health lifestyle.

- e) Life skills training such as anger management, communication skills, employability skills, problem solving, relapse prevention, recovery training, decision-making, relationship skills, and symptom management.
- f) Non-verbal therapies such as recreation therapy, art therapy, music therapy, or dance (movement) therapy to provide the patient with alternative means of self-



expression and problem resolution.

- g) Training or advising in health and medical issues.
- h) Employment or educational support services to assist patients in becoming financially independent; and
- i) Mental health services for the purpose of:
  - 1. Managing patients with disorders who are stabilized.
  - 2. Evaluating patients' needs for in-depth mental health assessment.
  - 3. Training patients to manage symptoms; and
  - 4. Timely referral to an appropriate provider for mental health crises or the emergence of a primary mental health disorder when the provider is not staffed to address primary mental health problems, which may arise during treatment

#### (2) Caseload.

Licensed Therapists will have a caseload that will not exceed 8 patients at one time.

#### (3) Staffing Coverage and Pattern.

The staffing coverage and pattern for the facility shall be maintained at a minimum of 1-15 staff to resident ratio with never less than two staff on the premises when residents are present. The facility shall have procedures to mobilize additional staff 24 hours daily in the event of emergency need. The facility will have a telephone tree to mobilize additional staff 24 hours daily in the event of emergency needs.

# Evidence Base "TREATMENT PRACTICES"

#### PROLONGED EXPOSURE (PE).

Prolonged exposure is typically provided over a period of about three months with weekly individual sessions, resulting in eight to 15 sessions overall. The original intervention protocol was described as nine to 12 sessions, each 90 minutes in length. Sixty to 120-minute sessions are usually needed in order for the individual to engage in exposure and sufficiently process the experience.

Licensed Therapists begin with an overview of treatment and understanding the veteran's past experiences. Licensed Therapists continue with psychoeducation and then will generally teach a breathing technique to manage anxiety.

Generally, after the assessment and initial session, exposure begins. As this is very anxietyprovoking for most patients, the therapist works hard to ensure that the therapy relationship is perceived to be a safe space for encountering very scary stimuli. Both imaginal and in vivo exposure are utilized with the pace dictated by the patient.

- **Imaginal exposure** occurs in session with the patient describing the event in detail in the present tense with guidance from the therapist. Together, patient and therapist discuss and process the emotion raised by the imaginal exposure in session. The patient is recorded while describing the event so that she or he can listen to the recording between sessions, further process the emotions and practice the breathing techniques.
- In vivo exposure, that is confronting feared stimuli outside of therapy, is assigned as homework. The therapist and patient together identify a range of possible stimuli and situations connected to the traumatic fear, such as specific places or people. They agree on which stimuli to confront as part of in vivo exposure and devise a plan to do so between sessions. The patient is encouraged to challenge him or herself but to do so in a graduated fashion so as to experience some success in confronting feared stimuli and coping with the associated emotion.

#### COGNITIVE PROCESSING THERAPY (CPT).

Cognitive processing therapy is a specific type of cognitive behavioral therapy that has been effective in reducing symptoms of PTSD that have developed after experiencing a variety of traumatic events including child abuse, combat, rape and natural disasters.

CPT is generally delivered over 12 sessions and helps patients learn how to challenge and modify unhelpful beliefs related to the trauma. In so doing, the patient creates a new understanding and conceptualization of the traumatic event so that it reduces its ongoing negative effects on current life.

#### COGNITIVE BEHAVIORAL THERAPY (CBT).

Therapists use a variety of techniques to aid patients in reducing symptoms and improving functioning. Therapists employing CBT may encourage patients to re-evaluate their thinking patterns and assumptions in order to identify unhelpful patterns (often termed "distortions") in thoughts, such as overgeneralizing bad outcomes, negative thinking that diminishes positive thinking, and always expecting catastrophic outcomes, to more balanced and effective thinking patterns. These are intended to help the person reconceptualize their understanding of traumatic experiences, as well as their understanding of themselves and their ability to cope.

Exposure to the trauma narrative, as well as reminders of the trauma or emotions associated with the trauma, are often used to help the patient reduce avoidance and maladaptive associations with the trauma. Note, this exposure is done in a controlled way, and planned collaboratively by the provider and patient so the patient chooses what they do. The goal is to return a sense of control, self-confidence, and predictability to the patient, and reduce escape and avoidance behaviors.

Education about how trauma can affect the person is quite common as is instruction in various methods to facilitate relaxation. Managing stress and planning for potential crises can also be important components of CBT treatment. The provider, with the patient, has some latitude in selecting which elements of cognitive behavioral therapy are likely to be most effective with any particular individual.

#### TRAUMA-FOCUSED PSYCHOTHERAPY (TFP).

Trauma-focused psychotherapies are the most highly recommended type of treatment for PTSD. "Trauma-focused" means that the treatment focuses on the memory of the traumatic event or its meaning. These treatments use different techniques to help you process your traumatic experience. Some involve visualizing, talking, or thinking about the traumatic memory. Others focus on changing unhelpful beliefs about the trauma. They usually last about 8-16 sessions.

#### **CLINICAL PERSONNEL**

Licensed medical personnel, i.e. physicians and nurses.

Licensed clinical personnel, i.e. Licensed Clinical Social Workers, Mental Health Counselors. Certified Behavioral Health Technicians.

Certified Massage Therapist/Yoga Instructor.



#### SECURITY

**Quality of Life** services are provided in the privacy of a self-standing gated facility, monitored with all around security cameras. The facility will follow protocols proven to work in other VA residential inpatient facilities. The patients stay 60 to 120 days, receive mail at the facility and will have visitation privileges after two weeks of treatment; however, visitation is earned and needs to be approved by their doctor or the clinical director. Guest will have to pass a full body search prior to enter in contact with their visitor. Residents' passes to the outside of the facility are earned after several weeks in the facility and, upon their return, the patients will have to undertake a full body search by a **Qualify of Life** employee of the same sex, and drug and alcohol test prior to enter in contact with other patients in the facility.

Our services are voluntary; therefore, we do not provide services to individuals who are court mandated and resistive to the therapeutic process.

All program participants are pre-screened to ensure their level of motivation and ability to maximum their opportunity for success in the program.

## **ADMISSION CRITERIA**

- a. Ambulatory or capable of self-transfer
- b. Able to participate in treatment programming and services;
- c. Free of major medical conditions requiring ongoing 24 hours per day, 7 days per week nursing services;
- d. Assessed as having the potential, with staff supervision, to self-administer medication, maintain personal hygiene, and participate in social interaction; and
- e. Does not exhibit chronic inappropriate behavior which disrupts the facility's activities or is harmful to self or others.
- g. Self-administers medication with staff supervision,
- i. Maintains personal hygiene and grooming with staff supervision

**Quality of Life** takes a strength-based approach that empowers patients and their families to go beyond simply pointing out problems and deficits. We take a problem-solving approach that stabilizes veteran's while working to identify and prevent future problems. We understand that our veterans and their families need the skills, knowledge, and

support in a wide variety of personal and social functions. **Quality of Life** takes a broad holistic view to patient treatment. Our veteran's will be treated with respect and dignity. Patients will be free from neglect, abuse, and exploitation and have open access to guardian(s), and advocates as appropriate.

Services provided include but at are not limited to: Intake, Assessment and Discharge Planning;



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Development of Individualized Treatment, Treatment Plan; Individual, Group and Family Therapy; Case Management; and Recreational Activities.

# QUALITY OF LIFE WILL PROVIDE (SERVICES)

- Plan, arrange, and provide for transportation to medical/dental appointments.
- A planned activity program including arrangement for utilization of available VA community resources.
- Continuous observation, care and supervision as required.

- Assistance in meeting necessary medical and dental needs.
- Assistance with taking prescribed medications in accordance with physician's instructions, unless prohibited by law or regulation.
- Food services (three nutritious meals daily, snack, unrestricted access to fruit and vegetables and arranging of special diets if prescribed by a physician or dietician.
- Maintenance or supervision of patient cash resources, electronics, or other property if necessary.

The Treatment Plan will be developed for the patient, by the treatment team consisting of medical, clinical, and program staff.

#### The plan includes the following:

- 1) Use of a strength/deficit list.
- 2) Behavioral objectives in written agreements that focus on individual outcomes.
- 3) Realistic target dates that also permit frequent feedback to the patient on progress.
- 4) Revisions to the plan when there is a change in objectives, goals, or services.
- 5) The veteran's active participation in the development, modification and evaluation of the plan.
- 6) The accurate and complete documentation of the veteran's progress and problems to be addressed.
- 7) Regular evaluation of the service plan to occur on an as-needed basis. Physician, Psychologist and the Licensed Therapist will design an evaluation plan for patients. The evaluation will be a model for use in measuring the success of patient objectives

Upon discharge of a patient, all cash resources, personal property, and valuables that have been entrusted to **Quality of Life** will be surrendered to the patient.

Patients and are given copies of all discharge instructions and policies and procedures. Signed copies of the policies and procedures are maintained in the veteran's file records. In addition, a licensed mental health professional shall complete and provide to the veterans a typed discharge summary which includes demographic information, date of admission, DSM-V diagnosis, current emotional and/or behavioral problem, continuing therapeutic and educational needs, medication, and reason for discharge.

The licensed mental health professional shall also provide a signed discharge report within 14 days of the date of discharge. This report will include the reason for admission, reason for discharge, course of treatment (including medications), the discharge diagnosis, report of all medical and dental services received during the veteran's stay, the

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prognosis and recommendations for further mental health treatment, education programs, or placement.

## **BUSINESS SUMMARY**

#### **INDUSTRY OVERVIEW**

For the U.S. Department of Veterans Affairs (VA), nothing is more important than supporting the health and well-being of the Nation's Veterans and their families. A major part of that support is providing timely access to high-quality, evidence-based mental health care. VA aims to address Veterans' needs, during Service members' reintegration into civilian life and beyond.

The VA Office of Mental Health and Suicide Prevention Guidebook provides information on the variety of mental health services that VA offers on both a national and local level. These programs and services are rooted in several core values:

#### FOCUS ON RECOVERY

Keeping a focus on recovery from mental health challenges or substance use issues empowers Veterans to take charge of their treatment and live a full and meaningful life. This approach focuses on the Veteran's strengths offering respect, honor, and hope to Veterans and the family members who support them.

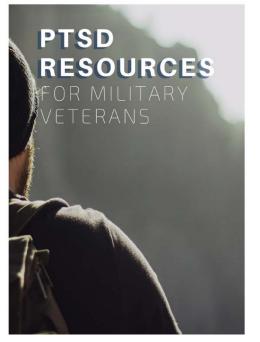
VA provides treatments that are proven to be effective for mental health concerns. These treatments are timelimited and focus on helping Veterans recover and meet

their goals. To learn more about evidence-based mental health treatments, please visit treatmentworksforvets.org. You can also view a video, "Evidence-Based Treatment: What Does It Mean," and other brief videos about evidence-based treatments for Posttraumatic Stress Disorder on the website for the VA National Center for PTSD.

VA health care providers work together to provide safe and effective treatment for the whole person — head to toe, inside and out using a Whole Health approach. Timely medical care, good nutrition, and exercise — along with a sense of purpose are just as important to mental health as to physical health. Veterans take an active role in their care by partnering with their providers to improve their health and well-being.

#### WHOLE HEALTH

It all starts with a simple question: What matters most to you? That's the first step in the Whole Health approach, which is designed to help Veterans achieve and maintain their best all-around





health and well-being. Through a Whole Health Approach, VA is committed to empowering, equipping, and treating Veterans according to their preferences and priorities. Learn more about Whole Health and the impact this is having in helping Veterans live their life to the fullest by visiting the Whole Health for Life website.

# **BUSINESS GOALS AND OBJECTIVES**

#### Short Term (0-3 Months)

Design and implement a prestigious, residential treatment facility for military VA, specializing in addressing Veterans' needs during their reintegration into civilian life, as well as providing treatment for the elderly Veterans affected by PTSD or other mental health disorders.

#### 1) Inpatient Residential Care.

- a. Community approval.
- b. Apply and acquire license from the Agency for Health Care Administration (AHCA)
- c. Employ highly professional consultants to assist with implementation.
  - i. Hiring
  - ii. Orientation
  - iii. Competency training
- d. Design and implement Performance Improvement

#### 2) Implement Marketing Plan

- a. Open House
- b. Local medical groups; physicians / hospitals
- c. Veteran's Administration
- d. Web based applications
- 3) Maintain a 50% capacity by 90 days

#### Long Term (4 -12 Months)

- 1) Apply for and acquire Joint Commission Accreditation.
- 2) 100% compliance with all performance measures, including safety.
- 3) Maintain 80% capacity by 12 months.
- 4) 12 Month: Reach financial goal established in the Financial Plan
- 5) To acquire more licenses so that we can provide more levels of services.
- 6) Develop and implement Outpatient services with supportive housing.

# LEGAL ISSUES

**Quality of Life** affirms that its promoters have and will continue to abide by all regulatory requirements. The agency is or will be regulated by the following: City of Margate: Planning and Zoning: ensure proper land use. Broward County Health Department: regulates and licenses professionals and cleanliness of environment.

Broward County Fire Department: regulates and inspects facility for safety.

The Joint Commission: Accreditation of services and physical environment.

Agency for Health Care Administration: regulates and inspects provision of care and environment.

# MARKETING SUMMARY

Miryam Jimenez, Owner, is known throughout Florida, with well established relationships in the business community. Ms. Jimenez will personally handle marketing the agency as a premier Group Care Facility/VA Residential Treatment Facility. Sharing her passions and hope for those affected by mental health is her primary marketing strategy.

# TARGET MARKETS

The agency will target veterans with co-occurring mental or physical health concerns, i.e. PTSD, Trauma, etc.

Ms. Jimenez will target referral sources such as the Veteran's Administration, physicians, behavioral health professionals, hospitals and the community at large to share her vision and information regarding the services.

# **PRICING STRATEGY**

The Company has completed a thorough analysis of its pricing. Most of our pricing will be regulated by the government since our target clients are the military veterans. The facility will be accepting all insurances available to veterans, United Health Group, Medicare, Optum Behavioral Health, VA CCN Southeast Region, etc.

Once the facility has met the financial goals set forth in the Financial Plan, providing scholarship for services may be awarded at the discretion of the owner.



#### SWOT ANALYSIS (Strengths, Weaknesses, Opportunities and Threats) ANALYSIS

As part of the agency's strategic planning process, the Executive Leadership Team analyzed the organization's internal and external environment by completing an analysis of the strengths, weaknesses, opportunities and threats (SWOT).

Organizational strengths are those attributes of the organization that are helpful to achieving the goals and objectives, the weaknesses are the attributes of the organization that are harmful to achieving the objectives. The opportunities are external conditions that are helpful and promote the achievement of the agency's objectives and the threats are external conditions which could do damage to the agency's performance.

#### **SWOT ANALYSIS**

Expectations of persons served				
Strengths	Weakness	Opportunities	Threats	
<ul> <li>Therapeutic Groups</li> <li>Individual counseling</li> <li>Qualified staff</li> <li>Solid Program Schedule</li> <li>Individualized care</li> <li>Location</li> <li>"client input into our treatment"</li> <li>Financially secure</li> <li>Safe, comfortable.</li> </ul>	<ul> <li>New facility</li> <li>Program limited to residential level 1 and 2</li> </ul>	<ul> <li>Expansion into Outpatient Services in other locations.</li> <li>Agency financially positioned to increase services</li> <li>The first VA inpatient treatment facility in Broward County.</li> </ul>	City limitations of available viable licenses.	

Expectations of stakeholde		Queur e return it i e e	Thursda
Strengths	Weakness	Opportunities	Threats
Ethical	<ul> <li>Limited services due</li> </ul>	<ul> <li>Working with the</li> </ul>	The City preventing the
<ul> <li>Good Staff</li> </ul>	to limited available	Government. Federal	facility to open.
• Good	licenses.	Governments new	
Program/Treatment		budgets benefits VAs	
<ul> <li>Established Program</li> </ul>			
<ul> <li>Accepted by</li> </ul>			
community			
<ul> <li>Maintains property</li> </ul>			
<ul> <li>Fiscally responsible</li> </ul>			
<ul> <li>Administratively</li> </ul>			
responsive			
<ul> <li>Ease of access to</li> </ul>			
services			
<ul> <li>Good Reputation</li> </ul>			

Strengths	Weakness	Opportunities	Threats
<ul> <li>Experienced, owner</li> <li>Good, Experienced staff</li> <li>Licensed clinicians</li> <li>Financially solvent</li> <li>Quality of Care</li> <li>Good recovery environment</li> </ul>	<ul> <li>New facility</li> <li>Limitation of services due to limited licensing</li> </ul>	<ul> <li>Good community relationships</li> <li>Abundant labor force</li> <li>The only VA inpatient treatment facility in Broward</li> </ul>	<ul> <li>Limitation of Services due to limitation of licensing</li> </ul>

Financial threats			
Strengths	Weakness	Opportunities	Threats
<ul> <li>Viable management team</li> <li>Financially solvent</li> <li>External Accountant</li> </ul>		<ul> <li>Experienced accountant</li> <li>Annual Budget</li> </ul>	

	Strengths	Weakness	Opportunities	Threats
HR		HR:	BHT Training and	
•	Experienced, knowledgeable	<ul> <li>New staff need to be trained to bond as a</li> </ul>	<ul><li>Certification available</li><li>Abundant professional</li></ul>	<ul> <li>City of Margate litigation</li> </ul>
•	owner Multi-disciplinary	team.	workforce	
•	team Administratively self-			
•	contained Licensed Doctors and			
	clinicians			
•	Strong IT			
Mi				
٠	AHCA Licensable			
٠	Financial resources			
٠	EMR ready			
Se		g lists, Ineligible clients, Pro		
	Strengths	Weakness	Opportunities	Threats
•	AHCA Licensable Financial Resources	• City zoning may not allow the services to	Federal government     commitment to	<ul> <li>Issues with City zoning dept.</li> </ul>
	to care for facilities	be provided to the	provide much	
•	Planned ratio of clients/staff	Military VAs	needed services for the VAs.	
•	Easy access to			
	services			
•	Accepts insurance			
•	Government			
	contracts			
De	mographics of Area Serv			
				Threats
	Strengths	Weakness	Opportunities	T
•	Desirable South	Weakness     NIMBY	Government new	NIMBY
	Desirable South Florida location		Government new     contract and	<ul><li>NIMBY</li><li>City not allowing</li></ul>
	Desirable South Florida location The only VA impatient		Government new     contract and     expansion to other	NIMBY
	Desirable South Florida location The only VA impatient facility in Broward		Government new contract and expansion to other services for the VA	<ul><li>NIMBY</li><li>City not allowing</li></ul>
•	Desirable South Florida location The only VA impatient facility in Broward County.		<ul> <li>Government new contract and expansion to other services for the VA</li> <li>Weather</li> </ul>	<ul><li>NIMBY</li><li>City not allowing</li></ul>
•	Desirable South Florida location The only VA impatient facility in Broward County. Excellent access to		<ul> <li>Government new contract and expansion to other services for the VA</li> <li>Weather</li> <li>Marketing in areas up</li> </ul>	<ul><li>NIMBY</li><li>City not allowing</li></ul>
•	Desirable South Florida location The only VA impatient facility in Broward County. Excellent access to Police and Fire		<ul> <li>Government new contract and expansion to other services for the VA</li> <li>Weather</li> </ul>	<ul><li>NIMBY</li><li>City not allowing</li></ul>
•	Desirable South Florida location The only VA impatient facility in Broward County. Excellent access to Police and Fire Area served not		<ul> <li>Government new contract and expansion to other services for the VA</li> <li>Weather</li> <li>Marketing in areas up</li> </ul>	<ul><li>NIMBY</li><li>City not allowing</li></ul>
•	Desirable South Florida location The only VA impatient facility in Broward County. Excellent access to Police and Fire Area served not limited to South		<ul> <li>Government new contract and expansion to other services for the VA</li> <li>Weather</li> <li>Marketing in areas up</li> </ul>	<ul><li>NIMBY</li><li>City not allowing</li></ul>
•	Desirable South Florida location The only VA impatient facility in Broward County. Excellent access to Police and Fire Area served not		<ul> <li>Government new contract and expansion to other services for the VA</li> <li>Weather</li> <li>Marketing in areas up</li> </ul>	<ul><li>NIMBY</li><li>City not allowing</li></ul>
•	Desirable South Florida location The only VA impatient facility in Broward County. Excellent access to Police and Fire Area served not limited to South Florida	• NIMBY	<ul> <li>Government new contract and expansion to other services for the VA</li> <li>Weather</li> <li>Marketing in areas up north when cold</li> </ul>	<ul> <li>NIMBY</li> <li>City not allowing QOL to open.</li> </ul>
• • Re	Desirable South Florida location The only VA impatient facility in Broward County. Excellent access to Police and Fire Area served not limited to South Florida lationships with externa Strengths	• NIMBY	<ul> <li>Government new contract and expansion to other services for the VA</li> <li>Weather</li> <li>Marketing in areas up north when cold</li> </ul>	<ul><li>NIMBY</li><li>City not allowing</li></ul>
• • <u>Re</u>	Desirable South Florida location The only VA impatient facility in Broward County. Excellent access to Police and Fire Area served not limited to South Florida Intionships with externa Strengths Government contracts	• NIMBY	<ul> <li>Government new contract and expansion to other services for the VA</li> <li>Weather</li> <li>Marketing in areas up north when cold</li> </ul>	<ul> <li>NIMBY</li> <li>City not allowing QOL to open.</li> </ul>
• • Re	Desirable South Florida location The only VA impatient facility in Broward County. Excellent access to Police and Fire Area served not limited to South Florida ationships with externa Strengths Government contracts Referral agreements	• NIMBY	<ul> <li>Government new contract and expansion to other services for the VA</li> <li>Weather</li> <li>Marketing in areas up north when cold</li> </ul> Opportunities <ul> <li>Large market of possible referral</li> </ul>	<ul> <li>NIMBY</li> <li>City not allowing QOL to open.</li> </ul>
• • Re	Desirable South Florida location The only VA impatient facility in Broward County. Excellent access to Police and Fire Area served not limited to South Florida Intionships with externa Strengths Government contracts Referral agreements Good working	• NIMBY	<ul> <li>Government new contract and expansion to other services for the VA</li> <li>Weather</li> <li>Marketing in areas up north when cold</li> </ul> Opportunities <ul> <li>Large market of possible referral agencies</li> </ul>	<ul> <li>NIMBY</li> <li>City not allowing QOL to open.</li> </ul>
• • • •	Desirable South Florida location The only VA impatient facility in Broward County. Excellent access to Police and Fire Area served not limited to South Florida ationships with externa Strengths Government contracts Referral agreements	• NIMBY	<ul> <li>Government new contract and expansion to other services for the VA</li> <li>Weather</li> <li>Marketing in areas up north when cold</li> </ul> Opportunities <ul> <li>Large market of possible referral</li> </ul>	<ul> <li>NIMBY</li> <li>City not allowing QOL to open.</li> </ul>

Strengths	Weakness	Opportunities	Threats
<ul> <li>Licensed and in full compliance by AHCA</li> <li>Knowledgeable and licensed staff</li> <li>Proactive involvement</li> </ul>	<ul> <li>NIMBY: Zoning</li> <li>City not allowing the facility to provide services for the VA</li> </ul>	<ul> <li>Sen. Rick Scott supporting the VA in the State of Florida</li> <li>Big budget allocated for the VA</li> </ul>	City Zoning not allowing the Facility to open.
Legislative Environment			
Strengths	Weakness	Opportunities	Threats
Knowledgeable staff		• To provide more services to the VA as they become available with more licensing	Zoning limitations

Technology					
Strengths	Weakness	Opportunities	Threats		
<ul> <li>New facility with state of the are capabilities and technology</li> <li>IT technology</li> <li>Financial assets</li> <li>Gated Facility</li> </ul>	New System Integration only for the first 30 to days	<ul> <li>Staff training</li> <li>Support from the VA hospitals with new technology</li> <li>Consultants</li> <li>To provide new medical equipment</li> </ul>	City not allowing new medical services		

#### **Performance Analysis**

Strengths	Weakness	Opportunities	Threats
Electronic Medical     Record		<ul> <li>Performance measures in EMR</li> </ul>	
Willing staff		National	
		performance measures	
		Access Databases	

#### **REGULATORY AND LEGISLATIVE ENVIRONMENT:**

In Broward County and throughout the nation, municipalities are strengthening their stance of the "NIMBY" ("Not in My Back Yard") principle, making it harder to implement treatment facilities.

**Quality of Life** continues to work with local and state advocacy and regulatory bodies that advocate for excellence in providing mental health treatment to the VAs.

#### COMPETITION

Demand for mental health services is driven by availability of new drugs, treatments, and the healthcare funding policies for the military VA. The profitability of individual facilities depends on controlling costs and attracting referrals from the VA outpatient facilities. There are no large companies to compete with since the nearest VA inpatient facility is in Miami-Dade County as a part of the VA hospital. Self-standing small facilities such as **Quality of Live** will effectively provide superior patient service, integrating treatment with follow-up procedures, and specializing by treatment or demographic group.

National analysts identify the following agencies in Palm Beach, Date and Broward County as reputable competition for the services **Quality of Life** will offer.

#### **CORPORATE COLLABORATIONS**

**Quality of Life** has partnered with HOOP4VETS a not for profit subsidiary of Falana Transition Living, LLC., to provide an extra valued added service to the company structure. HOOP4VETS is considered a general manager ("Operational Partner") in this venture and is responsible for the operation and coordination of all services provided in the facility. We have made this strategic partnership, because of the passion and commitment to excellence of the CEO/Executive Director Shaneka R. Falana. As the operations arm of **Quality of Life**, they bring the following skills and proficiencies to the table.

- Leadership
- Conflict management
- Organization
- Decision-making
- People management
- Data entry skills
- Data processing skills

- Dependable
- Reporting skills
- Deadline-oriented
- Budget development
- Critical thinking skills
- Teamwork
- Stress tolerance
- Influencing and leading

The strategic partner's skill set has completed a team that we know will bring **Quality of Life** to our Veterans who deserve that and more for ensuring our freedoms as Americans.





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# **Exhibit B**

#### **Reasonable Accommodation Request Form**

Name of Applicant: Margate Care for Heroes<sup>1</sup> c/o Miryam Jimenez 954 608 4067 miryamjimenez@vaqualityoflife.com

Address: 603 Melaleuca Drive, Margate, FL 33063

Address of housing or other location at which accommodation is requested: 603 Melaleuca Drive, Margate, FL, 33063

#### Describe qualifying disability or handicap:

The prospective patients of Margate Care for Heroes ("MCH") suffer from posttraumatic stress disorder (PTSD) and other co-occurring disabilities, including substance abuse. Under the Fair Housing Act, 42 U.S.C, 3601-3631 (FHA) and the American with Disability Act, 42 U.S.C 12101 et seq (ADA), people who suffer from such disabilities are entitled to reasonable accommodations.

The ADA defines "disability" as: "(A) a physical or mental impairment that substantially limits one or more major life activities of such individual; (B) a record of such an impairment; or (C) being regarded as having such an impairment." 42 U.S.C. § 12102(1) (2009). Here, the patients of MCH suffer from PTSD, which is constitutes a mental impairment that substantially limits their major life activities. *See Rossbach v. City of Miami*, 371 F.3d 1354, 1357 (11th Cir.2004); *Forbes v. St. Thomas Univ., Inc.,* 768 F. Supp. 2d 1222, 1228–29 (S.D. Fla. 2010); *Singh v. Geo. Wash. Univ. Sch. of Med.,* 508 F.3d 1097, 1100 (D.C.Cir.2007). The phrase "major life activities" means important functions such as caring for oneself, performing manual tasks, walking, seeing, hearing, speaking, breathing, learning, and working. *Cash v. Smith,* 231 F.3d 1301, 1305 (11th Cir. 2000).

Also under the FHA and ADA, persons in recovery from alcohol or other substance abuse use are considered disabled and thus entitle to the statutes' protections. *Jeffrey O v. City of Boca Raton*, 511 F. Supp. 2d 1339, 1346-7 (S.D. Fla. 2007); *MX Group, Inc. v. City of Covington*, 293 F 3d 326, 336-340 (6th Cir 2002); *Innovative Health Sys v City of White Plains*, 117 F. 3d, 37, 48-49 (2d Cir. 1997): 42 U.S.C. 12210(b): and 28 C.F.R. 35.104(A)(ii) (listing "drug addiction" as a physiological impairment). Such persons are specifically included within the federal definition of "handicapped individual." See also 42 U.S.C. 3602(h) and 24 C. F. R. 100.201(a)(2)

<sup>&</sup>lt;sup>1</sup> Please be advised that the applicant concurrently submitted a Change of Zoning Application on June 2, 2020, and that said application is pending before the City.

Thus any person in active recovery and/or treatment from some form of addiction to substances and/or alcohol are therefore specifically included within the definition of "handicapped individual." *See* 42 U.S.C. 3602(h) (Fair Housing Act) and 24 C.F.R. 100.201(a)(2) *See also City of Edmonds v. Oxford House, Inc.*, 514 U.S. 725, 115, S.Ct. 1776 (1995). The Fair Housing Act itself was amended to include handicapped individuals within its parameters, and to guarantee the ability of these individuals to live in the residence of their choice within the community. Congress intended the FHA to protect the rights of handicapped persons to live in a residence of their choice in the community.

Licensed services providers that propose to provide services to qualifying Individuals with disabilities, such as people in recovery for addiction and/or PTSD have standing as "person[s] alleging discrimination on the basis of disability" under the Americans with Disabilities Act. 42 U.S.C. 12133 and 28 C.F.R. 35.130(b)(6); *A Helping Hand, LLC v Baltimore County Md.*, 515 F.3d 356, 364, (4th Cir, 2008) Similarly, those who wish to provide housing for handicapped persons have standing under the Fair Housing Act. *See, e.g., Judy B. v. Borough of Tioga*, 889 F. Supp. 792, 797, (M.D. Pa. 1995); *North Shore-Chicago Rehab., Inc. v. Village of Skokie*, 827 F Supp. 497, 507 n.3 (N.D. I11. 1993); *Horizon House Dev. Servs., Inc. v Twp. of Upper Southampton*, 804 F. Supp. 683, 692 (E.D. Pa. 1992) *aff'd mem*, 995 F2.d 217 (3d Cir. 1993).

Please note that it is illegal under the ADA and its implementing regulations to exclude treatment programs from zoning districts where other similar quasiresidential/medical uses are allowed, or to apply different standards for their approval. *See Pathways v. Town of Leonardtown*, 133 F. Supp. 2d 772, 777-78 (D. Md. 2001)(defendants' interpretation of a psychiatric rehabilitation program as a "school" or "adult day care facility", instead of an "office" and/or "medical office", raised a triable issue of fact the Commission's decision was due to impermissible discrimination).

# Describe the accommodation and the specific regulation(s) and/or procedure(s) from which accommodation is sought:

According to regulations on the Margate Zoning Code of Ordinance in January 2015 the Property was approved by resolution 15-010 as a Group Care Facility (GCF) (ALF) as in Section 2.2, which was able to provide residence and/or supervision and services for individuals who are handicapped, aged, disable or undergoing rehabilitation including nursing homes. Also, the regulations were, that, the property was to be located within 1,000 feet separation from another GCF to preserve the residential neighborhoods of the city while also ensuring that disable individuals inhabiting GCF experience a true neighborhood lifestyle. According to the Southern District of Florida's Court order, the Property was not to be affected by the new zoning code of 2017 and that this (GCF)(ALF) can provide medical care and services that are

incidental to the approved use. Also, if one is to take this property to enforce the new Code of Ordinance modification in 2017, an ALF is described as a Long Term Care Facility that could provide housing and register nursing services to patients also allowing medical services in the facility.

We are requesting to reasonable accommodate the procedure and instead of using the Long Term Care Facility as an AFL to use this Long Term Care Facility as a Community Residential Treatment Facility to reasonable accommodate the Veterans that are suffering from Post-Traumatic Stress Disorder and Substance Use Disorder to be allowed to reside and to be treated for their Mental health issues.

The accommodation sought does not require a fundamental alteration of the City's Zoning Code, as various facilities that offer a mix of residential and medical services occupy properties with the same R-3 zoning category as MCH (see VIP Memory Care Pavilion). The proposed use is thus consistent with the City's current land use scheme. The Property and surrounding area are ideal to host MCH, as the facility is very close to West Atlantic Boulevard and a variety of different land uses. The facility is also close to other multi-family and single family residential properties, which would offer tranquility to the veterans as they recover. The facility is not a hospital, and will not offer the highly medical services found in hospitals. It will also generate far less traffic than the prior use in 2014 of 10 apartment units.

# Reasons the reasonable accommodation may be necessary for the individual with disabilities to use and enjoy housing or other service:

The proposed reasonable accommodation for the Property is necessary because there are no Veterans-only Community Residential Treatment Facilities in Broward county or Palm Beach County currently. Despite the dire need for such facilities in our community, the only such facility is located in Miami Dade County – 32.2 miles away and offers 36 beds, which are a part of the VA hospital:

> **Bruce W. Carter. Department of Veterans Affairs Medical Center.** 1201 Northwest 16th Street Miami, FL 33125-1624

See below the list of the local facilities which are all outpatient with limited hours of operations and some of them are closed due to the Coronavirus.

**Facility Closed** 2100 Southwest 10th Street Deerfield Beach, FL 33442-7690 Margate Care for Heroes Reasonable Accommodation Request June 8, 2020

#### Limited services and hours

901 Meadows Road Boca Raton, FL 33433-2300

#### Limited services and hours

4800 Linton Boulevard Suite E300 Delray Beach, FL 33445-6597

#### Facility Closed

7369 Sheridan Street Suite 102 Hollywood, FL 33024-2776

#### **Facility Closed**

3702 Washington Street Suite 201 Hollywood, FL 33021-8283

#### **Facility Closed**

1492 West Flagler Street Suite 102 Miami, FL 33135-2209

#### Limited services and hours

7305 North Military Trail West Palm Beach, FL 33410-6400

The number of Veterans with PTSD varies by service era:

- Operations Iraqi Freedom (OIF) and Enduring Freedom (OEF): About 11-20 out of every 100 Veterans (or between 11-20%) who served in OIF or OEF have PTSD in a given year.
- **Gulf War (Desert Storm):** About 12 out of every 100 Gulf War Veterans (or 12%) have PTSD in a given year.
- Vietnam War: About 15 out of every 100 Vietnam Veterans (or 15%) were currently diagnosed with PTSD at the time of the most recent study in the late 1980s, the National Vietnam Veterans Readjustment Study (NVVRS). It is estimated that about 30 out of every 100 (or 30%) of Vietnam Veterans have had PTSD in their lifetime.

Other factors in a combat situation can add more stress to an already stressful situation. This may contribute to PTSD and other mental health problems. These factors include actions taking in wartime, the politics around the war, where the war is fought, and the type of enemy faced.

Another cause of PTSD in the military can be military sexual trauma (MST). This is any sexual harassment or sexual assault that occurs while in the military. MST can happen to both men and women and can occur during peacetime, training, or war.

Among Veterans who use VA health care, about:

- 23 out of 100 women (or 23%) reported sexual assault when in the military.
- 55 out of 100 women (or 55%) and 38 out of 100 men (or 38%) have experienced sexual harassment when in the military.

There are many more male Veterans than there are female Veterans. So, even though military sexual trauma is more common in women Veterans, over half of all Veterans with military sexual trauma are men.

One out of 10 veterans with PTSD also suffers from substance use disorders. Despite this fact, substance use disorders are commonly overlooked and undertreated among veterans. Whether this is due to the stigma around substance abuse disorders or because of possible repercussions from undertreated PTSD, substance abuse among veterans is on the rise, and when left untreated can be detrimental to everyday life. While military reports of illicit drug use among personnel have remained lower in number than civilian reports, abuse of alcohol and prescription drugs has skyrocketed among veterans.

The urgency for reasonable accommodation of the Property is due to the immediately need to obtain the City's approval of a zoning letter on City letterhead (example attached), which is required to obtain a license which takes a minimum of 30 day to process. The deadline to submit a contract to participate in the Veterans Integrated Service Network (VISN 8) is July 20, 2020. It is very important to obtain this contract because it will provide the budget to pay for patients' treatment in an inpatient facility from 30 to 120 days. Since this is a private facility the payment for treatment will start 30 days after the patients have been treated and does not include a budget for the setup or any accommodation of the facility. We urge the City leaders to support the veterans by speeding this process along in an effort to not to lose out on this contract. Together we can save lives.

Due to mental health issues such as PTSD and SUD, a disturbing number of veterans take their own lives in the U.S. On average, approximately 7,300 Veterans die from suicide each year. Despite significant efforts and billions of dollars invested by the state and federal governments across the nation, suicide rates among Veterans rose 26

Margate Care for Heroes Reasonable Accommodation Request June 8, 2020

percent from 2005 to 2016. In Florida alone, nearly 600 veterans die from suicide each year at a rate slightly higher than the national average.

Finding a solution to this public health crisis requires an aspirational, innovative, all-hand-on-deck approach—not government as usual. The VA alone cannot achieve an effective or lasting reduction in the Veterans' suicide rate. To make a real impact, Federal, State, and Local providers of resources must partner together pool resources and coordinate care and delivered of services efficiently

In Florida we recognize these challenges and are taking proactive steps to break down bureaucratic barriers and requesting the City of Margate to work together to support our effort so that we are able to offer resources as a much needed Residential Treatment Facility to the Veterans in need of our help the most before they reach a crisis point

Name, address and telephone number of representative, if applicable.

Miryam Jimenez 5379 Lyons Rd Suite 154 Coconut Creek, FL, 33073 954 608 4067 miryamjimenez@vaqualityoflife.com

Signature of Disabled Individual or Representative, if applicable, or Qualifying Entity:

<u>/s/ Miryam Jimenez</u> President of MCH Date: June 5, 2020 Dear Ms. Jimenez,

Please allow this correspondence to serve as confirmation that your intended uses of the property located at 603 Melaleuca Dr, Margate, Florida (the "Property") as a DCF Licensed Residential Level 1 treatment facility and as an AHCA licensed Residential Treatment Facility are permitted uses at that location.

# **Exhibit** C

## **DECLARATION OF C. WESLEY BLACKMAN, AICP**

- I, C. Wesley Blackman, AICP, declare under penalty of perjury:
- 1. I am a professional urban planner with more than 35 years of experience.
- 2. My expertise include land use, zoning, traffic analysis and historic preservation.
- 3. I also have significant experience with reasonable accommodation requests under the Americans with Disabilities Act (ADA) and Fair Housing Act (FHA).
- 4. My C.V. is attached hereto.
- 5. I have reviewed Quality of Life Corp.'s (d/b/a Margate Care for Heroes) ("MCH") business plan.
- 6. On July 18, 2020, I toured the outside of the facility and the surrounding area. I drove by it twice before I found it. If it weren't for the red, white and blue bunting on the two rather substantial gates, it would not have drawn my attention. The building at 603 Melaleuca Drive backs up to the single family zoned area to the west and north of the property.
- 7. The hedge and the fence do an excellent job of screening the parking area from the surrounding properties. Concerning the surrounding area, the property's orientation is toward other multifamily and institutional uses. Its parking lot and vehicular circulation are all east and south of the "L" shaped building.
- 8. There is a house of worship with its own parking area directly east of the property. This means the back of the building faces the back of the single family buildings to the north. There is a large vacant space between the subject property and the single family structure to the west. All access to the subject property is gated and off of roads that serve institutional and multifamily uses. The access points are on the east and south sides of the subject property, secured by locked gates and oriented away from the single family zoned properties.
- 9. The property is in excellent physical condition and there is also a substantial landscaped setback from the adjacent access roads.
- 10. I have reviewed Appendix A, Zoning of the City of Margate Code of Ordinances, particularly Section 2.2, Article XVI Multiple Dwelling R-3 District (subject property zoning district), Article XXXIII Off-Street Parking and Loading, and the City of Margate Zoning Map.
- 11. I reviewed the staff report dated July 17, 2020 regarding 603 Melaleuca Drive Request for a Reasonable Accommodation from Andrew Pinney, AICP, Senior Planner for the City Margate.

- 12. I have also reviewed the Equipment and Furniture Plan and the Site Plan (final revisions for both dated 9/7/16) prepared by Simon Architectural.
- 13. Article XXXIII contains the following Section 33.3. Amount of off-street parking. (6) Convalescent homes, nursing homes, retirement homes, and other similar institutions for the care of the aged and inform [sic]: One (1) parking space for each five (5) beds for patients or inmates, and one (1) parking space for each employee. (7) Uses not specifically mentioned: The requirements for off-street parking for any residential uses not specifically mentioned in this section shall be the same as provided in this section for the use most similar to the one sought, it being the intent to require all residential uses to provide off-street parking as described above. All non-residential uses shall be required to provide off-street parking, in accordance with an approved Master Parking Plan.
- 14. In the event that the facility provides 36 client beds, according to the above parking standard, the required number based upon the number of beds would be eight (8) parking spaces. The site plan and staff report indicate that there are 21 parking spaces on the property, with one handicapped space. According to the Code, this limits the amount of employees on the property at any one time to a total of 13. If the number of client beds happen to be less, then there may be more parking for staff, the total number of employees on site at one time could be higher. This could be part of an approved Master Parking Plan as called for in Article XXXIII.
- 15. The total occupant load of 104 cited in the staff report is a hypothetical, unrealistic number based upon the type of occupancy, the size of the building and life safety considerations. That occupancy number has *no relation to the business plan* submitted with the application and does not relate to the required parking in any way.
- 16. In Section 2.2, the City's definition of Hospital is as follows: "A hospital licensed under Chapter 395, F.S., and Part II of Chapter 408, Florida Statutes." The proposed Veterans Inpatient Residential Treatment facility would be licensed under Chapter 397, F.S. for substance abuse and is by definition not a hospital according to the City of Margate.
- 17. I reviewed the Traffic Statement for Atlantic Margate Medical Center prepared by Dan A. Tintner, P.E. and Thomas Hall of Carnahan Proctor and Cross, Inc. dated May 6, 2015. This is noted as "Defendant's Exhibit 61" and is included with the City of Margate's staff report. I noted that this Traffic Statement does not concern the subject property, is more than five (5) years old, relies on Institute of Traffic Engineers Trip Generation Manual, 9th Edition's category for a *hospital use*, which MCH is very clearly not, and does not accurately reflect the requested use of 603 Melaleuca Drive.
- 18. The building described in the irrelevant traffic report is more than twice the square footage of the building on the subject property and concerns a use that is *much* more intensive than the applicant's proposal. This Traffic Statement is not relevant to the applicant's request.

Dated this 21st day of July 2020.

West Blackman

C. Wesley Blackman, AICP

# C. WESLEY BLACKMAN, AICP

Lake Worth, FL 33460  $\diamond$  561-308-0364  $\diamond$  wesblackman@gmail.com  $\diamond$  www.linkedin.com/in/wesblackman

#### **PROFESSIONAL EXPERIENCE**

#### Urban Planning, Zoning, and Public Relations Professional, CWB Associates, Lake Worth, FL, 2004 to present

Advise sophisticated real estate investors, property owners, and public-sector clients on land use, zoning, development review procedures and applications, code development and research, and comprehensive planning and historic preservation issues and projects. Serve as expert witness for administrative reviews and court proceedings involving land use, zoning, and preservation, perform due diligence reviews, and maintain public relations and communication. Work on large mixed-use urban redevelopment, collaborate with allied professionals, and stay informed of changing regulations.

- Completed two separate zoning and development approval analyses for major thoroughfares in Town of Palm Beach for different clients.
- Produced report analyzing pros and cons of various development scenarios for most famous retail street in Town of Palm Beach.
- Developed subject-matter expertise in zoning, reasonable accommodation, congregate living facilities, and historic preservation.
- Successfully represented over 100 clients to date in development review applications.

#### Planning Director, Kilday Associates, Lake Worth, FL, 2003 to 2004

Managed four planning department employees for premier land planning consulting firm in Palm Beach County, working in fast-paced environment during boom in local land-development economy. Prepared land use and zoning applications for private and public clients and submitted to local governments across South Florida. Consulted on land use matters, made presentations, and conducted in-depth project research related to island access and sovereign submerged lands.

# **Director of Projects, Trump Organization**, Mar-a-Lago Club and Trump International Golf Club, Palm Beach, FL, 1993 to 2003

Spearheaded planning, development, government/public relations, and historic preservation and directed restoration efforts and intricate work necessary to convert 18-acre estate from residence to private club; property included 215-acre championship golf course and clubhouse and 62-acre addition to golf course. Served as project manager for construction-related activities and collaborated with local authorities to gain approval for necessary amenities and projects to operate successful private club compliant with safety standards and local regulations; continually requested additional changes.

- Secured support for Mar-a-Lago project with Town of Palm Beach and allowed settlement of multi-million dollar lawsuit between Trump Organization and town. Analyzed traffic studies and presented expert testimony to Town Council demonstrating potential traffic impact less than originally stated and positive long-term results.
- Transformed Mar-a-Lago estate from residence to private club within 2 years. Met Town of Palm Beach's lengthy
  requirements, obtained necessary approvals through National Trust for Historic Preservation and Palm Beach
  Landmarks Preservation Commission, and secured permits through government agencies and utility providers.
- Received Florida Trust for Historic Preservation Award for Outstanding Achievement, Mar-a-Lago Adaptive Reuse and American Institute of Building Design Award for Innovative Special Construction Techniques, Trump International Golf Course.
- Provided sustainable economic engine for Palm Beach by achieving results in high-profile, high-stakes environment within challenging political scenario, against formidable opposition and under high scrutiny from employer and regulatory agencies.

#### Additional Experience:

**Planner, City of West Palm Beach**. Prepared traffic and utility elements of state-mandated comprehensive plan, reviewed site plans, and presented recommendations before advisory boards and City Commission.

#### Trump Organization, continued

**Planner, City of East Lansing**. Appointed to serve Planning Board, Downtown Development Authority, and Economic Development Corporation.

Consultant, Wilkins and Wheaton Engineering, Kalamazoo, MI. Specialized in community and economic development.

#### **APPOINTMENTS**

Palm Beach County Land Development Regulation Advisory Board, Chairman, 2000 to present

Advisory Board for Florida's largest county. Review and make recommendations to Palm Beach Board of County Commissioners on Unified Land Development Code (ULDC) changes for large unincorporated areas of county.

City of Lake Worth Planning, Zoning, and Historic Resources Preservation Board, Board Member, 1998 to 2001; Chairman, 2001 to 2008

• Established historic preservation program; implemented zoning-in-progress to control residential development. Palm Beach County Planning Congress, Board Member, 1995 to present; Treasurer, 2007 to present; and President, 2000 and 2003

• Helped to sponsor and plan twelve annual ethics conferences and participate as presenter and attendee.

Lake Worth Historic Resource Preservation Board, Chairman, 2011 to 2015

- Reviewed Certificate of Appropriateness requests for properties within six historic districts and 2,600 structures. Lake Worth Community Redevelopment Agency, Chairman, 2008 to 2009
  - Awarded \$23 million Neighborhood Stabilization Program 2 grant, one of seven communities chosen.

Historical Society of Palm Beach County, Board of Governors, 2002 to 2008

• Rehabilitated 1916 County Courthouse building and converted to museum.

#### **A**FFILIATIONS

American Planning Association American Institute of Certified Planners (AICP)

#### **E**DUCATION

Bachelor of Arts cum laude, Business Administration with Finance emphasis, Alma College, Alma, MI

#### **C**ERTIFICATION

AICP Certification, current, 194 continuing education credits completed to date, including law and ethics credits

# **Exhibit D**

## **DECLARATION OF JAIRO NUNEZ. M.D.**

I, Jairo Nunez M.D., declare under penalty of perjury:

- 1. I am a psychiatrist and I am Board Certified by the National Board of Psychiatry.
- 2. Most recently, I had practiced with the Orlando Veterans Affair Medical Center at Lake Nona for seven years before my retirement on July 31, 2019.
- 3. I am prepared to begin practicing again on a part-time basis by providing therapy to patients.
- 4. My C.V. is attached hereto.
- 5. A significant portion of my practice has been devoted to treating veterans with Post-Traumatic Stress Disorder (PTSD) and patients who suffer from Substance Use Disorders.
- 6. PTSD is a psychiatric disorder that can occur in people who have experienced or witnessed a traumatic event such as a natural disaster, a serious accident, a terrorist act, war/combat, rape or other violent personal assault. Often, it impairs the major life activities of patients.
- 7. Trauma-focused psychotherapies are the most highly recommended type of treatment for PTSD and one that I use often in my treatment of patients. "Trauma-focused" means that the treatment focuses on the memory of the traumatic event or its meaning. The treatments use different techniques to help patients process traumatic experiences. Some involve visualizing, talking, or thinking about the traumatic memory.
- 8. There are about an average of 20 veteran suicides a day in United States, due to mental health issues, including PTSD.
- 9. At this moment, because of the COVID-19 pandemic, the VA especially has a dire need for physicians who are qualified to offer treatment to veterans.
- 10. I have reviewed Quality of Life Corp.'s (d/b/a Margate Care for Heroes) ("MCH") business plan and I have viewed photographs of the facility. I have also had many discussions with Ms. Miryam Jimenez regarding the facility, and I agree to provide care and services in the facility if the City permits it to open.
- 11. The facility that MCH plans to open is not a hospital and would not require hospital licensing. Rather, it is a residential treatment facility that would provide care and services at a subacute level, rather than at an acute level.
- 12. Patients of MCH would have to stay a minimum of 90 days in the facility.
- 13. If the City allows MCH to open, I would endeavor to provide the best possible care to veterans at MCH.

- 14. Substance use disorders are diseases that have a physiological and psychological components. The consequences of substance use disorders are vast and varied and affect people of all ages and backgrounds. When people enter treatment, substance use disorders have often taken over their lives. Substance use disorders disrupted how they function in their family lives, at work, and in the community, and have made them more likely to suffer from other serious illnesses. Most individuals seeking treatment are eager for help and require both medical and emotional support services. Substance use disorders impair the major life activities of patients including work, family life, and relationships.
- 15. Treatment must address the needs of the whole person to be successful. The goal is to provide the best possible outcome for the resident.
- 16. Subacute treatment for people in recovery is best accomplished at a facility like MCH's where the clients have a substantial support group of individuals who have endured similarly traumatic events and can progress through treatment together.
- 17. I support MCH's application to open the residential treatment facility for veterans in Margate.
- 18. I believe the City should support veterans by approving MCH's application so my colleagues and I may continue to provide much needed medical care and services to one of our nation's most vulnerable populations.

Dated this 20th day of July 2020.

# **Exhibit E**

COPY

1 2	CITY OF MARGATE Meeting Minutes ID 2020-186
3	VETERAN'S CARE FACILITY IN MARGATE
4	May 20, 2020
5	
6	The City of Margate Commission Meeting was held on
7	May 20, 2020, commencing at 4:56 p.m., in person
8	and in teleconference via Zoom Webinar. The
9	meeting was called to order by Mayor Tommy Ruzzano.
10	
11	
12	Committee Members:
13	Commissioner Caggiano attended via Zoom
14	Commissioner Simone attended via Zoom
15	Commissioner Arserio attended via Zoom
16	Vice Mayor Schwartz attended via Zoom
17	Mayor Ruzzano attended in-person
18	City Manager Cale Curtis attended in person
19	City Attorney Janette M. Smith attended in person
20	City Clerk Joseph J. Kavanagh attended in person
21	
22	
23	
24	
25	

Page 2

1 VETERAN'S CARE FACILITY IN MARGATE 2 (Recording of the meeting began at 4:56 p.m.) 3 DISCUSSION MAYOR RUZZANO: All right. Next, we're going to 4 5 item 8C Discussion, and this is discussion of the Veteran's Care Facility in Margate. And I just want to 6 7 go over some things real quick, why this item is here and how it got here. 8 9 You know, Margate, we just talked about it being 10 a patriotic city. We love our veterans. We love 11 everybody that represents the USA, and there were some 12 comments going around and I wanted to try and hit them 13 before they became bigger comments or bigger theories or 14 whatever. 15 But, there were some comments going around that 16 Margate doesn't want to support a Veteran's Care 17 Facility, and I'm going to make this very general and 18 I'm going to say on behalf of me and other commissioners 19 will be able to speak on it, that I do support veterans 20 care facilities. 21 I know they're needed and I want to say to 22 people that think that we don't, we do. We just want to 23 do it the right way and we want to make sure we're 24 hitting everything possible right rather than coming 25 back and fixing things or trying to fix things.

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1	There's been some things that's popped up in our
2	city and the commission doesn't get to see these things
3	at times, and they just pop up. It doesn't always come
4	before us, so want I wanted to do tonight was just bring
5	up some general discussion if we were to have a
6	veteran's care facility in our city.
7	What are some of the things that we can address
8	now in our code or whatever it may be so we don't have
9	to come back at the last minutes and say well, you know,
10	we could have changed this and it would have prevented
11	that.
12	So, I just want to go through a couple of things
13	that I have here before anybody goes to their mike and
14	hitting on similar items. I just want to put in some
15	questions here.
16	I'm not looking for any answers. Hopefully, we
17	will get answers but here are just some questions and if
18	the city attorney and the city manager would like to
19	listen. These are some big questions and concerns that
20	our residents have if we were to have a veteran's care
21	facility in our city.
22	COMMISSIONER ARSERIO: Is it possible we could
23	recess? And I don't mean to disrespect, you know, they
24	served our country and everything, but to me it's been
25	four-and-a-half, almost five hours. Can we take like a

	MEETING	05/20/2020	Page
1	five mi	nute recess?	
2		And I wanted to ask before we started this, but	Jt
3	you know	w, with the raising the hand and the muting I	
4	couldn'	t get to it before we started the conversation	•
5		MAYOR RUZZANO: That would be is it someth:	ing
6	we can	just keep? Is it possible we can roll on real	
7	slowly a	and	
8		COMMISSIONER ARSERIO: Sure.	
9		CITY CLERK KAVANAGH: Pause the recording. Sl	nut
10	off the	audio and just I can put up something that	
11	long.		
12		MAYOR RUZZANO: All right. Is everyone okay	
13	with a :	five minute recess or	
14		COMMISSIONER CAGGIANO: How about is five	
15	minutes	enough or is ten minutes necessary?	
16		VICE MAYOR SCHWARTZ: I'm good with five.	
17		COMMISSIONER CAGGIANO: Okay.	
18		MAYOR RUZZANO: All right. We'll start back w	, qι
19	say at	9:25. Is that okay for everybody?	
20		VICE MAYOR SCHWARTZ: No, that's ten minutes.	
21	Okay.		
22		COMMISSIONER ARSERIO: Thank you. I appreciat	ce
23	it.		
24		MAYOR RUZZANO: No problem. Are you going to	
25	put som	ething on there?	
	1		

4

	MEETING	05/20/2020 Page 5
1		CITY CLERK KAVANAGH: Yeah, I'll do that. I'm
2	going t	o mute everyone's mike.
3		MAYOR RUZZANO: Okay.
4	(Recess	taken.)
5	(Meetin	g resumed.)
6		COMMISSIONER CAGGIANO: Antonio? How you doing,
7	Antonio	?
8		VICE MAYOR SCHWARTZ: Your mike is live.
9		COMMISSIONER CAGGIANO: Okay. Wait, are we live
10	for eve	rybody?
11		VICE MAYOR SCHWARTZ: I can hear you. I don't
12	know ab	out anybody else.
13		MAYOR RUZZANO: I'm here.
14		COMMISSIONER CAGGIANO; I'm only saying hello to
15	Antonio	•
16		VICE MAYOR SCHWARTZ: I can hear him too.
17		COMMISSIONER SIMONE: I'm here.
18		VICE MAYOR SCHWARTZ: Okay.
19		COMMISSIONER CAGGIANO: Hello, Joanne.
20		VICE MAYOR SCHWARTZ: I think we're all live
21	now.	
22		COMMISSIONER CAGGIANO: Joanne, I got to give
23	you a t	humbs up.
24		COMMISSIONER SIMONE: Yep. Thank you. I
25	apprecia	te it.

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1		MAYOR RUZZANO: Okay. We're back.	
2		VICE MAYOR SCHWARTZ: And well said.	
3		COMMISSIONER CAGGIANO: All right.	
4		MAYOR RUZZANO: All right. Can you hear us,	
5	guys?		
6		VICE MAYOR SCHWARTZ: Yep.	
7		MAYOR RUZZANO: All right. We still have peo	ple
8	on, Josepl	h?	
9		CITY CLERK KAVANAGH: Yes. We have 31 people	in
10	the chat.		
11		MAYOR RUZZANO: All right.	
12		VICE MAYOR SCHWARTZ: Wow.	
13		MAYOR RUZZANO: All right. So, opening up th	is
14	was th	e discussion of basically veterans care	
15	facilitie	s in our city, and not there's some concern	S
16	that I ha <sup>.</sup>	ve along with some people. And real quick, I'	11
17	just ment	ion their names.	
18		Brian Corchens (ph), Jan Coglin (ph), Mannie	
19	Lugo, Ter	esa Decristofaro, Frank Schwartz, Elsa Sanchez	,
20	Briggs, -	- Miller, Susan McQueen, Colin Fucchi (ph), Go	na
21	Zama (ph)	, Eddie Decristofaro, Rob Kawisky (ph), and th	e
22	last one,	this was the best one, was Larry Hordack (ph)	,
23	and he ba	sically said, you know, go into this with eyes	
24	wide open	. And quite honestly, thank you for that beca	use
25	basically	that's what I'm doing here.	
			I

1 So, if we were to get a veteran's care facility, 2 the questions that have been asked of me and I don't have answers, and hopefully going down this list we can maybe 3 find some of these answers or find that they're co-related 4 5 or whether the city has no control over it. 6 So, the first one I had was, "Can a veteran's 7 care facility serve first responders?" And that question 8 I quess came about because there was consideration of 9 possibly if a veteran's care facility came into the city, 10 can our first responders, I mean our police and fire, can 11 they also be involved with the veteran's care facility for 12 whatever reasons? So, that's one question. 13 Next one, "Is a veteran's care facility an opioid drug rehab? Is it the same thing?" I don't know. 14 I don't know the answer. Do you guys have any answers or 15 do you know of anything related to this, just please chime 16 17 in. 18 Is a veteran's care facility geared more towards substance abuse, physical or psychological therapy? 19 Ι 20 don't know. If there was a veteran's care facility -- oh, 21 Is there a V -- a veteran's care facility in wait. 22 Broward right now? Can somebody answer that? Any idea? 23 Is a veteran's care facility a detox? This one 24 might be able to be answered, but I'm not sure. What 25 locations are available right now if somebody wanted to

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1	open up a detox in the city, and Janette, correct me if
2	I'm wrong. If they got during now they can open up in
3	a CF-1?
4	ATTORNEY SMITH: Yes.
5	MAYOR RUZZANO: Am I close to that?
6	ATTORNEY SMITH: Yes, Mayor.
7	MAYOR RUZZANO: Okay. "Will a veteran's care
8	facility be administering general medicine or drug
9	treatment?" I don't know that. "Can it be in a single-
10	family residential neighborhood?" I think by city code
11	that it's not permissible.
12	ATTORNEY SMITH: No.
13	MAYOR RUZZANO: Okay. "Is a veteran's" this
14	is a good question. I didn't know this one. "Is a
15	veteran's care facility a 24-hour operation?" "Does the
16	state supervise or relegate regulate veteran's care
17	facilities unions?"
18	"Is there a minimal size for a veteran's care
19	facility," and I guess they could say Margate, and I don't
20	know if we know that answer.
21	"Would people in the city with drug problems be
22	eliminated from going to a veteran's care facility?" All
23	right. "Is a veteran's care facility a profit or a non-
24	profit business?" We've got about four more.
25	"Will veterans who suffer from PTSD and drug

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1	addiction qualify for a veteran's care facility?" They
2	got the 24 hour oh, no. "Will the veteran's care
3	facility be staffed 24 hours and if so, what positions?"
4	"Will the veteran's care facility have
5	pharmaceutical drugs on site?" "When considering where a
6	veteran's care facility goes, is traffic impact being
7	looked at?" One person told me there is a veteran's care
8	facility located the closest one is in Sunrise. I
9	didn't verify that.
10	"And are the veteran" this is the last one
11	"at a veteran's care facility, what is the scope of
12	treatment at a veteran's care facility?"
13	So, these were about 18, 19 questions that, you
14	know, raised or were asked to me from residents which I
15	don't have an answer of. And I hope that maybe some of
16	these, prior to a veteran's care facility coming, we'll
17	have some answers as to what Margate's code is and what we
18	can and cannot do.
19	And like I said before, there are projects that
20	have happened in the city in the past, for whatever
21	reasons how they happened, and one of them we use as an
22	example is the school in the Peppertree Plaza. It came
23	right by us and it was basically approved. There was
24	minimal commission participation in that.
25	So, if something is to happen or a veteran's

1	care facility is to come to Margate, I would love to see
2	certain expectations of it just on the outside of it. The
3	looks of it, the landscaping of it. You know, maybe a big
4	statue saying, "Veteran's Care Facility," with you know, a
5	bronze statue of a veteran.
6	So, these are just little things that we can hit
7	in the beginning rather than the end when we're up against
8	the wall and great business, but there was some items
9	there we were supposed to get a trellis along Atlantic
10	Boulevard, and that was one of the reasons why the project
11	moved forward because we were promised some things. For
12	whatever reason it didn't happen.
13	So, I just want to make sure that if we do get a
14	veteran's care facility, what's the best way to attack it
15	to get the answers to the questions that we want prior to
16	it.
17	So with that, I'm just going to open it up in
18	case anybody has any questions or any commissioners would
19	you want to say anything about it?
20	CITY CLERK KAVANAGH: Commissioner Arserio.
21	MAYOR RUZZANO: Commissioner Arserio? Can you
22	hear us, Antonio?
23	COMMISSIONER ARSERIO: Yes. Yep. It just takes
24	me a second because I un I keep it muted while I'm not
25	talking.

1	MAYOR RUZZANO: Got it.
2	COMMISSIONER ARSERIO: First of all, I want to
3	thank all of our veterans out there. I know that my
4	uncle, my cousin, and my grandfather who's a World War II
5	and Korean War Veteran and is still alive at 93 years old.
6	So, I have the utmost respect for veterans and
7	having a fire a father who's a retired firefighter, I
8	have the utmost respect for first responders. With that
9	being said, I think that this the veteran's care
10	facility that we've been hearing about.
11	It's kind of the word is being tossed around
12	loosely, so are we talking about is there a specific
13	location in Margate where this is are we just talking
14	about veteran's care facilities in general?
15	MAYOR RUZZANO: Basically, it's just veteran's
16	care facilities in general just to let the public
17	COMMISSIONER ARSERIO: So I
18	MAYOR RUZZANO: rumors that are going around
19	that Margate is not veteran friendly.
20	COMMISSIONER ARSERIO: Right. So
21	MAYOR RUZZANO: So, we do have from what I was
22	told, veteran's care facilities locations that we can open
23	up in the city. It's under I think it's called a CF-1
24	zone or a CF-1
25	COMMISSIONER ARSERIO: So, I don't think that we

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1	can desig here's the dilemma I'm in. I have no problem
2	with a veteran's care facility, but as the people pointed
3	out, what does that mean and can we designate a property
4	just for veterans or is it the business promising just to
5	help veterans.
6	From there, what does that look like? You know,
7	are we talking about an assisted living facility that
8	caters towards senior veterans like my grandfather who is
9	trying to find a place to live as a senior? Is it to help
10	people like that? Is it to help people, you know,
11	veterans maybe, that have recently come back from Iraq or
12	Afghanistan or firefighters that maybe went to MSD and
13	suffer PTSD?
14	I have no problem with that, and to an extent,
15	you know, depending on the location, I don't have a
16	problem if a detox facility is at a hospital setting.
17	But you know, it's tough because again, they're
18	just people are throwing out veteran's care facility.
19	What does that mean? So you know, I don't know if staff
20	was able to put it together.
21	I now I had asked if we could get, like, a
22	map of the city and say, "Okay, first of all we are a
23	patriotic city and we love our veterans." We have a lot
24	of veteran programs. I'd like to be able to tell the
25	residents, look, if you want a veteran's detox facility,

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this is our hospital district. 1 2 Please, we welcome you open arms. If you want to be a veteran's care facility that's an assisted living 3 facility for seniors, hey, we welcome you too. This is 4 5 where you can do it. So, is that kind of the -- why we're having the 6 7 discussion is hey, if you want to do it in this form, you can do it here. If you want it in this form, you can do 8 9 it there because just to say veteran's -- and I'm not blaming anyone here. I'm just -- it's such a broad term 10 11 it could be a number of things. And then then other question is, you know, let's 12 say it's, like, some people say it's a detox facility. 13 Well, then it's a medical facility so if that owner --14 15 let's say we do allow some type of veteran care facility that doesn't facilitate detox or what have you. 16 17 What happens if that person sells that property? 18 You know, that property's going to become extremely 19 valuable once -- if someone was to get that type of 20 designation, do they just turn around and, you know --21 yeah, great. 22 We're here to help the veterans. They get their 23 designation and they say, okay, my property tripled. Now 24 I'm selling. I'm out of here and now we're stuck with a 25 detox facility with no control. So, you know --

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MAYOR RUZZANO: Also this is kind of why I'm
bringing it up because if somebody wanted to open one in
our medical district, what exactly is a veteran's care
facility? I don't know. Are they open 24 hours? I don't
know. Can they change their title? Are veteran's care
facilities detox centers? So these are a bunch of
questions I don't know.

8 It may be -- decipher is what they are, but if 9 you're able to maybe put it on a code without any federal 10 regulations, you know, I think we would actually know what 11 we would be looking at when that project come before us if 12 it has to even come before us. So, these are kind of the 13 things that I'm looking at. So --

COMMISSIONER ARSERIO: No, I appreciate you having the discussion. I appreciate the questions that you read. I know I can't comment on your questions on social medial, but I read every single one of them and I see both sides of the argument.

19

MAYOR RUZZANO: Yeah.

20 COMMISSIONER ARSERIO: I just want the residents 21 to know that we all care about our veterans, but we want 22 to make sure that our veterans and our first responders 23 are not being used as pawns either because I would take 24 great offense to that, that you're saying, you know, I'm 25 not going to get into specifics but I've heard -- it was

1	this, now all of a sudden we're hearing about a veteran's
2	care facility.
3	So, I just want to make sure that we're our
4	veterans, our first responders aren't being used a pawn to
5	get something and then it's turned into something else.
6	MAYOR RUZZANO: Okay. And that was one of the
7	questions I had was first responders, you know, are they
8	in the program as well, and I don't know. These are
9	questions that, I don't even know if we can address them
10	in Vice Mayor, are you there?
11	VICE MAYOR SCHWARTZ: Yes, thank you. First of
12	all, I think they were great questions sent into you,
13	probing questions, and I appreciate the public's interest.
14	And I appreciate your saying that we are having this
15	conversation because it's so easy to throw something out
16	and assume that if we don't answer it, it must be true.
17	There are no people more patriotic than the
18	people in this city, from the flags that are now going up
19	for the veterans to the other things we do. There should
20	never be any question, and I would agree with Commissioner
21	Arserio, this isn't about using people to get what you
22	want in places
23	But I do know that the city attorney can tell
24	you the areas where certain things are zoned, and where we
25	don't even have the opportunity to change anything because

1	we can't.
2	And so I'm glad we're having this discussion
3	because rumors circulate, people assume certain things.
4	And none of that would be true and I don't want to see
5	it's veterans today. It's firefighters tomorrow. It's
6	women in distress the next day.
7	It's whatever the umbrella is that will get the
8	most play and the most money. So I appreciate this and all
9	the questions that were asked because thank you.
10	MAYOR RUZZANO: Thank you. Anybody else?
11	CITY CLERK KAVANAGH: Commissioner Caggiano.
12	MAYOR RUZZANO: Commissioner Caggiano, are you
13	there?
14	COMMISSIONER CAGGIANO: Yes, I am. I want to
15	even add one more item about how patriotic our city is.
16	Remember, we voted to give 100 percent disabled veterans a
17	tax break in our city.
18	We celebrate veterans. My dad is a 33-and-a-
19	half year, retired from the Navy Reserve. He was after 30
20	they actually told him to leave. They said you've been
21	here long enough, go home.
22	And so and I'm going to agree with the mayor,
23	the vice mayor, Commissioner Arserio. I mean, I'm sure
24	I'm not speaking for Commissioner Simone but I'm sure even
25	she agrees that we're a city that loves our veterans and

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1	we do everything we can to make sure that they're
2	comfortable, safe and we have programs for them.
3	So and as I spoke when I spoke at the last
4	Veterans Day at Veterans Park, I said it's important that
5	we help vets. It's not it's important that we just
6	don't talk about helping them but we actually do help
7	them, not just blow smoke up this, all right?
8	And we've put our money where our mouth is.
9	We've done things for veterans. So let's hear about
10	what's going on. I spoke to the city attorney about what
11	a veteran's facility what does it mean to have a
12	veteran's facilities? Questions, by the way, were
13	excellent questions.
14	And we need to know, what does it take to put
15	one, and all their designations. Between a veteran's care
16	that's a detox, just as Commissioner Arserio had said as
17	well as commissioner vice mayor, and as your questions
18	are. We need to know, in general, this is a city that
19	will do almost anything for its veterans. In specifics,
20	we need to know what's going on, and thank you.
21	MAYOR RUZZANO: Anybody else?
22	CITY CLERK KAVANAGH: Some members of the
23	public.
24	MAYOR RUZZANO: All right. We've got some
25	members of the public. How many do we have, I'm curious.

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1	CITY CLERK KAVANAGH: Let's see. We have Mr.	
2	Lugo, Mr. Decristofaro, Mr. Artner, and Ms. Jimenez.	
3	MAYOR RUZZANO: Okay. We're going to take these	
4	individually, so if we ask if you're there and you're not	
5	there, we'll come back to you.	
6	CITY CLERK KAVANAGH: Mannie Lugo called. So,	
7	if you want to him first, he's	
8	MAYOR RUZZANO: All right. We're going to call	
9	Mr. Lugo right now because I want to say thank you for the	
10	discussion on this because I'm not 100 percent sure I know	
11	what a veterans care facility is, and I'm willing to	
12	learn.	
13	And going back to what Commissioner Caggiano	
14	said, we are probably dealing with a patriotic city.	
15	There are top priorities. We put veterans parking in	
16	every one of our public areas. We give our veterans 100	
17	percent waiver a 100 percent disabled veterans a waiver	
18	on the fire assessments.	
19	We have programs for permitting where we are,	
20	you know, we help our veterans with permitting costs and	
21	stuff like that. So you know, we go above and beyond our	
22	veterans.	
23	COMMISSIONER ARSERIO: CRA Program.	
24	VICE MAYOR SCHWARTZ: CRA program.	
25	COMMISSIONER CAGGIANGO: That's correct. The	

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CRA Program. Thank you, Antonio. I raised my hand for 1 2 that. MAYOR RUZZANO: Yeah. We have a military --3 We have a -- program we've put in place first to hit our 4 5 So you know, we do as much as we can. veterans. The parking spots out here at city hall and we'll be listening 6 7 to anything we can to help our veterans. 8 But in veterans care facility, I don't know 9 exactly what it is and I think it's something we probably 10 should look into because we support our veterans and we 11 want to know what we're going to be getting into when this happens in our city. All right. Mr. Lugo, are you there? 12 13 MR. LUGO: Yes, sir. 14 MAYOR RUZZANO: How are doing, Mannie? 15 MR. LUGO: I'm hanging in there. All right. Go ahead. 16 MAYOR RUZZANO: 17 MR. LUGO: \_ \_ 18 MAYOR RUZZANO: Go ahead. We hear you. 19 MR. LUGO: Okay --20 COMMISSIONER ARSERIO: Can -- I heard him really 21 good last time. Can you just get him closer to a mike? 22 MAYOR RUZZANO: Mannie, can you go a little A little louder if you can. 23 slower? 24 MR. LUGO: Yeah. 25 MAYOR RUZZANO: Is that better?

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1		VICE MAYOR SCHWARTZ: Not really.		
2		MR. LUGO: Okay. Let me try and get it on		
3	speaker.	Is that better?		
4		MAYOR RUZZANO: If you guys hear him, give	me	
5	the thumb	s up. I can't		
6		VICE MAYOR SCHWARTZ: Tell him to say somet	hing.	
7		MAYOR RUZZANO: Mannie, say something. Hel	lo?	
8		MR. LUGO:		
9		VICE MAYOR SCHWARTZ: No.		
10		MAYOR RUZZANO: Try the other microphone ma	ybe	
11	or someth	ing? Is that one on?		
12		COMMISSIONER ARSERIO: Whatever we used las	t	
13	time work	ed perfect. I could hear him very clearly,	but	
14	not this	time.		
15		CITY CLERK KAVANAGH: Mr. Lugo, can you giv	e it	
16	another t	ry?		
17		MR. LUGO: Yeah. I'll give it another try.		
18		MAYOR RUZZANO: Is that working?		
19		VICE MAYOR SCHWARTZ: It's just a lot of		
20	feedback.	Unless you're going to repeat it, it's goi	ng to	)
21	be hard t	o understand him.		
22		COMMISSIONER CAGGIANO: Yeah. Please repea	t	
23	what he's	saying because we're not understanding.		
24		MAYOR RUZZANO: Joseph, would it help if I	put	
25	it by my	mike, would it?		

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1		CITY CLERK KAVANAGH: We can give it a shot.	
2		MAYOR RUZZANO: All right. I'm going to put	him
3	by my mic	crophone. Let me know if you guys hear him.	
4	Mannie, a	are you there?	
5		MR. LUGO: Yes. Yes, I am, sir. Is this	
6	better?		
7		COMMISSIONER ARSERIO: Yeah.	
8		VICE MAYOR SCHWARTZ: A little bit.	
9		MAYOR RUZZANO: Head shake. All right. Go	
10	ahead. I	Let's go.	
11		MR. LUGO: Headshake.	
12		MAYOR RUZZANO: Just go nice and slow, Manni	e so
13	we can he	ear.	
14		MR. LUGO: First thing I think is, you're	
15	calling i	it a veteran's facility and I think you should	
16	refer to	it as a veteran's residence. There's a big	
17	differend	ce. You're talking about a place for people t	0
18	live. A	place for veterans to live. A lot of veteran	S
19	are stuck	$\kappa$ in nursing homes and they get coverage from	the
20	governmer	nt to be stuck in local nursing homes.	
21		Last year, President Trump passed a law tryi	ng
22	to get pr	rivate support for veterans to get out because	of
23	the suici	ide rate and the homelessness rate. So, there	's a
24	prioritiz	zation of what is typically in veteran's	
25	administr	ration so they're not going private. Is that	

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1 okay? Is everybody talking? Does everybody hear? 2 MAYOR RUZZANO: Yeah. We hear you, Mannie. Go 3 ahead.

4 MR. LUGO: Okay. So, we have a prioritization 5 of resident -- veterans resident's facilities, and that's a 24-hour operation under medical supervision. I didn't 6 7 I was trying to understand all the details, but know. this is a positive thing for Margate. 8

It needs to be fast tracked because there's an 9 10 urgency to getting the federal application. The federal application itself I understand is going to cost thousands 11 12 of dollars. It's got to go through Tallahassee and a 13 consultant has to send it to the federal government.

14 So, we're looking at a possibility of losing a 15 very significant income not just in income to Margate. These are high paying jobs, stable jobs that are long term 16 17 jobs that are going to adjust the situation we're in with 18 high unemployment and there's so much turmoil being part of our --19

20 So, I'm hoping that you're willing to listen to 21 the would-be provider and understand the need, the urgent need to get the -- to get this facility approved so that 22 23 the application for the federal government can go in and 24 possibly result in a large income for Margate 25

MAYOR RUZZANO: Are you still there?

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1	MR. LUGO: Yes, sir.
2	MAYOR RUZZANO: Okay. All right. We hear you
3	loud and clear, Mannie. Is there any closing you want to
4	say or
5	MR. LUGO: Yeah, I think this is there's an
б	emergency to get his done. To talk to the proprietor and
7	negotiate with the proprietor for getting this facility
8	as far as Margate code approved so that this application
9	for the federal government can proceed on a fast track
10	basis. It means jobs, it means income for Margate, and it
11	means a great service to veterans that need a residency.
12	MAYOR RUZZANO: All right. Thank you, Mannie.
13	I really appreciate that.
14	MR. LUGO: Okay.
15	MAYOR RUZZANO: Thank you.
16	MAYOR RUZZANO: I put his speaker on your phone,
17	next to the speaker.
18	CITY CLERK KAVANAGH: Smart.
19	MAYOR RUZZANO: It's a little bit away, you
20	can't hear it. All right, guys. I think our next caller
21	is
22	CITY CLERK KAVANAGH: Next one is Mrs.
23	Decristofaro.
24	MAYOR RUZZANO: All right. This is Eddie,
25	are you there? Eddie Decristofaro?

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1	MR. DECRISTOFARO: Yes, I am.
2	MAYOR RUZZANO: All right. We hear you loud and
3	clear. Can you guys hear him?
4	VICE MAYOR SCHWARTZ: Yes.
5	MAYOR RUZZANO: All right. Go ahead.
6	MR. DECRISTOFARO: Okay. I don't know if all of
7	you know this, but I used to be or is a disabled veteran
8	and for the last seven years, I was his caretaker.
9	So after I spoke with Mayor Ruzzano this
10	morning, I did a little research. And the things I did
11	come up with, they told me as a veterans care center
12	that would not be the same as a detox or alcohol rehab.
13	They have different programs and different facilities
14	for that.
15	So if there is concerns of people thinking that
16	they're going to open up as a veteran's care center and
17	then switching over, according to the people I spoke
18	with today at the US Department of Veterans Affairs,
19	they said no. There is another location for alcohol and
20	drug abuse and addiction problems.
21	MAYOR RUZZANO: Right.
22	MR. DECRISTOFARO: So, I'm hoping that may
23	alleviate one of the concerns that some of the
24	questions I saw on Facebook.
25	MAYOR RUZZANO: All right, Eddie. I appreciate

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1	that. Can you send us that information? Send it to
2	Joseph?
3	MR. DECRISTOFARO: Absolutely. I'll give her
4	the name and number of the person that I've spoken with.
5	MAYOR RUZZANO: All right. Let me ask you a
6	question. Do you know if that's long term or is that
7	were they
8	MR. DECRISTOFARO: Normally, it's only up to six
9	months.
10	MAYOR RUZZANO: Okay. That goes to what Mr.
11	Lugo was saying. Okay.
12	MR. DECRISTOFARO: Yeah, it's not long term at
13	all. And the other thing, you have to check if this
14	person is trying to open up a veteran's care center, are
15	they working directly with the US Department of Veterans
16	Affairs or is this going through like, another state or
17	government entity.
18	MAYOR RUZZANO: Okay. Thank you, Eddie.
19	COMMISSIONER ARSERIO: Is Mr. Decristofaro
20	talking about a specific location because he keeps
21	mentioning provider and I think he has valid points.
22	I'm not here to dispute, you know, but you know, he's
23	mentioned it sounds like specific property here.
24	MAYOR RUZZANO: Eddie, were you referring to a
25	specific property?

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1		MR. DECRISTOFARO: No, not necessarily. Just		
2	when I'	ve seen on Facebook that there may be people		
3	interes	ted in opening up something in the city.		
4		MAYOR RUZZANO: All right. Eddie, thank you.	I	
5	appreci	ate that.		
6		MR. DECRISTOFARO: Thank you.		
7		MAYOR RUZZANO: All right. Who's next, Joser	bh?	
8		CITY CLERK KAVANAGH: Next is Mr. Artner.		
9		MAYOR RUZZANO: All right, Troy (ph). You're	2	
10	still t	here, huh?		
11		MR. ARTNER: OF course, I am.		
12		MAYOR RUZZANO: How are you doing?		
13		MR. ARTNER: I'm doing well. Okay. Here is		
14	what I	can tell you. I am talking about a specific		
15	locatio	n and a specific person who wants to open a		
16	veteran	center here in Margate, and here's what I		
17		I asked very similar questions and here's the	2	
18	informa	tion I got, and I hope that this person will o	call	
19	in. I	know there were some issues with the phone wit	h	
20	calling	in.		
21		I tried to text her and get her connected. I	-	
22	don't k	now if she's listening or not, but I hope that		
23	she is	calling in. If not, I can relay any questions	s or	
24	whateve	r to her.		
25		Number one. It is not a detox. Now, veterar	ıs	

1	it is the focus is on PTSD with this particular
2	center. It is not a detox and it is not a, you know,
3	alcohol anonymous program or something like that.
4	It is for veterans with PTSD. From what I have
5	heard from the person, they are working directly with
6	the Veteran Administration, so there's nobody in
7	between.
8	The people there there will be pretty much no
9	traffic because the people that come there, they have to
10	be approved. I don't know exactly how that approval
11	process goes, but they have to be approved in order to
12	be admitted to that facility.
13	Once they get to the facility, they don't get
14	there with their own car. They get picked up and get
15	basically transported to the facility. Once in the
16	facility they are there for 60 to 90 days. There's no
17	walking around in the streets. There's no having
18	visitors, I believe.
19	So, there's no traffic other than the traffic
20	when you get transported to the facility. They stay in
21	there 60 to 90 days. As far as I was told, they pretty
22	much give everything to the facility staff; phones and
23	everything, all personal belongings, and they get
24	treated for their PTSD there.
25	There's going to be medical staff 24/7 and it's

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not going to be a residence where they live permanently.
 Now they can drop out of the program, but they're not
 just going to get set in front of the gate.

If they leave the program, they get picked up and get transported to where they have been picked up before the program. So there's no drug induced people running around and nothing like that.

8 It is a very controlled environment, and I 9 actually took the time and I met with that person and I 10 saw the facility and the facility is amazing. That 11 person hasn't spared a dime on anything. I mean just 12 the kitchen alone -- everything stainless steel and very 13 hygiene, you know, with hygiene in front -- in mind.

The whole the whole facility is top notch on the inside. On the outside you would not even know that this is a facility. It just looks like a building with a fence and a gate period.

I really urge the commission to give this another look and do something with this quick because like Mr. Lugo said, veterans with PTSD they are out there and we need to help them.

And I know that Margate is a patriotic city. We do a lot for our veterans but having that in the city of Margate would really put us with a big fat dot on the map.

1	I really would highly appreciate it if you guys
2	could let that happen ASAP because I think it's a great
3	thing. And residents, I understand the concerns. I
4	totally do, but like I said, I have spoken with that
5	person and I have asked the same questions.
б	And I am not a person who necessarily wants a
7	detox center next to my house but that facility where
8	it's located, I think we would favor and the city a
9	favor because from what I have heard, and I hope the
10	person is hearing me now and called in, may correct me
11	if I'm wrong, but I do believe that's a federal contract
12	that's she getting. So, that's all I have to say.
13	Thank you.
14	MAYOR RUZZANO: Quick question. I won't give an
15	answer, but when you said they get dropped off, who
16	drops them off and who picks them up?
17	MR. ARTNER: I didn't I don't know who
18	exactly. I believe there's a medic, a transport service
19	that see, the people, they can't just walk in there
20	and say, "I have PTSD and I want to be in there."
21	MAYOR RUZZANO: Okay.
22	MR. ARTNER: They have to go through an
23	evaluation process through the Veterans Administration
24	first, through a VA Hospital or whatever at that
25	process. I haven't asked how that process works, but

1	they have to be approved.
2	And once they approve, this area that approves
3	that, this department, arranges the transport. That's
4	how I understood it. Now I'm I may be wrong. Maybe
5	the facility arranges the transport but and I don't
6	know if this is a limo service or I mean, probably not a
7	limo service but, you know, if this is a medical
8	transporter or just a private company that transports,
9	you know, patients from A to B.
10	I don't have those details, but I was, I was
11	told they're picking up the patients. They're coming
12	there, the gate opens, they drive in, the gate closes
13	and that's it. The person is in there for 60 to 90
14	days.
15	COMMISSIONER ARSERIO: I have a question.
16	MAYOR RUZZANO: Wherever they go, we're going to
17	have to some questions that have to be asked. I
18	appreciate that. Thank you, Charlie.
19	MR. ARTNER: You're welcome.
20	MAYOR RUZZANO: Who's next?
21	COMMISSIONER ARSERIO: The last speaker and I
22	appreciate his input, he specific I mean, he said he
23	toured the facility, so what facility are we talking
24	about here? He said it specifically. He toured the
25	facility.

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1	MR. ARTNER: Yeah, it was me, Charlie.	
2	COMMISSIONER ARSERIO: Yes, thank you, Charlie	÷.
3	And thank you for your input. I'm curious what facili	ity
4	you toured.	
5	MR. ARTNER: It's Tommy, help me out. It's	3
6	across the street from the church. Geez, I forgot the	ē
7	address.	
8	MAYOR RUZZANO: applied. You wouldn't have	ē
9	to go two years to become a veteran's care facility.	
10	COMMISSIONER ARSERIO: Because if it's the	
11	property I'm thinking of, they just filed to open up a	ž
12	halfway house. So, if it's the property I'm thinking	
13	of, I don't know what's changed but I'm pretty sure the	nat
14	they applied for a halfway house, like, within the las	⊰t
15	week or two. Not a veteran's care facility.	
16	I'm really confused because, you know, I was	
17	curious of this was a specific not you, Mr. Artner.	
18	I appreciate your input. I'm just confused.	
19	MR. ARTNER: It is I don't know if it's	
20	behind the church. It's para it's west of 441 clos	se
21	to Atlantic. Well, what's that street sorry	
22	Arlene, do you know the address?	
23	MAYOR RUZZANO: Melaleuca Drive. I think we a	all
24	know	
25	MR. ARTNER: Melaleuca Drive, yes.	

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1	COMMISSIONER ARSERIO: Well, then my
2	understanding with this address too is even if everyone
3	of these commissioners said yes, we have we don't
4	have the authority to do that. It's not zoned for it.
5	MR. ARTNER: Well, that is another issue and I
6	don't want to bring this up but I mean, I can talk to
7	one of you offline because I don't know if I have the
8	authority to talk with you.
9	COMMISSIONER ARSERIO: Because I'm not against
10	it. I want to be very clear. I'm not taking a position
11	for or against.
12	MR. ARTNER: With that
13	COMMISSIONER ARSERIO: Looking at this open but
14	I don't even know even if we all say 5-0, that we
15	even have the authority to do it. Assuming it's a
16	specific location.
17	MAYOR RUZZANO: We're policy makers and we can
18	do pretty much a lot of things.
19	VICE MAYOR SCHWARTZ: Tommy, I can't understand
20	you. You're very low.
21	MAYOR RUZZANO: I just said we're policy makers.
22	We things.
23	VICE MAYOR SCHWARTZ: Thank you.
24	MAYOR RUZZANO: Nothing's been proposed
25	specifically to us at this us at this point, so I'm just

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1	asking you guys to reserve and not be so specific on
2	this and the residents want to call in and be specific,
3	just listen. There's no need to engage with them. Let
4	them speak their mind.
5	COMMISSIONER ARSERIO: Well, yeah. I'm engaging
б	positively. I appreciate Mr. Artner's input but like I
7	said, I just I want to be clear what we're talking
8	about here. If we're going to talk about the issues,
9	let's talk about the issues and not hide behind
10	anything.
11	I'm not saying and I'm not accusing anyone of
12	hiding, but I want to help the vets. Let's talk about
13	the facility. if it's in general, let's talk in general
14	but
15	MR. ARTNER: Commissioner Arserio, if you would
16	like we can talk take that offline because I think
17	there's a reason why Mayor Ruzzano said what he said
18	just now, and I would leave it like that. I can give
19	you much more detail offline if you don't mind.
20	COMMISSIONER ARSERIO: Sure. I have a question
21	for the city attorney in general. If some facility
22	somewhere, 123 Holiday Springs Boulevard opens up like
23	this, right, and there's a zoning change. Now the
24	property is zoned for medical use.
25	Now, this person or that person, Person A, is

1	operating a veteran's care facility. They get the
2	designation. Now their property is more valuable.
3	What's to stop them from selling it to somebody else and
4	now the property's already designated that use and they
5	say you know what? We're not going to help veterans.
6	We're going to straight up detox.
7	MAYOR RUZZANO: And I was just going to say that
8	I wouldn't ask for an answer to a hypothetical question.
9	COMMISSIONER ARSERIO: Well, it's a serious
10	question. I'm a realtor. I deal with real property.
11	This is a real thing. You're asking possibly to rezone
12	a property. Can I want to know if somebody has a
13	property and it's designated for medical use and they
14	say it's a veteran's care facility?
15	And I'm not saying I'm against that but what if
16	that person maybe this person has great intentions.
17	What if the person they sell to doesn't? What do we do
18	then?
19	MAYOR RUZZANO: Okay. It's not
20	COMMISSIONER ARSERIO: And I think that's a fair
21	question. I'm not pointing to a specific property. I'm
22	talking in general.
23	MAYOR RUZZANO: Be more specific because it
24	happened in the city on Banks Road, I'm pretty sure it
25	was, where we changed the zoning of the property. You

1	probably made a huge impact on the property. So, it can
2	happen but
3	COMMISSIONER ARSERIO: Correct. But in that in
4	that deal, in that arrangement when the property sells,
5	I believe it is a non-conforming. Once a property
6	sells, it can't be a that facility again.
7	So that's why you bring up a good point,
8	Mayor, and that's why I'm asking the question. Would it
9	be like the other facility where once that person sells
10	it, it can no longer be that facility again? And this
11	person
12	VICE MAYOR SCHWARTZ: Mr. Arserio, let me
13	interrupt you. It's a non-conforming thing that the
14	city commission already voted to allow it to go back to
15	residential. That's off the table because that was
16	already taken care of because the person who was
17	intends one day to sell it already had it returned.
18	So it's not a matter of whether its use changes,
19	the city commission already approved that use to go back
20	to residential from community facility because we're
21	both talking about the same place, and I voted on that.
22	So right now
23	COMMISSIONER ARSERIO: Right. And I'm the P and
24	Z Board. I did too.
25	VICE MAYOR SCHWARTZ: Right. So that zoning

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1	doesn't	it's already been taken care of in that case.
2		COMMISSIONER ARSERIO: For that property, but if
3	this is	
4		VICE MAYOR SCHWARTZ: Correct.
5		COMMISSIONER ARSERIO: is rezoned somewhere
6	else, a	nd they get the designation, and they have good
7	intenti	ons, but what if in a couple years they sell the
8	propert	y and now what happens?
9		VICE MAYOR SCHWARTZ: I'm going to tell you that
10	if a fa	cility goes in where it's zoned, then that's not
11	an issu	e.
12		COMMISSIONER ARSERIO: Right.
13		VICE MAYOR SCHWARTZ: Then there's never an
14	issue.	
15		COMMISSIONER ARSERIO: Right. And that's
16	what	
17		VICE MAYOR SCHWARTZ: If it goes where it
18	belongs	
19		COMMISSIONER ARSERIO: And I don't disagree with
20	you and	I said from the beginning, I'm open to detox. I
21	am open	to a detox facility for our veterans, and I'll
22	go on t	he record saying that in the appropriate place.
23		VICE MAYOR SCHWARTZ: Correct.
24		COMMISSIONER ARSERIO: So where is that place,
25	do you	know? And I asked the staff to have a map and
	1	

1 I'm kind of disappointed that we have zero backup on 2 this. I asked for a map of -- because I want to help 3 the veterans and I want to help businesspeople that want 4 5 to help veterans, and it would have been nice to point to a map and say if you want to help veterans with 6 7 detox, we welcome you. Here's where you can do it. If you want to be an assisted living facility 8 9 for veterans, here's where you can do it. And so -- I 10 don't know. I'd like to circle back on this once we 11 have more information. 12 MAYOR RUZZANO: That's exactly why we're having 13 this meeting. 14 COMMISSIONER ARSERIO: But you know what? I'm 15 not here to -- look -- we have no backup on this. So we're -- I agree, and I'm not going against you. I 16 17 agree with you and I appreciate you putting it on the 18 agenda but I would have expected fast -- but some 19 backup. 20 I mean, I asked for this -- I think with enough 21 It's not like I called up this morning and said time. let me get a map of the city and show --22 I asked well in advance for this, and I'm just 23 24 disappointed that we have nothing to help because 25 there's people watching that want to open up facilities

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1	in our city to help veterans and I want to help them,
2	but no one here has a clue where they can operate.
3	And I think it's a little bit embarrassing on
4	our part as a city that we don't have this map or some
5	type of guide to point them in the right direction.
6	It's not against anyone in particular, but as a team I
7	think that we failed with this, and that's just my
8	opinion. Maybe I'm wrong but
9	MAYOR RUZZANO: All right. Is there anybody the
10	next caller? Is there anybody else? I think we're
11	trying to do something. Is there another caller?
12	CITY CLERK KAVANAGH: Miriam Jimenez.
13	MAYOR RUZZANO: Miriam?
14	CITY CLERK KAVANAGH: Yes.
15	MAYOR RUZZANO: Miriam, are you there? Can you
16	hear us? Hello, Miriam? Is your mic muted, Miriam?
17	CITY CLERK KAVANAGH: No, she's unmuted.
18	MAYOR RUZZANO: Hello, Miriam?
19	CITY CLERK KAVANAGH: Miriam, can you hear us?
20	MAYOR RUZZANO: Is there anybody else after?
21	CITY CLERK KAVANAGH: Yes, a phone number
22	calling, but I don't know who their name is.
23	MAYOR RUZZANO: Okay.
24	CITY CLERK KAVANAGH: You can go to that.
25	MAYOR RUZZANO: All right. Caller, can you hear

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1 us? 2 CITY CLERK KAVANAGH: Caller ending in 067. Are 3 you there? MAYOR RUZZANO: Caller ending in zero --4 5 MS. JIMENEZ: Yes. MAYOR RUZZANO: Hello? 6 7 MS. JIMENEZ: Can you hear me now? MAYOR RUZZANO: Yes. Please say your name, 8 9 please for the record and your address. Hello? 10 MS. JIMENEZ: Yes. Can you hear me now? 11 MAYOR RUZZANO: Yes. We hear you. Who are we 12 speaking with? 13 MS. JIMENEZ: Okay. This is Miriam Jimenez. MAYOR RUZZANO: Okay. All right. All right. 14 15 Go ahead, Ms. Jimenez. MS. JIMENEZ: Okay. The issue is in -- the 16 17 facility is located in 603 Melaleuca Drive and their 18 situation is a facility as Commissioner Arserio was 19 saying. Yes, you can do this in facilities. 20 The different in here is this facility is 21 actually already ready. It cost over \$3 million 2.2 dollars. It's a beautiful facility as, I think it was 23 Mr. Gardner (ph) according to the record, and we have a 24 VA contract already. 25 So, we have the money allocated from the VA with

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1	a very strict contract. This is not a contract that
2	it's just for housing. It does provide for treatment
3	for PTSD.
4	And so, we have the facility. We have the
5	contract, and we have the VA dying at 22 per day. The
6	only thing that we need is contracts put on the city
7	to be able to see if we can work together.
8	It is not a detox and the only reason why I
9	actually was switching it for a detox because I couldn't
10	get the certificate of need for my, but the different
11	is it's a very institutional type of facility, so it's
12	very medical. Big difference from assisted living with
13	no medical.
14	So you don't have to rezone it for the buyer to
15	be there. It's what it goes inside. It's the wiring
16	it's to be able to provide a medical institutional too,
17	to be legal under ACCA to be able to operate.
18	It will be inspected. It will be accredited.
19	I'm planning to actually with the permission of the city
20	expand it and my long term goal is to work also with the
21	first responders.
22	In a matter of fact, when I offered it for
23	Covid-19, I have Mr. Jason with me from Broward County
24	Professional Fire Fighters, and he came to the facility.
25	He viewed the facility, also Brandon Fulton (ph), the

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1 vice president, and they loved the facility. They 2 actually joked; they say they wanted to move to it because the beds were so comfortable. 3 So, you're talking luxury. You're talking it 4 5 will have a private chef. It will have 24 hour doctors, nurses, transportation. One of the things when I 6 discussed it with a director of the VA, that the VA are 7 suffering is on time treatment. Very important. 8 Most of the time they call and they have a 9 10 problem, and they get access and they don't have anybody to pick them up. We will pick them up. I will have a 11 chauffer 24/7 on a vehicle dedicated to that in the 12 13 facility. 14 So, we really are trying to do something very 15 nice. it is going to be good for everybody. They -our mission is to provide the highest quality of 16 17 evidence-based mental health care for active duty or 18 reserve person to provide post-traumatic stress 19 disorder. 20 It will be evidence-based. It will be with the 21 latest technology. Right now, it is -- the treatment 22 will be for longer exposure, connected pro -- therapy. 23 -- therapy. Eye movement therapy. All very, very, treatment for PTSD. 24 They can stay -- and whatever it's called first, 25

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1	I don't remember the name. They can even stay for six
2	months in the facility. Normally, it depends.
3	Normally, they the treatment by 90 days, they get
4	much better. They can be reintegrated back into
5	society.
6	We will be working with other companies. One of
7	the person that I will be working with is actually
8	listening to the conversation. I cannot hear her, but
9	they can hear her. She has an non-profit that will work
10	also with a veteran. They provide long term housing.
11	As a matter of fact, a long term, I'm actually
12	contemplating with everybody's helping to provide to
13	buy a piece of land in like Loxahatchee to provide
14	what you call a little home, and we will be willing to
15	give you guys a demonstration.
16	So, we not trying to do a fly by night
17	operation. We try to do a world class operation that
18	can serves for PTSD, not only the VA but the first
19	responders. Any questions?
20	MAYOR RUZZANO: No. I was questioning your
21	place, Ms. Jimenez, and specifically, none of the
22	commissioners were, but I appreciate your calling in and
23	I will Arserio thank you and I don't think any of the
24	commissioners have a question for you. All right.
25	Thank you for calling in, Ms. Jimenez.

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1	MS. JIMENEZ: My pleasure. Thank you so much.
2	MAYOR RUZZANO: All right. Do we have another
3	call?
4	CITY CLERK KAVANAGH: We have a member of the
5	public named Rich A. Richard, but they cut off the
6	MAYOR RUZZANO: Rich A., are you there? Rich?
7	Rich A., are you there?
8	MR. ZUCCHINI: Hello? Can you hear me?
9	MAYOR RUZZANO: Yes.
10	VICE MAYOR SCHWARTZ: Woo.
11	MAYOR RUZZANO: Hold on. Okay. Can you hear
12	me?
13	MR. ZUCCHINI: Yes. Okay. Yes, I did want to
14	speak about this.
15	MAYOR RUZZANO: All right. Who are we speaking
16	to?
17	MR. ZUCCHINI: This is Richard Zucchini. 380B
18	Lake wood Circle East.
19	MAYOR RUZZANO: Okay.
20	MR. ZUCCHINI: And we are speaking about a
21	specific property that Ken that was purposefully
22	built for a medical use. Both the building plans, both
23	the certificate of occupancy, bot the plans that have
24	been were signed by the VRC and including a special
25	exception that was granted by the commissioners on this

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1	property.	
2	So, it's got a long history. And it's a very	
3	difficult, unfortunate history. What I would like to	
4	say about this is that this facility that first off,	
5	Mayor, thank you very, very much for raising the	
6	consciousness of the problem of PTSD.	
7	It is a very serious issue for our veterans. As	)
8	mentioned before, we have 20 to 32 suicides a day for	
9	this issue. We don't have a treatment facility like	
10	this in Broward County. And I have also toured the	
11	facility and it is beautifully done.	
12	It's \$100,000 stainless steel, commercial	
13	kitchen, marble on the floors, it's beautifully done.	
14	But the issue at hand is zoning, and what I would like	
15	to say is as follows.	
16	There is a controversy and there are issues on	
17	both sides of this issue, of this project, where the	
18	zoning at one point was available. However, a zoning	
19	change took place in May of 2017, which I dissipated as	
20	a member of the planning and zoning board, and that was	
21	my first meeting.	
22	And I made a rookie mistake by not asking staff,	)
23	who does this affect? Does it affect anyone? And in	
24	fact, staff didn't even volunteer that information. And	)
25	lo and behold, someone was affected. So, there are	

1	issues back and forth.
2	So I've heard criticisms that it could
3	potentially be, if it says CF-1, it could be a detox.
4	It could be this or that or, you know, I've actually
5	heard that criticism from one resident who was a former
б	member of the planning and zoning board that agreed to
7	convert an R-3 property to a CF-1 to operate hundreds of
8	beds halfway house.
9	Now if you want to talk about impact to a
10	neighborhood where you have residents coming in, coming
11	out, and so on. This facility is totally different.
12	This is a medical, purposefully medical built facility
13	and it's recognized by the county as a medical facility.
14	It is assessed in value as a medical facility, and the
15	taxes being paid to the county, as well as the market
16	share is based on a medical facility.
17	What I want to get to is, I think there is a
18	capacity for some resolution here. And that is yes,
19	zoning did change subsequent to the building of this
20	very expensive property and very well built, and
21	afterwards zoning changed.
22	However, through assemblage, the owner of this
23	property has the square footage in land area that
24	qualifies for a CF-1. That actually would solve the
25	entire issue of zoning.

1 You know, when people talk about well, there's a 2 storied past, and you know she wants to operate a detox. Yeah, when she was given no other choice, she applied to 3 4 do a detox because at that time, there was no other 5 choice. Well, we have another choice now. And we want to speak about how we want to 6 7 support veterans, and you know what? It gets 8 uncomfortable when we have to talk about the impact of their service and what it has done to them in both 9 10 mentally, both with substance --11 Look, if you go through that kind of experience, 12 you're driven to possibly do drugs. You're driven to 13 all sorts of bad behavior because it's a mental illness, and it's mental illness that has to be treated. And 14 15 this facility is offering itself to treat that mental 16 illness for our veterans. 17 In addition to that, I know that the operator 18 said and vowed to expand it to support first responders, and here is another very important, critical issue. 19 And 20 the critical issue is, we don't -- we just want to sweep 21 the PTSD of first responders under the carpet. 2.2 We haven't really spent much money on it. The 23 actual facilities are not very close. We really haven't 24 used them and this is a desperate need. I'm going to 25 suggest a couple of things.

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1	One thing I'm going to suggest is that the
2	commission create quickly a task force and the task
3	force would be comprised of fire fighters union leader,
4	mental health representative for the union, VA
5	representative, a development services director, our
6	planning and zoning chair, our board of adjustment
7	chair, and one commissioner, probably mayor, and look at
8	this issue in it's totality and ask all of the questions
9	that have been asked tonight and get those answers.
10	I want to make it very clear to the audience
11	that this operator has voluntarily signed an affidavit
12	that says she will not operate a detox facility. That
13	has been done and covered.
14	MAYOR RUZZANO: All right. Thank you, Rich.
15	I apologize because I don't have my clock on and people
16	are talking past the time. I apologize for that, but I
17	Rich, are you done?
18	MR. ZUCCHINI: Yes, I am. Thank you. Thank you
19	for that opportunity to speak.
20	COMMISSIONER ARSERIO: Don't hang up, Rich, just
21	in case.
22	MR. ZUCCHINI: Okay.
23	COMMISSIONER ARSERIO: I thought Rich brought up
24	some good points.
25	MAYOR RUZZANO: He did, but we have one more

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1	caller and his name is?
2	VICE MAYOR SCHWARTZ: Kyle Teal.
3	CITY CLERK KAVANAGH: Kyle Teal.
4	MAYOR RUZZANO: Kyle Teal, so
5	COMMISSIONER CAGGIANO: Antonio, you're not
6	coming in clear.
7	COMMISSIONER ARSERIO: I wanted to talk on the
8	last speaker if we can since he's gone. He brought up
9	some good points in terms of better task force. I kind
10	of like the task force theme.
11	I suggested some. I know the mayor suggested
12	some, so I wouldn't be against that, you know. I don't
13	know if we're talking about a single property or a broad
14	subject.
15	If we're talking about a broad subject here, I
16	think that we should have a spot on our city page for
17	veterans that they can go to. You can direct them to
18	the VA.
19	You can direct them to all types of issues.
20	Substance abuse, mental health, and even say in there we
21	welcome facilities that cater to veterans and point out
22	the map that I showed of where you could open these
23	facilities.
24	So, in terms of in general of veterans, I would
25	love to see a veteran committee or a veteran task force

and I'd love to see the city post information on it. 1 2 If we're talking about a specific facility, you know, there's some issues. Apparently, we're under 3 4 litigation still. I want to see this property and 5 again, I am not saying that I am for or against, but I can't even go see this property right now because I'm 6 being told that we're still under litigation. I'm told 7 8 that we can't talk about it because it's under 9 litigation. 10 So, I apologize if I'm coming across frustrated 11 to anyone, but I am a little frustrated that we can't 12 really talk about the meat and the potatoes here, and I 13 just want to share that with everybody. I'd like to 14 talk about this specific facility. I'd like to see it, 15 but I'm also being told that we can't discuss it. We can't go see it. We can't do this; we can't do that. 16 17 MAYOR RUZZANO: All right. Commissioner, I 18 agree with you there, and I can tell you I spoke to the 19 attorney representing us and what I was told, the case 20 is not closed out yet. There's still some billing that 21 has to be done. I asked to please expedite it. 22 COMMISSIONER ARSERIO: And that's the thing, 23 because it's my understanding that, you know, I read an 24 article on margatenews.net that said that there's a time 25 certain on this, but how can we even address it if we

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1	wanted to address it if we can't because we're under
2	litigation. So, that's just my frustration, you know?
3	MAYOR RUZZANO: you guys could not reach out
4	to the city attorney and do a three-way call with
5	representing counsel and find out what the intentions
б	are and when he feels that this will be done. Pretty
7	much ask him all the questions on He's undetermined.
8	He's in the hands of the courts up above. City
9	attorney, did you say something?
10	CITY ATTORNEY SMITH: Yes, sir. Thank you,
11	mayor. I just want to be clear.
12	MAYOR RUZZANO: Can you guys hear her?
13	CITY ATTORNEY SMITH: Can you hear me?
14	VICE MAYOR SCHWARTZ: Yes.
15	CITY ATTORNEY SMITH: I just want to be clear
16	that I'm still in litigation that we are here's a
17	motion that's been held in abeyance.
18	I want to say that, and I think it's important
19	to say that there is a proper process that needs to be
20	proffered. This is the process that's in our code. If
21	she's looking to rezone that property, then the process
22	would be to rezone it to a CF-1.
23	At this time, we do not have an application for
24	a rezoning in front of us. On May 15th, just because
25	we're on this topic, on May 15th we did receive the same

1 request for an LBTR, which is a business tax receipt asking for us to approve the medical use facility. 2 In LBTR zoning, we do not allow a medical use 3 facility, so the opportunity is to submit the CF-1, the 4 5 rezoning to CF-1 to the city and let it go through its 6 course. 7 Even if you have a task force, and I can understand it. I appreciate it. I think, born and 8 raised in Broward County, I don't know of a better city 9 10 as the city of Margate, you know, and I'm proud of that. 11 And if that's what we're looking to do, I just wanted to 12 also say that let's get it to a CF-1. That's the 13 medical use and that's where the application that needs 14 to be submitted and that's where it needs to be done. 15 Unfortunately, just entering in an LBTR, will continue to get denied. The halfway house that was 16 17 mentioned earlier by Commissioner Arserio was denied 18 because it's not a permitted use. Additionally, it's my understanding after 19 20 speaking with staff, once again, the LBTR that was 21 submitted back in June of 2019 will be denied again 22 because it's not a permitted use. 23 So, I think I'm giving the information that's 24 necessary to get us where I think, you know, at least 25 get the opportunity to get to the next level. Other

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1	than that, CF-1 is our hospital district and these types
2	of facilities are welcome.
3	Residential treatment facilities are welcome in
4	that designation. I don't have anything to show anyone,
5	but again, I just wanted to make it clear for all of my
6	commissioners, I want to make it clear that again, I
7	know that you're for veterans, and if you feel a task
8	force will help to get it going around, I welcome that
9	as well. I hope that clears up some information, Mayor?
10	MAYOR RUZZANO: Yes it does. It does, and I
11	appreciate that. Thank you very much.
12	CITY ATTORNEY SMITH: And I know is on the
13	line if there is any questions. I mean, he is my
14	subject matter expert and I'm sure he'd be willing to
15	answer any questions if you have them.
16	MAYOR RUZZANO: Okay. Thank you very much and
17	you know, I just want to echo the what I'm hearing
18	from the commission. We love our veterans. We care for
19	them.
20	If we can possibly make something happen going
21	through the correct channels, we're going to try our
22	best to do that and I appreciate it and our hands are
23	kind of tied at this moment.
24	But I think by what the attorney is saying and
25	the reactions that you're getting from the commission

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1	and the	calls, maybe we can get to where we want to b	be.
2	Hopeful	ly, we can. With that being said, we have one	2
3	more ca	ller?	
4		CITY CLERK KAVANAGH: Yes, Mr. Teal.	
5		MAYOR RUZZANO: Mr. Teal?	
б		CITY CLERK KAVANAGH: Teal, with a "T."	
7	T-E-A-L	, Teal.	
8		MAYOR RUZZANO: Teal. Mr. Teal, are you then	e?
9	Arlene,	can you hear us? Arlene's mike	
10		VICE MAYOR SCHWARTZ: I'm sorry. My question	1
11	is, is t	that not her attorney?	
12		MR. TEAL: It is.	
13		MAYOR RUZZANO: I don't know.	
14		VICE MAYOR SCHWARTZ: Is this something we ca	ın
15	have th	is converse that we can do? That we can	
16	listen	to?	
17		MAYOR RUZZANO: Calling in as a speaker?	
18		MR. TEAL: Yes.	
19		VICE MAYOR SCHWARTZ: I'm just asking our	
20	attorne	У.	
21		CITY ATTORNEY SMITH: Yes.	
22		MAYOR RUZZANO: I don't know for listening	1.
23		VICE MAYOR SCHWARTZ: Okay.	
24		MAYOR RUZZANO: All right. How are you doing	J,
25	Mr. Tea	1?	

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1	MR. TEAL: Good evening. I know it's late, so
2	I'll try to keep it brief for everybody. I wasn't
3	planning on speaking this evening, but I would like to
4	provide a little context and I'm grateful for the
5	opportunity, so thank you, Mr. Mayor and the
б	commissioners for putting this question on the agenda
7	for discussion.
8	And I agree with Commissioner Arserio. Let's
9	talk about the issues directly and without restraint and
10	frankly, the law allows us to do so. I am counsel for
11	the property owner.
12	Although I don't know a whole lot about this
13	particular application, the business proposal for a
14	veteran's care facility except that it's a great
15	proposal and it's not a detox.
16	I want to make clear that the litigation is
17	over. That the lawsuit pending before the city is over.
18	Underlying litigation is finished. We are not pursuing
19	any further appeals. We are here before you extending
20	an olive branch and wanting to have a collaborative,
21	productive discussion with the city about what can we do
22	in this property.
23	How can we open the doors? You had a vacant
24	facility for years sitting there in Margate and it's
25	it is a beautiful facility. People have talked about

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1 that during this meeting and it's such a shame and it 2 makes no sense. It hasn't made sense from the 3 beginning.

And I don't want to discuss the litigation, but I will just say that we never wanted to sue the city in the first place, but we were left with no choice when the former city attorney would not release my client's certificate of occupancy.

9 But now, the case is done and the case is over. 10 The court had -- has addressed our differences and I'm 11 -- and we are willing to move forward with what the 12 court has said. And we understand that there cannot be 13 a detox at that property, and this proposal is not for a 14 detox.

So, I understand about that the insurance attorneys are concerned about their pending Motion for Attorneys Fees and Costs that they want to file against my client, but this fees motion has nothing to do with the case which is over and there's no telling how long the fee motion will take to resolve.

I can tell you that there's no basis for attorney's fees and if the city hits those then we'll appeal it, and you're looking at another year of a vacant facility in Margate; and that makes no sense. It makes no sense.

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1 So, let me just back up a minute and say it's 2 good to finally speak with all of you and to extend this olive branch. And I wish this conversation had happened 3 a long time ago, but it is what it is. 4 5 And I'm glad that you have Jeanette as your city attorney because my dealings with her have been very 6 7 cordial and productive and quite pleasant; and candidly, that was not the tenor of my conversations with your 8 city attorney in 2017. But sufficive to say, we did not 9 10 want to file suit. It was a last resort to get the CO 11 released, and we had to. 12 So as you heard, my client wants to work collaboratively with all of you and she has a beautiful 13 14 facility that can help people and create jobs in the 15 City of Margate during the worst economic crisis since 16 the Great Depression. I know there's a business proposal that my 17 18 client has submitted to the city and that the city's approval of a zoning form for ACCA purposes licensure 19 20 is, you know, we get this done. 21 So, it's very -- it's a very important 22 opportunity that you have as a city to help our veterans 23 who are suffering because of their sacrifices they've 24 made for our country. 25 And let me tell you, my grandfather, you know,

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1	he's a brigadier general and I've been dealing with
2	this, you know, since the shutdown, since the quarantine
3	and he's going through physical therapy now from a
4	horrible injury.
5	He's 90 years old and can't it's hard for him
6	to find adequate care. It's been hard on my family.
7	He'd be very proud to know what my client's advocating
8	for and I mean that. And this is a facility that
9	provides that will provide or should provide needed
10	care for veterans. This is what I know and I've gotten
11	to know Miriam through the years, through our
12	representation and I can tell you that she is committed
13	to helping people.
14	She yes, she has a different style, whatever
15	you want to say about that but she's committed to this
16	and not only that, she's a true businessperson who can
17	make a viable facility happen with the proper tools.
18	And you know, whether those tools can be provided is up
19	to you as the City of Margate.
20	And I want to stress right now how critical the
21	timing is to receive the city's blessing to perceive
22	this project. Now, I understand there's a very limited
23	window of time to secure a contract with the VA that
24	would allow the open the doors to open at this
25	particular property and if the city doesn't provide that

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1	necessary zoning letter very soon, you know, there's a	
2	risk of losing that contract.	
3	So, I know there's been discussion about the	
4	halfway house letter and Commissioner Arserio	
5	understandably raised this issues. I believe that was a	
б	backup plan that Miriam proposed as I understand it.	
7	What's crazy about the whole situation is that	
8	my client could have opened up a halfway house tomorrow	
9	and nobody can do anything about it. The halfway house	
10	is residential. She's zoned R-3, which is multi-family	
11	residential and the halfway house is just a residential	
12	building like an apartment complex where people in	
13	recovery in for addiction happen to live.	
14	And the law's very clear on this and it cannot	
15	be stopped. So, people in halfway houses, as the city	
16	codes says it, it's a recovery residence, quote unquote.	
17	You know, that's just an apartment complex. That's a	
18	place where people live.	
19	So that's, you know, that's something that she	
20	could open up and then, you know, people who are in the	
21	complex like that can walk the streets and come and go	
22	as they please and go to work and come back.	
23	You know, I don't know if that's what the city	
24	wants, but that is a possibility and it would be a much	
25	easier route. But that's not the route that she wants	

1 to take.

You know, Commissioner Arserio asked another great question. What's to stop them from selling the property? Whoever owns the property that would be doing this veteran's care facility. And candidly, you know, we're talking about this property; let's be real. And she's been saying this to me, I've been saying this to her and she'd be okay with me saying this to you.

9 I told her to sell a long time ago. To me, it's 10 not worth all this trouble to get your doors open. If 11 you'd ask me, just sell the property but she's not. She 12 didn't do it then; she's not going to do it now. She's 13 not going to do it when she's open. She wants to make 14 this happen.

So, it's crazy to me but it is what it is and she wants to create a viable business and help people in this down economy. I think it's a great thing. So, I understand that Jeanette discussed the possibility of rezoning. I think that my client is fine, you know, with discussing that. I don't know. I need to discuss that with her.

We can deal with whatever the city thinks is best because the code, to be honest, many portions of it are about as clear as mud and it's been that way since 25 2015 and it's hard to make heads or tails of what's

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1 going on in the city code. There's no veteran's care facility provision in 2 there to follow as a quideline. There's no way to know 3 what, you know, -- I mean, it's a residential facility; 4 5 let's get that clear. A veteran's care facility is primarily 6 7 residential and the court's order explicitly states that my client can provide, quote unquote, incidental medical 8 care and services to the residents that are part of the 9 10 facility. 11 So you know, I don't know that a rezoning to 12 CF-1 is necessary. I really disagree with that 13 conclusion but in the spirit of cooperation and being 14 collaborative with Jeanette who's been again, a pleasure 15 to speak with and to work with, you know, that's something that we can discuss. 16 17 But this is a residential facility. The 18 veteran's care facility and it's something that should be allowed as of rights in a residentially zoned 19 20 property which is what my client has. 21 So, in short, in conclusion, I know it's late 22 again, but it's a pleasure speaking with all of you. 23 I've watched many of your meetings through the years and 24 I can tell that you really care about your city and it 25 is a very nice city. I've spent time there.

1	You know, Mayor Ruzzano, I think you're a
2	straight up guy. I think that you're that, you know,
3	all of you care greatly about the city and I appreciate
4	your time and attention to this. So, let's do something
5	right.
6	My client wants to help her community. She
7	wants to create jobs in Margate. Let's see how we can
8	make this happen. That's all.
9	ATTORNEY SMITH: Mr. Teal? I'm sorry, do it
10	now?
11	MAYOR RUZZANO: Yeah, sure.
12	ATTORNEY SMITH: Thank you. Mr. Teal, just
13	I'd like to know, will you be representing Mrs. Jimenez
14	as you move forward in working on the application of the
15	zoning? Any of the things that we need to do? Are you
16	going to be representing her in moving this forward?
17	MR. TEAL: I don't know. I don't know that she
18	needs an attorney. It seems pretty straight forward to
19	me. It seems like she submits an application and she
20	goes through.
21	So look, I'm happy to happy facilitate whatever
22	I can, but it's my client's decision of course. But I
23	don't know that I'm necessary to be honest.
24	ATTORNEY SMITH: I just understand that
25	especially with the cost that gone into it with what has

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1	happened p	reviously, I didn't know if you were going	to	
2	continue w	with representation.		
3	MR	. TEAL: I don't know.		
4	MA	YOR RUZZANO: All right. Thank you, Mr. Te	eal	
5	and I appr	eciate your calling in and giving us that		
6	informatio	n.		
7	MR	. TEAL: Thank you, good evening.		
8	MA	YOR RUZZANO: Thank you. Have a good night		
9	Commission	er Arserio, are you there? Can you hear us	3?	
10	CO	MMISSIONER ARSERIO: Yes, thank you.		
11	MA	YOR RUZZANO: Very good.		
12	CO	MMISSIONER ARSERIO: I don't feel first	of	
13	all, thank	you Mr. Teal for calling in and thank you		
14	mayor, for	having this discussion. We finally got to	)	
15	the meat a	nd potatoes of this, right? No more dancin	ng	
16	around.			
17	So	finally, I feel like we've made more progr	ress	
18	that we ev	er had have on this subject. So, withou	ıt	
19	you callin	g or without you putting this on the agenda	1	
20	Mayor, thi	s wouldn't have happened. So, thank you fo	or	
21	that.			
22	At	the same time, you know, I'm not an attorn	ney	
23	and I don'	t know Mr. Teal's experience in the law. E	But	
24	what I do	know is the commissioner's have what's call	ed	
25	safe harbo	r, and you know, until our attorney, right,		

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1	wrong, or indifferent, until she, you know, puts
2	something in writing that says we're not in litigation,
3	I don't feel comfortable going to the facility. I don't
4	feel comfortable talking about it.
5	And just let me be clear again. I am not taking
б	a position for or against this. In fact, I emailed
7	staff, the attorney, the city manager, weeks ago asking
8	because I was under the impression and I guess we are
9	still under litigation, I asked if we could have a shade
10	meeting and people can do a record's request on that.
11	But I asked if we can do one and I was told we
12	can't and I'm not here to argue that but again, that's
13	my frustration. I've been trying every step of the way.
14	I'm sure many of you commissioners have tried to look
15	into this, but it just seems like until we clear
16	direction and safe harbor, you know, I want to go and
17	tour this facility.
18	Miriam has reached out to me to see it. I'd
19	like to see it. I've had candidates reach to me and ask
20	to see it, but until we get more clarification,
21	unfortunately I just can't do that. I need safe harbor
22	and I just want everybody to know that I've been asking
23	to meet on this subject.
24	I asked it in the shade session understanding
25	it's litigation, but there's basically only two or three

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1	reasons	to have a shade meeting and this didn't qual:	ify	
2	as one.	So, I just want to be clear that I'm trying		
3	everyth	ing I can to look at the		
4		But quite frankly, until the last couple of		
5	callers	called in, it was really hard to do so I just	ū	
6	hope in	the future, maybe we can get a little better		
7	directio	on on where we are with this case and what car	n we	
8	or can v	we not discuss, and you know, I turn it back t	το	
9	you.			
10		MAYOR RUZZANO: All right. I think the attor	rney	
11	wants to	o say something here.		
12		ATTORNEY SMITH: Commissioner Arserio, and ag	gain	
13	to remin	nd all the commissioners and sure, you know, w	with	
14	Covid, a	a day feels like a week and a week feels like	a	
15	year rig	ght now.		
16		It's truly hard to believe that it was only 3	12	
17	days ago	o. It was May 8th I believe, that the petitic	on	
18	for a re	ehearing was denied. So you know, it like	I	
19	said, a	day feels like a week and a week feels like a	a	
20	year.	So, it was only 12 days ago.		
21		I do know that Mr. Teal has been quite candio	£	
22	with me	. He has put it in writing that he will not a	seek	
23	a writ	to the United States Supreme Court. I don't		
24	think t	hat they will.		
25		However, there is a time period that has to		

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1 lapse for us to know for sure, that the time has been 2 exhausted. I'm sure, you know, if speaks that he will 3 agree with me. The motion for the fees are the motion for the 4 5 fees. The issue, other than going potentially for a writ, the issue has already been handled, the issue is 6 7 So, we know what the outcome of the case is just clear. to your point. But with that said, we also want to get 8 the application in front of us. What exactly is -- she 9 10 asking to do, the rezoning of it. 11 Again, we can have a difference of opinions and 12 welcome to speak with him about that and make sure what 13 is being stated to be there will be there, and that's 14 where we're at. So, the rezoning to me is the fastest 15 course of action if that's the way that she wants to 16 proceed. 17 MAYOR RUZZANO: All right. Jeanette, just a 18 quick question. I heard him say that a veteran's care facility doesn't have to go into a CR-3 or it can go 19 20 into an R-3. Is there any truth to that? 21 No, sir. It's our contention ATTORNEY SMITH: 22 that in an R-3 you cannot have a medical use facility. 23 MAYOR RUZZANO: Okay. And medical use falls in 24 line with the veteran's care facility, correct? 25 ATTORNEY SMITH: Correct. She's been the -- at

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1 least again, as we're talking about this specific
2 subject, the proposal that was submitted is requesting
3 for a medical use facility, and again, staff is looking
4 through that proposal and that again, it needs to go
5 through the process so staff is able to go through like
6 any other business owner.

I don't want to treat her any better or any worse and go through the process working with staff and staff and I have talked about it and again, if we get that application for the zoning, then we start going through it. What she's giving us right now, asking for an LBTR, asking us to sign the zoning form. We do not feel that it comports the R-3 zone.

MAYOR RUZZANO: Okay. Thank you. Does anybody have any questions? Any other commissioners on this? No? All right --

17 CITY CLERK KAVANAGH: Vice Mayor Schwartz. 18 MAYOR RUZZANO: Vice mayor, are you there? 19 VICE MAYOR SCHWARTZ: I'm going to only make one 20 comment because it was my understanding that we were 21 talking about this in general and no one in specific. 22 But if we're going to say anything about 23 specific, I would caution the petitioner to stop saying 24 things about the City of Margate and the people who sit

up there with you normally, and whether we are for or

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1 against anything that we have not given a comment on. 2 I think we would all agree in the right place this is a great idea, but I think the rest of the 3 4 nonsense needs to stop because it polarizes the city 5 when most people don't know what the information is and the application has not even begun to go through the 6 7 process. There's a process for a reason no different form 8 9 anyone else and I think that needs to happen before we 10 litigate this in this way because I think that's 11 inappropriate. 12 And the questions you asked in the beginning, 13 have not been asked and those things have not been 14 answered rather, and those things are important. That's 15 all. Thank you. Anybody else? 16 MAYOR RUZZANO: 17 COMMISSIONER CAGGIANO: I've had my hand up for 18 a long time. 19 CITY CLERK KAVANAGH: All right. I don't see 20 We don't see it. it. 21 COMMISSIONER CAGGIANO: All right. Now, just for clarification, transparency, I have been in Miriam's 22 23 place many times. It is beautiful. It's gorgeous. 24 It's a shame that it's closed and not doing something 25 positive for the community.

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1 Earlier in the day, I spoke with the city 2 manager and the city attorney because I knew in my heart that this general conversation was going to get to a 3 specific one quite quickly, and I -- and what I asked 4 5 the city attorney was to have a clear pathway for Ms. Jimenez to be able to proceed in the process so that she 6 7 knows what the process is. And that the most important part of the process 8 is going through planning and zoning if she wants to 9 10 have any kind of a change and I wanted the city attorney 11 to be able to present her with a list of what she has to 12 do and all the hurdles that she has to cross.

13 I'm hoping that that was done. So, I wish her 14 It's a beautiful facility, but as the city good luck. 15 attorney shared, she's got to jump through the right It's got to get through planning and zoning 16 hurdles. 17 and she's got to do the paperwork the correct way. And 18 I look forward to seeing the paperwork when it's done 19 and completed correctly. Thank you.

20

MAYOR RUZZANO: Thank you.

ATTORNEY SMITH: Commissioner Caggiano just to respond and the public for everybody, I have worked with staff. We have our subject matter experts who is our planning and zoning. Again, I did hear your request. The one thing that I don't want to do is treat any

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1	business differently.
2	Additionally, for chartering, it's not my place
3	to give people advice. They need to work with staff in
4	pushing it through the system which is one of the
5	reasons that I if she is being represented by Mr.
б	Kyle Teal, attorney to attorney we have our
7	conversations.
8	But for me to speak and what the business or
9	resident, it will be considered construed that I am
10	giving them the legal advice and I don't want to do that
11	or put the city in that type of position. So again,
12	COMMISSIONER CAGGIANO: So what so, let me
13	ask so what you're saying is that if any person came
14	up to you and said any person, any business owner who
15	wants to open a business in the city and says, "Hey I'd
16	like to put X, Y and Z business, in an area" and you
17	said to them, "That's the wrong place per zoning" and
18	they said, "How do I change zoning," you wouldn't even
19	tell them what the process is?
20	ATTORNEY SMITH: If someone came up and said
21	that generally, they would not come to your legal
22	counsel. They would go to your development services.
23	VICE MAYOR SCHWARTZ: Right, right.
24	ATTORNEY SMITH: Wouldn't counsel
25	COMMISSIONER CAGGIANO: Okay. All right.

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1 MAYOR RUZZANO: All right. Anybody else have 2 anything? We've got to --CITY CLERK KAVANAGH: Commissioner Arserio. 3 MAYOR RUZZANO: Commissioner Arserio. 4 5 COMMISSIONER ARSERIO: Yeah. Commissioner Caggiano, you did touch on something and I said this in 6 7 general, but I've noticed and maybe things have changed 8 since I was elected, but when I first came in I noticed that -- and I'm not even talking about the subject that 9 10 you brought up. 11 If the business owners were going to development 12 services they'd be denied and they wouldn't be told why 13 and they're sent out the door. And while I agree with 14 the city attorney, we're not here to give legal advice, 15 at the same time, you know, I hate to turn a business, 16 someone that wants to come and open up a business in 17 Margate and just turn them away and not tell them why. 18 I really think that that should at least try to point people in the right direction. I know that the 19 20 vice mayor has talked about maybe having some in the 21 past, some type of welcoming brochure or something that 22 when they get their license or when they go to apply it 23 says this is what you can do, this is what you can't do. 24 You know, obviously we can't cover every land 25 use issue and every, you know, business license. It's a

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1	common thing, you know, someone wants a license for a
2	home business.
3	Me, I'm a commissioner and when I went to get my
4	business license for real estate in the city, you
5	wouldn't believe what I had to go through to get it and
б	I'm a commissioner. So, how does the everyday citizen
7	go and deal with it not knowing the process. So
8	COMMISSIONER CAGGIANO: I agree with you. To
9	me, it's like selling it's like you want to get a job
10	done on your roof and the inspector comes and tells you
11	you failed and then walks away and doesn't tell you why.
12	COMMISSIONER ARSERIO: Yes, but going back to
13	veterans in general, I would like, you know, at some
14	point if we could consider maybe a veterans committee.
15	It doesn't have to be super, super formal but something
16	just every once in a while they get together to make
17	sure we're doing everything that we can for our vets and
18	if we could possibly put a veterans resource section on
19	our website.
20	Again, it doesn't have to be complex, but just
21	simple links to mental health, suicide, that's a big
22	deal with veterans. Maybe there we can put a help
23	number on there, you know, facilities for different
24	types of medical care, you know.
25	It doesn't address this specific property, but

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1	it does address the broader subject that the mayor has
2	on, on all veterans and veteran care facilities. But if
3	we can get a reference section on our website for
4	veterans, it does mean a lot to me and it would probably
5	mean a lot to you too.
6	COMMISSIONER CAGGIANO: It would absolutely mean
7	a lot to me.
8	MAYOR RUZZANO: Thank you, guys. Just got a
9	couple of things before we end, you know, you made a
10	great point and we do have an American Legion in our
11	city and I'm sure maybe others we can reach out and look
12	at them.
13	I want to say to everybody thank you for being
14	involved in this seminar meeting (ph), and I just want
15	to say thank you for Ms. Rodi over there, Rita. You
16	know, we don't have any control over her or anything but
17	Kal (ph), if you can look at the issue. She worked at
18	almost a full day today to give her some leeway for
19	tomorrow it would be appreciative I'm sure.
20	And real quick, I just want to talk about the
21	go back to the fireworks real quick. We talked about
22	social distancing and trying to not build up crowds. I
23	was made aware at the break that we're going to have to
24	shut down 7/441 where we usually shut it off.
25	So, that probably will help in controlling the

1	crowds, which we probably can control it with barricades
2	for parking on the grassy areas to prevent those large
3	crowds, even people wanting to get out of their car.
4	And I just want to make it clear, you know, the
5	comment made that, you know, if it was me, the would
6	be all over.
7	Listen, I go out I wear my mask. My family and
8	I we wear our masks. My kids haven't been out past our
9	block for a long time. Please, practice your social
10	distancing, wear your masks. It's not only for you but
11	we don't want to make other people uncomfortable.
12	And right now there are some people that are
13	afraid to go out because they don't know what to expect
14	when they go out. So just be considerate and kind and
15	just think maybe look at everybody as your grandmother
16	that you're going to come across.
17	COMMISSIONER CAGGIANO: Yeah, yes. Yes.
18	MAYOR RUZZANO: How would you treat it treat
19	them the same way. Respect them. We'll get through
20	this. It's going to take a while, but I have -
21	everybody
22	I think we had some great discussions tonight.
23	The last item we talked about, you know, that possibly
24	might come before the planning and zoning board. I want
25	to thank you guys for recreating our planning and zoning

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1	board so now we know who's on the board because in the
2	beginning of this meeting, we didn't really even know
3	who was on the board and whether the board was still up
4	and running.
5	So I want to thank you guys for that. Thank you
6	for everything. That's all I want to say. Is everybody
7	are we all good? All right. Guys, thank you. Stay
8	safe. I miss you guys. I haven't seen you and
9	hopefully we're going to have a surprise for you guys in
10	here when you guys come back.
11	COMMISSIONER CAGGIANO: Hey, maybe we should
12	have a social distancing lunch at WaWa or something.
13	MAYOR RUZZANO: All right. Guys, take care.
14	God bless, good night, and thank you guys so much. Take
15	care.
16	COMMISSIONER CAGGIANO: All right. Bye.
17	VICE MAYOR SCHWARTZ: Good night.
18	(Meeting adjourned at 10:56 p.m.)
19	
20	
21	
22	
23	
24	
25	

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1		CERTIFICATE OF TRANSCRIBER		
2				
3	The a	above and foregoing transcript is a true and		
4	correct t	yped record of the contents of the file, whi	ch	
5	was digit	ally recorded in the proceeding identified a	t	
б	the begin	nning of the transcript, to the best of my		
7	ability,	knowledge, and belief.		
8				
9		Signed this 20th day of July, 2020.		
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11		Brenda Saliba		
12		Brenda Saliba, Transcriptionist		
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# **Exhibit** F

### Quality of Life Group Care Facility: Planning Opinion

Prepared by: Henry Iler, AICP March 26, 2018

#### Introduction

Mr. Iler is a professional urban planner. He has been retained by the Gunster law firm to render an opinion regarding the land planning issues in the case titled "Quality of Life and MMJ Financial Services v. the City of Margate." Specifically, he will address compliance of the Quality of Life group care facility with the special exception criteria contained in the City Code R-3 District (2015) and whether a rezoning of the subject parcel to the current CF-1 District would represent a "reasonable accommodation" under the ADA and FHA. In preparing this opinion, he has consulted and reviewed the following documents:

- 1. City of Margate Comprehensive Plan
- 2. City of Margate Zoning Code
- 3. Margate City Commission Meeting of 1-21-15 (transcript)
- 4. Quality of Life site and building plans
- 5. Margate Ordinance No. 1500.536
- 6. Margate Ordinance No. 15-010
- 7. FL Administrative Code Rule 65D-30.006
- 8. ITE Trip Generation Rates and Land Use Codes
- 9. Quality of Life Business Plan
- 10. Minutes of Regular Meeting of Development Review Committee for 11-26-2014
- 11. Opinions Regarding Planning & Zoning Issues, by Michele Mellgren, AICP
- 12. Petition for Writ of Mandamus and Complaint for Declaratory Judgement, Injunctive Relief and Damages

#### Case Facts

1. The subject 0.67-acre site is located at 603 Melaleuca Drive and zoned in the City's Multiple Dwelling R-3 District.

2. In 2014, MMJ Financial Services, Inc. completed the purchase of the subject parcel. At that time, the site was occupied by two (2) separate apartment buildings with a total of 10 dwelling units and parcel density of 15 dwelling units per acre. It is estimated that the buildings were constructed in 2004. Today, the exterior of the building site remains very similar to the prior multiple family use except that the owner has internally joined the two (2) buildings across a 5-foot wide sidewalk and constructed a black wrought iron fence around the entire parcel with gate-controlled entry to the parking lot. The single, combined building has a gross floor area of 8,266 square feet and the parking lot contains 22 spaces including one (1) handicap space.

3. The R-3 District allows all permitted uses in the R-2 and R-1 Districts. With these uses included, the primary permitted uses allowed by right in the R-3 District in 2015 were:

\* Single family detached dwellings

- \* Two-family dwellings (duplexes)
- \* Multiple family buildings
- \* Churches
- \* Recreation facilities
- \* Social centers
- \* Water and wastewater plants
- \*Transformer substations

4. The R-3 zone also allowed special exception uses at that time as stated below.

City Code Section 16.2(B): "Special exception uses: The following is authorized upon a finding by the city commission that a special exception to this article is warranted. Upon requesting said special exception by the city commission, the applicant must submit a boundary survey and legal description of the property involved, the proposed location of all buildings, accessways, open space and recreational facilities, accessory uses, fences and signage, screening and landscaping, lighting, and a conceptual paving, drainage and utility plan. The development review committee shall approve applicable site plan prior to consideration by the city commission.

(1) Nursing homes, convalescent homes, foster homes, retirement homes, family care facilities, group care facilities for the elderly and other similar institutions for the care of the aged (subject to the development standards in the RU-3A district).

(2) Family care facilities, group care facilities and other similar facilities for dependent children or the physically handicapped designed for sixteen (16) client or less and not providing psychiatric care (subject to the development standards in the RU-3A district).

The following criteria shall be taken into consideration by the city commission when evaluating special exception requests for the above-referenced facilities:

(a) Proximity to hospital and emergency facilities

(b) Accessibility for emergency vehicle services

(c) Accessibility to public transportation

(d) Impact on the surrounding area

(e) Accessibility to shopping, entertainment and other support services.

(f) Control of dangerous behavior by clients, loitering and disorderly conduct.

(g) A demonstration that adequate building and grounds maintenance will be provided.

(h) Proximity of nearest like facility. No group care facility shall be located within six hundred sixty

(660) feet, as measured by shortest walking distance, of any other group care facility.

(i) Provision of ample recreational facilities and landscaped area."

4. In 2015, the Margate Code (Section 2.2) also contained the following definition of a Group Care Facility:

"A facility which provides residence, and/or supervision and services for individuals who are handicapped, aged, disabled, or undergoing rehabilitation including nursing homes, sober houses, halfway houses, convalescent homes, homes for the aged, foster and boarding homes, and retirement homes, whether the residents' stay are mandated or voluntary. The city shall ensure that no group care facilities are located within a one-thousand-foot radius of any other group care facilities located in any of the residentially zoned areas."

5. Quality of Life (QOL), in partnership with MMJ Financial Services, submitted a special exception application to the City in November 2014. The application was reviewed and approved by the City's Development Review Committee (DRC) subject to Board of Adjustment (BOA) approval of a 10-foot proximity variance. The City had determined that the QOL facility was 990 feet from another group care facility, thus the need for the 10-foot variance.

6. On January 6, 2015, the City BOA approved Quality of Life's request for a 10-foot proximity variance to Code Section 2-2 to allow the QOL facility to be within 990 feet of another group care facility.

7. On January 21, 2015, the Margate City Commission adopted Resolution No. 15-010 "approving with conditions a special exception use to permit a group care facility within the R-3 Multiple Family Dwelling District for Miryam Jimenez, located at 603 Melaleuca Drive, subject to the findings of the Development Review Committee."

8. In July 2015, the QOL plans were approved by the City including offices, bedrooms, kitchen, bathrooms, meeting room, in-patient and out-patient treatment areas, entertainment rooms and nursing stations.

9. The QOL facility is planned as an in-patient residential detoxification facility with the following operating procedures:

- a. All clients are voluntarily admitted and pre-screened for safety risk and motivation.
- b. Driving to/from the facility by clients would be prohibited.
- c. Clients are restricted to the facility and cannot walk outside the facility grounds.
- d. On-site supervision is provided 24 hours, 7 days/week, 365 days/year.
- e. Limited medical services are provided; no invasive procedures like IVs or surgery.
- f. On-site visitation by family/friends is discouraged.

10. Quality of Life will be licensed by the Department of Children and Families, Substance Abuse and Mental Health Program Office in accordance with Chapter 397, Florida Statute and Chapter 65D-30, Florida Administrative Code for the following services:

#### 65D-30.006 (2): Residential Detoxification

"Detoxification" is a process involving sub-acute care that is provided on a residential or an outpatient basis to assist clients who meet the placement criteria for this component to withdraw from the physiological and psychological effects of substance abuse. The services provided are non-invasive, comprised of medication management and therapeutic activities.

#### 65D-30.0061: Intensive Inpatient Treatment

"Intensive Inpatient Treatment" includes a planned regimen of evaluation, observation, medical monitoring, and clinical protocols delivered through an interdisciplinary team approach provided 24 hours per day, 7 days per week in a highly structured, live-in environment.

<u>6SD-30.007: Residential Treatment</u> "Residential Treatment" is provided on a residential basis 24 hours-per-day, 7 days-per-week, and is intended for clients who meet the placement criteria for this component. This level is appropriate for persons who have sub-acute biomedical problems or behavioral, emotional, or cognitive problems that are severe enough that they require inpatient treatment, but do not need the full resources of an acute care general hospital or a medically managed inpatient treatment program.

#### Zoning Pattern around the QOL Site

Exhibit 1 contains the City's Zoning Map with the QOL parcel delineated in red. The surrounding QOL neighborhood is roughly bounded by a canal on the west, NW 9<sup>th</sup> Street (Merrell Road) on the north, State Road 7 to the east and West Atlantic Boulevard on the south. This is a very walkable neighborhood area with commercial shopping and services nearby. The zoning pattern in this area is a combination of R-1, R-3, Transit-Oriented Corridor – Corridor (TOC-C) and Transit-Oriented Corridor – Gateway (TOC-G). The TOC-C and TOC-G districts permit a wide array of commercial and institutional uses.

The QOL site is zoned R-3 and that district extends to the east and south of the subject parcel. R-1 zoning is located north and west of QOL. The City's TOC-C and TOC-G districts are located approximately 200 feet to the east of the QOL parcel and 300 feet to the south. The QOL site is approximately 700 feet from the intersection of West Atlantic Boulevard and State Road 7, among the busiest roads in Margate.

The R-3 District in this area serves as a transition zone between the lower density R-1 single family district to the west and north, and the high intensity TOC-C and TOC-G Districts nearby to the east along State Road 7 and to the south along West Atlantic Boulevard.

#### **QOL Facility Compliance with R-3 Special Exception Criteria**

The R-3 Code in 2015 contained nine (9) criteria that were to be taken into consideration by the city commission when evaluating special exception requests. This section evaluates the QOL in-patient residential detoxification facility with respect to compliance with those criteria.

#### Proximity to Hospital and Emergency Facilities

The Northwest Medical Center on State Road 7 is located 2-3 miles north of the QOL site which gives the facility relatively close proximity to hospital and emergency facilities. The Medical Center doesn't provide detoxification treatment and other services. The proposed QOL use is in compliance with this criterion.

#### Accessibility for Emergency Vehicle Services

The closest fire and emergency medical services are Margate – Coconut Creek Fire Station 58 at 600 North Rock Island Road, approximately 1 mile from the QOL facility and Margate – Coconut Creek Fire Station 98 at 5395 NW 24<sup>th</sup> Street, approximately 2 miles from the QOL facility. Accessibility of the QOL facility for emergency vehicle services is very good. The proposed QOL use is in compliance with this criterion.

#### Accessibility to Public Transportation

A wide array of Broward County transit routes and bus stops are located along State Road 7 and West Atlantic Boulevard within easy walking distance of the site. Research is pending on the specific bus routes serving this area. The proposed QOL use is in compliance with this criterion.

#### Impact on the Surrounding Area

Area impact can be analyzed based on a number of factors including traffic, building and site compatibility, noise, light, dust, odor.

#### Traffic Impact

Exhibit 2 shows the weekday and peak hour trip generation rates and associated land use descriptions for low-rise multi-family housing and a number of care facilities of different types from the Institute of Transportation Engineers (ITE) Trip Generation Manual, 10<sup>th</sup> Edition. ITE is a nationally-accepted source for trip generation information. There are no specific ITE trip generation rates for an in-patient residential detoxification facility or any type of detoxification facility. However, the land use description contained in the ITE Manual that is very similar to an in-patient residential detoxification facility is Nursing Home which is described by ITE as follows:

"A nursing home is any facility whose primary function is to provide care for persons who are unable to care for themselves. Examples of such facilities include rest homes and chronic care and convalescent homes. Skilled nurses and nursing aides are present 24 hours a day at these sites. Nursing homes are occupied by residents who do little or no driving; traffic is primarily generated by employees, visitors, and deliveries."

The description above is very similar to the operating characteristics of the QOL facility presented earlier especially the presence of trained medical staff and little or no driving by clients. Another similar facility according to the ITE description is Assisted Living; however it doesn't mention restricted driving as in the case of Nursing Homes which can have a significant impact on trip generation and public safety in the neighborhood. Several other potential ITE land use categories cannot be used for comparative purposes because their trip generation rates are expressed in terms of dwelling/occupied units and the QOL facility does not contain dwelling units.

The gross floor area of the QOL facility is 8,266 square feet and it was planned to have a capacity of 32 beds. Using these size and capacity figures, the ITE trip generation rate for Nursing Home is applied to show the estimated trip generation on the average weekday, AM peak hour and PM peak hour. The ITE trip generation rate for Low-Rise Multifamily Housing is used to estimate the trip generation of the prior apartment use (10 units) and is also applied in the table.

Use /Intensity	Weekday Trip Generation	AM Peak Hour Trip Generation	PM Peak Hour Trip Generation
Nursing Home 8,266 sq. ft.	54.9 trips	4.5 trips	4.9 trips
Low-Rise Multi- Family Housing 10 units	73.2 trips	14.6 trips	(5.6 trips)

Using the Nursing Home generation rate as a reasonable approximation of the potential trips to and from the QOL facility, the proposed facility would generate an estimated 25% less average weekday trips than the prior multi-family use. In the 7-9 AM peak hours, QOL would generate 69% less trips and in the 4-6 PM peak hours, 12% less trips. Thus, using the ITE Nursing Home trip generation rate as a surrogate for QOL trip generation, the QOL facility should have significantly less traffic impact on the surrounding area than the prior multiple family use.

#### **Building and Site Compatibility**

The QOL facility is utilizing 2 former apartment buildings constructed in 2004 (estimated), thus the buildings and site improvements have been a part of this neighborhood for 14 years. The owner has changed the exterior of the building and site very little from the former apartment use except to join

the 2 buildings over a 5-foot sidewalk adding a small amount of floor area and installing a black wrought iron fence and controlled gate entry. The architecture of the building remains the same. From the outside, the 1-story structure still has the appearance of the prior multi-family residential building. Exhibit 3 shows an aerial view of the area surrounding the facility. All buildings west of Melaleuca Drive are 1-story as is the QOL building and have similar architecture. East of Melaleuca Drive the building heights are 1-2 stories.

#### Noise

The facility will not permit music or other excessive noise outside the building. The QOL facility should have less noise impact on the surrounding area than the prior multiple family use.

#### Light

The QOL facility will have a lighting system appropriate to allow "24/7/365" monitoring of the premises. Light spillage outside of the facility should be minimal. Lighting plans for the site have been approved by the City.

#### Dust

Nothing in the QOL facility site, building and operational plans indicate that it will generate excessive dust. The review by the City's DRC committee contained no comments regarding excessive dust.

#### Odor

The only potential for odor emissions from the QOL facility would be from the kitchen; however this is not expected to create any significant adverse impacts on the surrounding area. The review by the City's DRC contained no comments regarding potential odor problems. Site and buildings plans for the facility, including the kitchen, have been approved by the City.

The proposed QOL use is in compliance with this criterion.

#### Accessibility to Shopping, Entertainment and Other Support Services

State Road 7 and West Atlantic Boulevard are located within easy walking distance of the subject site. Each side of these major roadways is lined with TOC-C and TOC-G zoned parcels and contain all manner of retail, entertainment, services and office uses. In addition, major Broward County transit routes run up and down these roads with good service headways (frequency of bus service). The proposed QOL use is in compliance with this criterion.

#### Control of Dangerous Behavior by Clients, Loitering and Disorderly Conduct

The operating procedures outlined earlier in this report stated that clients will not be permitted outside of the facility during their treatment stays. Thus, loitering, dangerous behavior and/or disorderly conduct will not be an issue with this use. The proposed QOL use is in compliance with this criterion.

#### Adequate Building and Grounds Maintenance

The applicant's plans demonstrate that the use and grounds will be properly constructed. The QOL Business Plan provides for adequate building and site maintenance services and funding. The proposed QOL use is in compliance with this criterion.

#### Proximity of Nearest Like Facility

The QOL site was judged by the City to be within 990 feet of another Group Care Facility pursuant to Code Section 2.2 (2015) which requires 1000-foot separation. QOL was granted a 10-foot proximity variance to

this separation requirement by the BOA on January 6, 2015. The proposed QOL use is in compliance with this criterion.

#### Provision of Ample Recreational Facilities and Landscaped Area

The QOL facility will not allow clients to walk outside for recreation purposes, thus recreational facilities are not necessary. The project site and landscape plans were approved by the City. The proposed QOL use is in compliance with this criterion.

#### **Reasonable Accommodation**

Under Margate City Code amendments adopted in 2017, special exception uses were removed from the R-3 District, group care facilities were eliminated as a special exception and the City's Community Facility CF-1 District was revised to include detoxification facilities as a permitted use. With these changes, according to the City, the only way for Quality of Life to receive approval today for a detoxification facility on the current site would be to request a rezoning from R-3 to CF-1.

Under CF-1, sites that contain detoxification facility must be at least 40,000 square feet in size and have at least 200 feet of street frontage. The QOL parcel is 29,117 square feet in size and thus would require a 10,883 square foot variance to the lot size standard.

A rezoning and lot size variance approval would represent a reasonable accommodation in this instance under the ADA and FHA. It would not fundamentally alter the nature of the City's CF-1 district or the zoning program as a whole for the following reasons:

1. There are 12 areas in Margate zoned CF-1 according to the Zoning Map. Of these three (3) have residential zoning on all four (4) sides, three (3) have residential zoning on three (3) sides, one (1) has residential zoning on two (2) sides and one (1) CF site has residential zoning on one (1) side. Thus, to have a CF site adjacent to residential property, such is the case with the QOL property, is not unusual in Margate and in fact is a locational characteristic of 67% of the current CF-1 sites.

2. There are three (3) existing CF-1 sites within 1500 feet to 2400 feet of the QOL property, so CF-1 zoning is not uncommon within ½ mile of the QOL parcel.

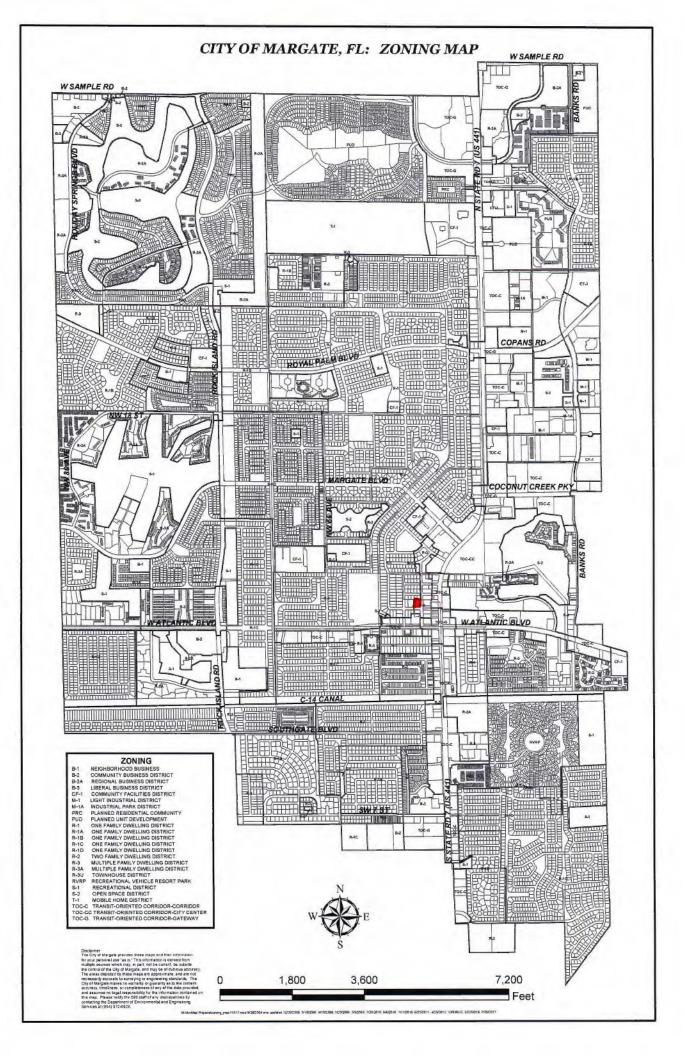
3. The QOL detoxification facility is being constructed inside an existing (formerly) multiple family residential building and would be generally compatible with the neighborhood as shown earlier in this report.

In conclusion, the granting of CF-1 zoning for the QOL property would not cause a fundamental alteration to the City's zoning code because CF-1 zoning currently exists next to residential areas in the case of 67% of the CF-1 sites, current CF-1 sites are within 1500-2400 feet of the QOL parcel and the proposed use is compatible with the surrounding neighborhood.

Henry Iler, AICP

## Exhibit 1

Margate Zoning Map



## Exhibit 2

ITE Trip Generation Rates and Land Use Descriptions

		WEEKDAY TR	IP GENERA	TION				
ITE		INDEPENDENT	NUMBER		RATES		EQUATION	R <sup>2</sup>
LUC	DESCRIPTION	VARIABLE	STUDIES	AVG	LOW	HIGH		
220	Multifamily Housing (Low-Rise)	<b>Dwelling Units</b>	29	7.32	4.45	10.97	T=7.56(X)-40.86	0.96
253	Congregate Care Facility	Dwelling Units	2	2.02	1.63	2.15		
254	Assisted Living	Beds	2	2.60	1.86	4.14		
255	Continuing Care Retirement Community	Occupied Units	9	2.50	1.98	4.71	T=2.32(X)+176.28	0.98
610	Hospital	1000 SF GFA	8	10.72	6.12	67.52	T=5.88(X)+2723.70	0.67
620	Nursing Home	1000 SF GFA	8	6.64	2.54	13.70	Ln(T)=0.83Ln(X)+2.51	0.60
630	Clinic	1000 SF GFA	3	38.16	25.25	86.21		
	AM PEAK H	<b>IOUR BETWEEN</b> 7	AND 9 AM	TRIP GE	NERATIO	DN .		
ITE		INDEPENDENT	NUMBER		RATES		EQUATION	R <sup>2</sup>
LUC	DESCRIPTION	VARIABLE	STUDIES	AVG	LOW	HIGH		
220	Multifamily Housing (Low-Rise)	Dwelling Units	42	1.46	0.18	0.74	Ln(T)=0.98Ln(X)-0.51	0.90
253	Congregate Care Facility	<b>Dwelling Units</b>	5	0.07	0.05	0.16	T=0.05(X)+2.13	0.86
254	Assisted Living	Beds	9	0.19	0.08	0.43		
255	Continuing Care Retirement Community	Occupied Units	14	0.15	0.10	0.32	T=0.13(X)+21.28	0.95
610	Hospital	1000 SF GFA	20	0.89	0.52	5.45	T=0.74(X)+126.36	0.86
620	Nursing Home	1000 SF GFA	7	0.55	0.35	1.13	Ln(T)=0.84Ln(X)	0.60
630	Clinic	1000 SF GFA	4	3.69	2.27	9.36		
	PM PEAK H	<b>IOUR BETWEEN</b> 4	AND 6 PM	TRIP GE		DN		
ITE		INDEPENDENT	NUMBER		RATES		EQUATION	R <sup>2</sup>
LUC	DESCRIPTION	VARIABLE	STUDIES	AVG	LOW	HIGH		
220	Multifamily Housing (Low-Rise)	Dwelling Units	50	0.56	0.18	1.25	Ln(T)=0.89Ln(X)-0.02	0.86
253	Congregate Care Facility	<b>Dwelling Units</b>	6	0.18	0.15	0.30	T=0.14(X)+5.10	0.94
254	Assisted Living	Beds	9	0.26	0.11	0.53		
255	Continuing Care Retirement Community	Occupied Units	14	0.20	0.15	0.45	T=0.13(X)+59.19	0.95
610	Hospital	1000 SF GFA	19	0.97	0.44	6.94	T=0.84(X)+100.56	0.88
620	Nursing Home	1000 SF GFA	7	0.59	0.27	1.32		
630	Clinic	1000 SF GFA	5	3.28	1.93	7.00	Ln(T)=0.72Ln(X)+1.97	0.70

Source: Trip Generation 10th Edition

#### POTENTIAL INDEPENDENT VARIABLES

#### ITE

LUC

- 220 Dwelling Units, Occupied Dwelling Units, Residents
- 253 Dwelling Units, Occupied Dwelling Units
- 254 1000 SF GFA, Beds, Employees, Occupied Beds

- 255 Occupied Units, Units
  610 1000 SF GFA, Beds, Employees
  620 1000 SF GFA, Beds, Employees, Occupied Beds
- 630 1000 SF GFA, Employees

# Land Use: 620 Nursing Home

#### Description

A nursing home is any facility whose primary function is to provide care for persons who are unable to care for themselves. Examples of such facilities include rest homes and chronic care and convalescent homes. Skilled nurses and nursing aides are present 24 hours a day at these sites. Nursing homes are occupied by residents who do little or no driving; traffic is primarily generated by employees, visitors, and deliveries. Assisted living (Land Use 254) and continuing care retirement community (Land Use 255) are related uses.

#### **Additional Data**

Time-of-day distribution data for this land use are presented in Appendix A. For the four general urban/suburban sites with data, the overall highest vehicle volumes during the AM and PM on a weekday were counted between 11:00 a.m. and 12:00 p.m. and 1:30 and 2:30 p.m., respectively.

The average numbers of person trips per vehicle trip at the three general urban/suburban sites at which both person trip and vehicle trip data were collected were as follows:

- 1.03 during Weekday, Peak Hour of Adjacent Street Traffic, one hour between 7 and 9 a.m.
- 1.12 during Weekday, AM Peak Hour of Generator
- 1.46 during Weekday, PM Peak Hour of Generator

The sites were surveyed in the 1980s, the 1990s, the 2000s, and the 2010s in Alberta (CAN), Florida, New Hampshire, New Jersey, New York, Ontario, Canada, and Texas.

#### Source Numbers

436, 502, 598, 734, 878, 971, 972

## Land Use: 253 Congregate Care Facility

#### Description

A congregate care facility is an independent living development that provides centralized amenities such as dining, housekeeping, transportation, and organized social/recreational activities. Limited medical services (such as nursing and dental) may or may not be provided. The resident may contract additional medical services or personal assistance. Senior adult housing—detached (Land Use 251), senior adult housing—attached (Land Use 252), assisted living (Land Use 254), and continuing care retirement community (Land Use 255) are related uses.

#### **Additional Data**

Vehicle ownership levels were very low at congregate care facilities; the facilities' employees or services provided to the residents generated the majority of the trips to the sites.

The peak hour of the generator typically did not coincide with the peak hour of the adjacent street traffic.

The sites were surveyed in the 1980s, the 1990s, the 2000s, and the 2010s in Alberta (CAN), Ontario (CAN), and Oregon.

#### Source Numbers

155, 584, 910, 970

# Land Use: 254 Assisted Living

#### Description

An assisted living complex is a residential setting that provides either routine general protective oversight or assistance with activities necessary for independent living to mentally or physically limited persons. It commonly has separate living quarters for residents. Its services typically include dining, housekeeping, social and physical activities, medication administration, and transportation. Alzheimer's and ALS care are commonly offered by these facilities, though the living quarters for these patients may be located separately from the other residents. Assisted care commonly bridges the gap between independent living and nursing homes. In some areas of the country, assisted living residences may be called personal care, residential care, or domiciliary care. Staff may be available at an assisted care facility 24 hours a day, but skilled medical care—which is limited in nature—is not required. Congregate care facility (Land Use 253), continuing care retirement community (Land Use 255), and nursing home (Land Use 620) are related uses.

#### Additional Data

The rooms in these facilities may be private or shared accommodations, consisting of either a single room or a small apartment-style unit with a kitchenette and living space.

Time-of-day distribution data for this land use are presented in Appendix A. For the four general urban/suburban sites with data, the overall highest vehicle volumes during the AM and PM on a weekday were counted between 11:30 a.m. and 12:30 p.m. and 12:30 and 1:30 p.m., respectively.

The sites were surveyed in the 1980s, the 1990s, the 2000s, and the 2010s in New Jersey, New York, Oregon, Pennsylvania, Tennessee, and Texas.

#### Source Numbers

244, 573, 581, 811, 725, 876, 877, 912

## Land Use: 255 Continuing Care Retirement Community

#### Description

A continuing care retirement community (CCRC) is a land use that provides multiple elements of senior adult living. CCRCs combine aspects of independent living with increased care, as lifestyle needs change with time. Housing options may include various combinations of senior adult (detached), senior adult (attached), congregate care, assisted living, and skilled nursing care—aimed at allowing the residents to live in one community as their medical needs change. The communities may also contain special services such as medical, dining, recreational, and some limited, supporting retail facilities. CCRCs are usually self-contained villages. Senior adult housing—detached (Land Use 251), senior adult housing—attached (Land Use 252), congregate care facility (Land Use 253), assisted living (Land Use 254), and nursing home (Land Use 620) are related uses.

#### **Additional Data**

Caution should be used when applying these data. CCRCs are relatively new and unique land uses. These developments consist of various housing components (dwelling units, rooms, and beds<sup>1</sup>) that often exist in varying proportions. Therefore, the use of a single housing component does not fully describe the trip generation characteristics of these communities. Based upon the limited data submitted for this land use, it was determined that a comprehensive independent variable, units, was the most appropriate descriptor of the characteristics. This variable is defined as an aggregate of all living accommodations common to these communities. The independent variable, occupied units, provides data on the number of units that were occupied at the study sites at the time of the survey.

To illustrate the varying proportions of housing options that exist, the following table is provided for nine of the CCRCs included in this land use as an example. Users are strongly cautioned to exercise proper professional judgment in applying these data.

Living Accommodations at CCRCs		
Occupied Dwelling Units/Rooms <sup>2</sup>	Occupied Beds	Total Occupied Units
215	46	261
220	151	371
620	100	720
312	166	478
210	37	247
323	120 <sup>3</sup>	443
233	121 <sup>3</sup>	354
209	33	242
234	94	328

The sites were surveyed in the 1980s, the 1990s, and the 2000s in Connecticut, Illinois, Maryland, Massachusetts, Pennsylvania, and Virginia.



## Land Use: 610 Hospital

#### Description

A hospital is any institution where medical or surgical care and overnight accommodations are provided to non-ambulatory and ambulatory patients. However, the term "hospital" does not refer to medical clinics (facilities that provide diagnoses and outpatient care only) or nursing homes (facilities devoted to the care of persons unable to care for themselves), which are covered elsewhere in this report. Clinic (Land Use 630) and free-standing emergency room (Land Use 650) are related uses.

#### Additional Data

Time-of-day distribution data for this land use are presented in Appendix A. For the four general urban/suburban sites with data, the overall highest vehicle volumes during the AM and PM on a weekday were counted between 7:30 and 8:30 a.m. and 12:00 and 1:00 p.m., respectively.

The average numbers of person trips per vehicle trip at the four general urban/suburban sites at which both person trip and vehicle trip data were collected were as follows:

- 1.60 during Weekday, Peak Hour of Adjacent Street Traffic, one hour between 7 and 9 a.m.
- 1.60 during Weekday, AM Peak Hour of Generator
- 1.72 during Weekday, Peak Hour of Adjacent Street Traffic, one hour between 4 and 6 p.m.
- 1.66 during Weekday, PM Peak Hour of Generator

The sites were surveyed in the 1980s, the 1990s, the 2000s, and the 2010s in Alberta (CAN), California, New Jersey, New York, Pennsylvania, Texas, and Washington.

#### Specialized Land Use Data

A 2008 study provided data on a research hospital in Baltimore, Maryland (source 749). The trip generation characteristics of this site differed from sites included in this land use; therefore, trip generation information for this site is presented here and was excluded from the data plots. The site gross floor area is 2.8 million square feet and the number of employees is 5,500. The number of vehicle trips during the weekday, AM peak hour for adjacent street traffic was 1,168. The number of vehicle trips during the weekday, PM peak hour for adjacent street traffic was 1,080.

#### Source Numbers

112, 186, 253, 262, 423, 429, 533, 573, 591, 601, 630, 719, 749, 878, 901, 904, 908, 909, 971



## Land Use: 630 Clinic

#### Description

A clinic is any facility that provides limited diagnostic and outpatient care but is unable to provide prolonged in-house medical and surgical care. Clinics commonly have lab facilities, supporting pharmacies, and a wide range of services (compared to the medical office, which may only have specialized or individual physicians). Hospital (Land Use 610), free-standing emergency room (Land Use 650), and medical-dental office building (Land Use 720) are related uses.

#### Additional Data

Time-of-day distribution data for this land use are presented in Appendix A. For the three general urban/suburban sites with data, the overall highest vehicle volumes during the AM and PM on a weekday were counted between 10:30 and 11:30 a.m. and 3:30 and 4:30 p.m., respectively.

The average numbers of person trips per vehicle trip at the five general urban/suburban sites at which both person trip and vehicle trip data were collected were as follows:

- 1.40 during Weekday, AM Peak Hour of Generator
- 1.69 during Weekday, Peak Hour of Adjacent Street Traffic, one hour between 4 and 6 p.m.
- 1.52 during Weekday, PM Peak Hour of Generator

The sites were surveyed in the 1980s, the 1990s, the 2000s, and the 2010s in Alberta (CAN), California, New Hampshire, Texas, and Vermont.

#### Source Numbers

440, 734, 878, 926, 972

# Land Use: 220 Multifamily Housing (Low-Rise)

#### Description

Low-rise multifamily housing includes apartments, townhouses, and condominiums located within the same building with at least three other dwelling units and that have one or two levels (floors). Multifamily housing (mid-rise) (Land Use 221), multifamily housing (high-rise) (Land Use 222), and off-campus student apartment (Land Use 225) are related land uses.

#### Additional Data

In prior editions of *Trip Generation Manual*, the low-rise multifamily housing sites were further divided into rental and condominium categories. An investigation of vehicle trip data found no clear differences in trip making patterns between the rental and condominium sites within the ITE database. As more data are compiled for future editions, this land use classification can be reinvestigated.

For the three sites for which both the number of residents and the number of occupied dwelling units were available, there were an average of 2.72 residents per occupied dwelling unit.

For the two sites for which the numbers of both total dwelling units and occupied dwelling units were available, an average of 96.2 percent of the total dwelling units were occupied.

This land use included data from a wide variety of units with different sizes, price ranges, locations, and ages. Consequently, there was a wide variation in trips generated within this category. Other factors, such as geographic location and type of adjacent and nearby development, may also have had an effect on the site trip generation.

Time-of-day distribution data for this land use are presented in Appendix A. For the 10 general urban/suburban sites with data, the overall highest vehicle volumes during the AM and PM on a weekday were counted between 7:15 and 8:15 a.m. and 4:45 and 5:45 p.m., respectively. For the one site with Saturday data, the overall highest vehicle volume was counted between 9:45 and 10:45 a.m. For the one site with Sunday data, the overall highest vehicle volume was counted between 41:45 a.m. and 12:45 p.m.

For the one dense multi-use urban site with 24-hour count data, the overall highest vehicle volumes during the AM and PM on a weekday were counted between 7:00 and 8:00 a.m. and 6:15 and 7:15 p.m., respectively.

For the three sites for which data were provided for both occupied dwelling units and residents, there was an average of 2.72 residents per occupied dwelling unit.

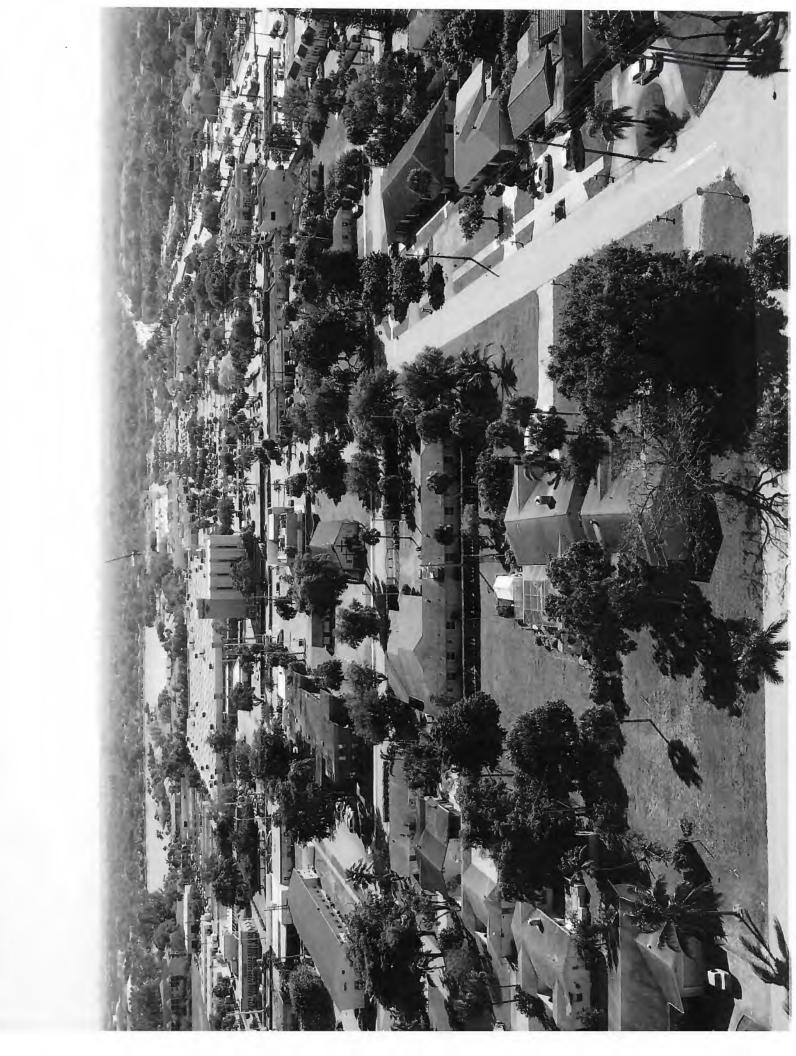
The average numbers of person trips per vehicle trip at the five general urban/suburban sites at which both person trip and vehicle trip data were collected were as follows:

- 1.13 during Weekday, Peak Hour of Adjacent Street Traffic, one hour between 7 and 9 a.m.
- 1.21 during Weekday, Peak Hour of Adjacent Street Traffic, one hour between 4 and 6 p.m.

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## Exhibit 3

Aerial View of the Quality of Life Neighborhood



# **Exhibit H**

Case 0:17-cv-61894-BB Document 135-1 Entered on FLSD Docket 06/22/2018 Page 1 of 136

Richard Nixon 3/27/2018

UNITED STATES DISTRICT COURT SOUTHERN DISTRICT COURT Case No. 17-cv-61894-BLOOM/Valle QUALITY OF LIFE, CORP., a Florida corporation, f/k/a MARGATE REHABILITATION CENTER, and MMJ FINANCIAL SERVICES, INC., a Florida corporation, Plaintiff, vs. THE CITY OF MARGATE, a municipal corporation of the State of Florida, Defendant. 1. CONTINUED DEPOSITION OF RICHARD NIXON

Building Director/Mechanical Inspector for City of Margate

> City of Margate, City Hall 5790 Margate Boulevard Margate, Florida 33062 March 27, 2018 1:00 p.m. - 5:00 p.m.

Reported by: LUCIE MASI, CSR Γ

Richard Nixon 3/27/2018

1	APPEARANCES:		
2	ON BEHALF OF THE PLAINTIFF:		
3			
4	GUNSTER, YOAKLEY & STEWART, P.A. BY: KYLE B. TEAL, ESQUIRE 600 Brickell Avenue, Suite 3500		
5	Miami, Florida 33131		
6			
7	ON BEHALF OF THE DEFENDANT:		
8	ROBERTS, REYNOLDS, BEDARD & TUZZIO, P.A. BY: RUSTY ROBERTS, ESQUIRE 470 Columbia Drive, Bldg. C101		
9	West Palm Beach, Florida 33409		
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Richard Nixon 3/27/2018

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1	Q. Do you know whether there were any
2	renovations?
3	A. I do.
4	Q. When were those renovations?
5	A. There's renovations going on now.
6	Q. What type of renovations?
7	A. A two-story addition; remodeling the third
8	and fourth floor of the existing hospital; installing a
9	new central energy plant, and a parking garage.
10	Q. How many stories is that facility?
11	A. The main hospital is six.
12	The expansion will be four when it's done.
13	It's two stories now.
14	Q. Okay, so the expansion is currently two
15	stories.
16	A. Correct.
17	Q. What are the third and fourth floors going to
18	be used to be used for, the expansion; do you know?
19	A. To the best of my knowledge, one floor is
20	going to be Labor and Delivery, and the other I believe
21	is Critical Care.
22	Q. What is Critical Care?
23	A. I do not know what they consider "Critical
24	Care".
25	Q. Do you know if any sort of detoxification
	Page 22

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1	services are provided at Northwest Medical Hospital?
2	A. I do not.
3	Q. But you know that it was constructed in
4	accordance with I-2 standards, correct?
5	A. Yes.
6	Q. Does the facility, in terms of layout and
7	appearance, look like the currently-constructed
8	facility at 603 Melaleuca; are they similar?
9	A. Not to me.
10	Q. And how are they different?
11	A. The 603 Melaleuca looks like a facility to
<mark>12</mark>	live in.
13	The hospital looks like they provide varying
14	types of medical services to the patients.
15	Q. What details of 603 Melaleuca make it look
16	like a place one would live in. 41.65ddodod ?
<mark>17</mark>	A. There's rooms, bedrooms, but not nothing
18	installed that would indicate there was any types of
<mark>19</mark>	<pre>(medical no medical gas; no surgery centers; no</pre>
20	operating rooms.
21	Q. So those examples you just listed, is what
<mark>22</mark>	you would find in Northwest Medical Center, correct
<mark>23</mark>	A. Yes.
24	Q those types of rooms.
25	What was the first one you mentioned, gas?
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1	A. Medical gas.
2	Q. Medical gas, okay.
3	Is that a construction detail provided in I-2
4	buildings, a fitting for a medical gas device or
5	something like that?
6	A. Typically, in the patient rooms for oxygen,
7	or in operating rooms.
8	Q. And is it your understanding that the subject
9	property does not have that capability; the capability
10	to provide oxygen in the patient rooms?
11	A. There was not a system installed, a medical
12	gas system where there's a bulk plant of gases.
13	And there's a piping system installed in the
14	building that distributes it, so you don't bring the
15	tanks into the rooms.
16	The tank is in a centralized location.
17	Q. Is that type of I guess you could call it
18	"fixture" that would need to be approved by the
19	City of Margate Building Department?
20	A. Correct, and the state.
21	Q. Who at the state would need to approve
22	something like that?
23	A. All I-2 occupancies are approved by the
24	state, and inspected by the state also.
25	Q. Which agency at the state level?
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# **Exhibit H**

#### CITY OF MARGATE, FLORIDA

#### RESOLUTION NO. 15-010

A RESOLUTION OF THE CITY OF MARGATE, FLORIDA, APPROVING WITH CONDITIONS A SPECIAL EXCEPTION USE TO PERMIT A GROUP CARE FACILITY WITHIN THE R-3 MULTIPLE DWELLING DISTRICT FOR MIRYAM JIMENEZ, LOCATED AT 603 MELALEUCA DRIVE, SUBJECT TO THE FINDINGS OF THE DEVELOPMENT REVIEW COMMITTEE.

WHEREAS, on November 26, 2014 the Development Review Committee reviewed a proposal for an existing apartment building to be converted to a group care facility located at 603 Melaleuca Drive and recommended approval subject to the following conditions:

- 1) Receive variance approval from Board of Adjustment based on Section 2.2 of the Margate Zoning Code
- 2) Any interior alterations will require plans to be submitted to the Building Department to obtain necessary permits
- 3) Any items required by Fire Code based on the new use of the facility will be necessary
- 4) Obtain a Local Business Tax Receipt (LBTR) necessary for the use
- 5) Pay water and sewer impact fees if resident capacity exceeds twenty-four (24) residents
- 6) Work with the various departments to obtain all necessary permits

WHEREAS, on January 6, 2015 the Board of Adjustment approved variance BA-01-2015 for permission to open a group care facility at 603 Melaleuca Drive, which is 970 feet from an existing facility.

NOW, THEREFORE, BE IT RESOLVED BY THE CITY COMMISSION OF THE CITY OF MARGATE, FLORIDA:

SECTION 1: That the City Commission of the City of Margate, Florida, hereby approves with conditions a special exception use to permit a group care facility within the R-3 Multiple Dwelling District for Miryam Jimenez located at 603 Melaleuca Drive. The

#### PX - 1

#### RESOLUTION NO. 15-010

conditions of approval are that the petitioner must comply with the findings of the November 26, 2014 Development Review Committee meeting, described above. The City Commission makes the following findings as provided in subsections (a) through (k) of Section 22.10 of Appendix A of the Code of the City of Margate:

(a) The use is compatible with the indigenous environment and with properties in the neighborhood, as outlined in the Margate Comprehensive Plan.

(b) There are no substantial detrimental effects of the proposal on property values in the neighborhood.

(c) There are no substantial detrimental effects with the use on living or working conditions in the neighborhood.

(d) There is adequate ingress and egress to the development, with particular reference to automotive and pedestrian safety, control of automotive traffic, provision of services and servicing of utilities and reuse collection, and access in the case of fire, catastrophe, or emergency.

(e) There is adequate off-street parking in relation to buildings, and adequate internal traffic patterns with particular reference to automotive and pedestrian traffic safety, traffic flow and control, access in case of fire or emergencies, and screening and buffering.

(f) There is acceptable orientation, location, size, and features of buildings, and appearance and harmony of the buildings with nearby development and land uses.

(g) There is sufficiency of setbacks, buffers, and general amenities to preserve internal and external harmony and compatibility with uses inside and outside the development and to control adverse effects of site generated noises, lights, fumes, and other nuisances.

(h) There is adequate stormwater management with attention to the necessity of on-site retention to alleviate flooding and ground water pollution without compromising the aesthetics and maintainability of landscaping.

(i) There is adequate landscaping with an emphasis on the preservation of existing trees, the use of native species, and the use of berming along street perimeters.

(j) There is compliance with the applicable goals, objectives, and policies of the Margate Comprehensive Plan.

PX - 1

(k) There is compliance with the applicable goals, objectives, and policies of the Margate Community Redevelopment Plan.

SECTION 2: That all representations by the applicant and determinations by the Development Review are incorporated as part of the conditions for this special exception.

<u>SECTION 3:</u> That this resolution shall become effective immediately upon its passage.

PASSED, ADOPTED AND APPROVED THIS 21<sup>ST</sup> DAY OF JANUARY, 2015.

ATTEST:

JOSEPH KAVANAGH

CITY CLERK

JOANNE SIMONE

MAYOR

RECORD OF VOTE

Peerman Talerico Bryan Ruzzano Simone

Yes	
Yes	
Yes	
Yes	
Yes	

# **Exhibit I**

1		E UNITED STATES DISTR HE SOUTHERN DISTRICT	
2		FORT LAUDERDALE DIVI CASE NO. 0:17-cv-6189	
3		CASE NO. 0.17 - CV - 010.	
4	QUALITY OF LIFE, CO		
5	a Florida corporati MARGATE REHABILITAT and MMJ FINANCIAL S	ION CENTER,	
6	a Florida corporati		
7	Plaintiffs	/	January 4, 2018 2:16 p.m.
8	VS.		2.10 5.11.
9	THE CITY OF MARGATE	•	
10	a municipal corpora State of Florida,	tion of the	
11	Defendant		Pages 1 THROUGH 43
12			
13			
14	BEF	RANSCRIPT OF MOTION H ORE THE HONORABLE BET	TH BLOOM
15	UN	NITED STATES DISTRICT	JUDGE
16	Appearances:		
17	FOR THE PLAINTIFF:	GUNSTER, YOAKLEY & S WILLIAM KING HILL, H	
18		KYLE BRANDON TEAL, H ANAILI MEDINA CURE,	ESQ.
19		600 Brickell Avenue, Miami, Florida 3313	, Suite 3500
20	FOR THE DEFENDANT:	ROBERTS, REYNOLDS, H	
21	FOR THE DEFENDANT.	GEORGE ROBERTS, ESQ 470 Columbia Drive,	
22		West Palm Beach, Flo	
23	COURT REPORTER:	Yvette Hernandez U.S. District Court	
24		400 North Miami Aver Miami, Florida 33128	
25		yvette_hernandez@fls	

1

Yvette Hernandez, Official Court Reporter 400 North Miami Avenue, 10-2 Miami, Florida 33128 (305) 523-5698

1	MR. ROBERTS: No. She applied for a local business
2	tax receipt for a detox center, not a group care facility. So
3	it was not granted.
4	THE COURT: All right. So at the time this was was
5	there a representation that the local business tax receipt
6	would be issued along with a Certificate of Occupancy?
7	MR. ROBERTS: If they applied for the right one. But
8	they didn't apply for the right one.
9	(THE COURT: All right. And with regard to the 2017)
10	change in the municipal code, would you agree that that doesn't
11	apply to the Plaintiff?
12	MR. ROBERTS: Absolutely.
13	(THE COURT: (Is the Plaintiff somewhat grandfathered)
14	in?
15	MR. ROBERTS: Sure. I mean, she's a group care
16	facility approval and CO, in an R-3 zone, and could proceed to
17	operate with that. The problem is, is that she doesn't want to
18	do that. She changed her mind through the process and now
19	wants to have that approval and operate a detox center, which
20	it specifically says you cannot do. Because detox centers are
21	only a special exception in community facility zones, not R-3.
22	THE COURT: And if I just may ask a question, still
23	relating to the issuance of the Certificate of Occupancy. It's
24	
	my understanding that at the time an affidavit was not required

Yvette Hernandez, Official Court Reporter 400 North Miami Avenue, 10-2 Miami, Florida 33128 (305) 523-5698

# **Exhibit J**

#### UNITED STATES DISTRICT COURT SOUTHERN DISTRICT OF FLORIDA

#### Case No. 17-cv-61894-BLOOM/Valle

QUALITY OF LIFE, CORP., and MMJ FINANCIAL SERVICES, INC.,

Plaintiffs,

v.

THE CITY OF MARGATE,

Defendant.

#### ORDER ON PLAINTIFFS' MOTION FOR PARTIAL SUMMARY JUDGMENT AND DEFENDANT'S MOTION FOR SUMMARY JUDGMENT

**THIS CAUSE** is before the Court upon Plaintiff's Motion for Partial Summary Judgment, ECF No. [147], and Defendant's Motion for Final Summary Judgment, ECF No. [179]. Both motions are ripe for review. The Court has reviewed the motions, all supporting and opposing submissions, the record and applicable law, and is otherwise fully advised. The Court also heard oral argument on the motions. *See* ECF No. [231]. For the reasons that follow, Defendant's motion is granted.

#### I. BACKGROUND

In support of their respective motions for summary judgment, both parties have submitted statements of material facts, ECF Nos. [148] and [180], and opposing statements of material facts, ECF Nos. [163], [199], [219]. Based on these statements, as well as the evidence in the record, the following facts are not genuinely in dispute unless otherwise noted.<sup>1</sup>

<sup>&</sup>lt;sup>1</sup> The Court also notes that, pursuant to Federal Rule of Civil Procedure 56(e), if a party fails to properly support an assertion of fact or fails to properly address another party's assertion of fact—such as by making legal conclusions or failing to support the assertion with record evidence—the Court may "consider the fact undisputed for purposes of the motion."

## Case 0:17-cv-61894-BB Document 251 Entered on FLSD Docket 09/17/2018 Page 45 of 46 Case No. 17-cv-61894-BLOOM/Valle

establishing [their] rights" and an injunction permanently enjoining Defendant from any further deprivations of their property rights. See ECF No. [147], at 18. The Court's findings of fact and conclusions of law address many of Plaintiffs' requests for declaratory and injunctive relief.<sup>26</sup> Moreover, the Court believes that Plaintiffs' rights have been firmly established by the record. As explained above, Defendant has not discriminated against Plaintiffs in violation of the ADA and FHA. Because it is undisputed that Plaintiffs have been approved to open an independent and assisted living facility at the Property, Plaintiffs do not have a vested right to operate a detoxification facility. Under the City's code and regulations, the representations made at the hearings on Plaintiffs' application before the DRC in November 2014 and the City Commission in January 2015 are incorporated as part of the application. This, of course, includes Jimenez's statements regarding the number of potential clients as well as her potential staffing needs for the independent and/or assisted living facility. In addition, Defendant has represented that Plaintiffs' application is unaffected by the 2017 zoning changes; thus, they may still open and operate the type of facility that they were approved for, and may provide medical care and services that are incidental to the approved use. The declaratory and injunctive relief sought is neither necessary nor warranted.

#### IV. CONCLUSION

For all of the reasons stated, it is **ORDERED AND ADJUDGED** that Plaintiff's Motion for Partial Summary Judgment, **ECF No. [147]**, is **DENIED**, Defendant's Motion for Summary

<sup>&</sup>lt;sup>26</sup> For instance, Plaintiffs seek a declaration regarding whether they have a vested right to operate a medical detoxification facility (Count III), an injunction forcing Defendant to release the certificate of occupancy without the restriction against medical use (Count IV), a declaration that a detoxification facility falls within the definition of group care facility (Count V), and an injunction to allow the operation of a detoxification facility at the Property. *See* ECF No. [1], at 23–29.

# **Exhibit K**

## 1894-B Document 261 Entered on FLSD Docket 10/18/2018



#### **On-Site Medical Services**

VIP differs from most Assisted Living or Memory Care facilities in that we prefer to bring physicians to our residents, instead of them leaving the facility. Doing so greatly reduces stress on residents and their families, and allows us to be there during their appointment to explain what's transpired with the patient, and answer any questions the doctors may have. Physicians including medical, dental, podiatric, psychiatry, and ophthalmologic care have come to VIP to provide their services.

#### Pricing

## Specialties

Maintaining dignity in every stage.

Needs Assessment		📞 Call Us (954) 410-6268
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Memory Testing & Exercises		
Free Long Term Care Insurance Evaluation		Contact the VIP experts today to schedule a tour.
Free Medicaid and Veterans Assistance		
On-Site Medical Services		Your Name *
VIP differs from most Assisted Living or Memory Care fa residents, instead of them leaving the facility. Doing so		Your Email*
and allows us to be there during their appointment to e		Your Email
any questions the doctors may have. Physicians include ophthalmologic care have come to VIP to provide their		Your Phone*
Pricing		Your Phone
		How May We Assist You?
GOD'S VIP	0 ¥	CINN
Sister Community in Davie Florida. Secured, Intimate 20 bed Alzheimer's facility in Broward County. More information »	6810 S.W. 7th Street, Margate, FL 33068 Phone: Call Us (954) 410-6268   Fax: (954) 975- 3523	Featured on CNN. Our innovative activity program is specifically designed for Alzheimer's patients. View our Activities »
		~

## Devoted to making life meaningful. Contact Us →

Setting the highest standards in Dementia and Alzheimer's care.

VIP Care Pavilion, located in Margate, Florida, provides dedicated memory care to residents suffering from Dementia and Alzheimer's. For over 15 years, our sole commitment has been to deliver the highest quality of Alzheimer's and memory care through medical expertise, enriching activities and daily acts of compassion.

Located in the heart of South Florida, just outside of Fort Lauderdale in Broward County, our residents relocate from all areas of the United States to partake in our nationally recognized memory care program.

#### 

A loving and safe environment where residents can age in place with dignity through end of life.

Our care center is designed specifically to accommodate different levels of memory care, with nationally recognized activities, expertise and programming tailored to each individual's abilities and needs.



Minimum



Intermediate

Email info@vipmemorycare,com

Contact the VIP experts today to schedule a tour.

Your Name \*

Call Us (954) 410-6268

Full Name Your Email\*

Your Email

Your Phone\*

How May We Assist You?

Learn how our experts care for the ones you care about most.



## A Family of Caregivers Devoted to yours...

We take a hands-on approach to caregiving, and are resident and patient-focused, as opposed to the bottom line. We are memory care specialists who believe in ongoing staff education, clinical expertise and the highest level of personalized care, treating each resident with dignity as we would our own families.

Southeast Florida is home to a sizeable population of people for whom Spanish is their first language. Rest assured, many VIP staff members are bi-lingual and can easily communicate with residents about their wants and needs in Spanish.



#### Jennifer Tulloch, MA

Assistant Administrator and Patient Care Supervisor, Jennifer Tulloch, has been with VIP Care Pavillion since 1999.



#### **Board Certified Medical Professionals**

Our Board Certified Physicians including medical, dental, podiatric, psychiatry, and ophthalmologic care professionals who come to VIP to provide their services.



#### Scott Colton, BS-HCA, RN, CDP, CDCM

Owner and Administrator Scott Colton is the heart and brains of VIP Memory Care Center, offering a new and higher level of personalized caregiving to Alzheimer's and dementia patients across the country.



Sister Community in Davie Florida. Secured, Intimate 20 bed Alzheimer's facility in Broward

County.

More information »



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our	Name *		
Full	Name		

Your Email\* Your Email

Your Phone\* Your Phone

How May We Assist You?





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View our Activities -

~

## **Board Certified Medical Professionals** M.D.



VIP Care Pavillion contracts medical professionals to visit patients at Its facility. This relieves the anxiety and fear that often is associated with doctor's visits. This practice also allows us to be there during their appointment to explain what has transpired with the patient and accurately answer any questions the doctors may have. Physicians including medical, dental, podiatric, psychiatry, and ophthalmologic care that routinely come to VIP to provide their services.

We invite you to inquire more about this practice and how it may assist in creating a stress-free enviornment for your loved one.

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Contact the VIP experts today to schedule a tour.

our Name *	
Full Name	

Your Email\* Your Email

Your Phone\* Your Phone

Send Message

How May We Assist You?

OR HAVEN

Sister Community in Davie Florida. Secured, Intimate 20 bed Alzheimer's facility in Broward

County. More information \*



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Featured on CNN. Our innovative activity program is specifically designed for Alzheimer's patients.

View our Activities »

## Services Our commitment begins long before your loved one moves in.

## Since opening our doors in 1999, VIP has specialized solely in the care of Alzheimer's and dementia patients.

We offer four levels of care (and overlapping care), with each resident receiving a customized structured program depending on his or her abilities and needs. We believe all residents deserve a place where they feel safe, secure and always comfortable. And we strongly uphold the belief that every resident should be able to naturally progress through these stages without any penalty. We have one price and it stays that way.



#### Minimum

Residents in the minimum stage of Alzheimer's or dementia are ambulatory but may need the help of one person, due to an unsteady gait. Patients need occasional cueing and prompting, but are continent and fully able to function in the bathroom by themselves.

#### Intermediate

At the Intermediate care level, residents have an unsteady gait, are exit seekers and need complete assistance going to the bathroom. They require help every day with eating, getting dressed, and using the toilet. VIP staff members are trained to use lots of cues, prompts and direction to assist with their daily needs.

#### Maximum

Maximum care is provided to residents who have an unsteady gait and need the assistance of two people. Caregivers will cue, prompt, praise and support residents in daily routines such as sitting on a chair, going to bed, or using the bathroom. Maximum care residents are sometimes an elopement risk and can be aggressive.



#### Hospice / Aging in Place

Residents at VIP Memory Care will never have to move because of behavior problems and challenges associated with Alzheimer's or dementia. We are extremely committed to allowing residents to age with dignity in one place, surrounded by staff members who truly care for them.

#### VITAS Hospice Team Members include:

- Hospice Physician
- Hospice Nurse
- Hospice Nurses Aides
- Hospice Social Workers
- Clergy

#### Call Us (954) 410-6268

Email info@vipmemorycare.com

Contact the VIP experts today to schedule a tour.

our	Name *		
Full (	Name		

Your Email\*

Your Email

Your Phone\* Your Phone

Send Message

#### How May We Assist You?

## Case Weils to the 1894 of BCape Cumentine 161 Entered on FLSD Docket 10/18/2018 Page 128205 234

With Hospice Care, residents will receive extra services from a third party to ease their pain and provide the care and case management necessary for the most comfortable quality of life. Families have peace of mind knowing their loved ones will live their final days in familiar surroundings and with caregivers they know and trust.



Sister Community in Davie Florida, Secured, Intimate 20 bed Alzheimer's facility in Broward County.

More information »



Phone: Call Us (954) 410-6268 | Fax: (954) 975-

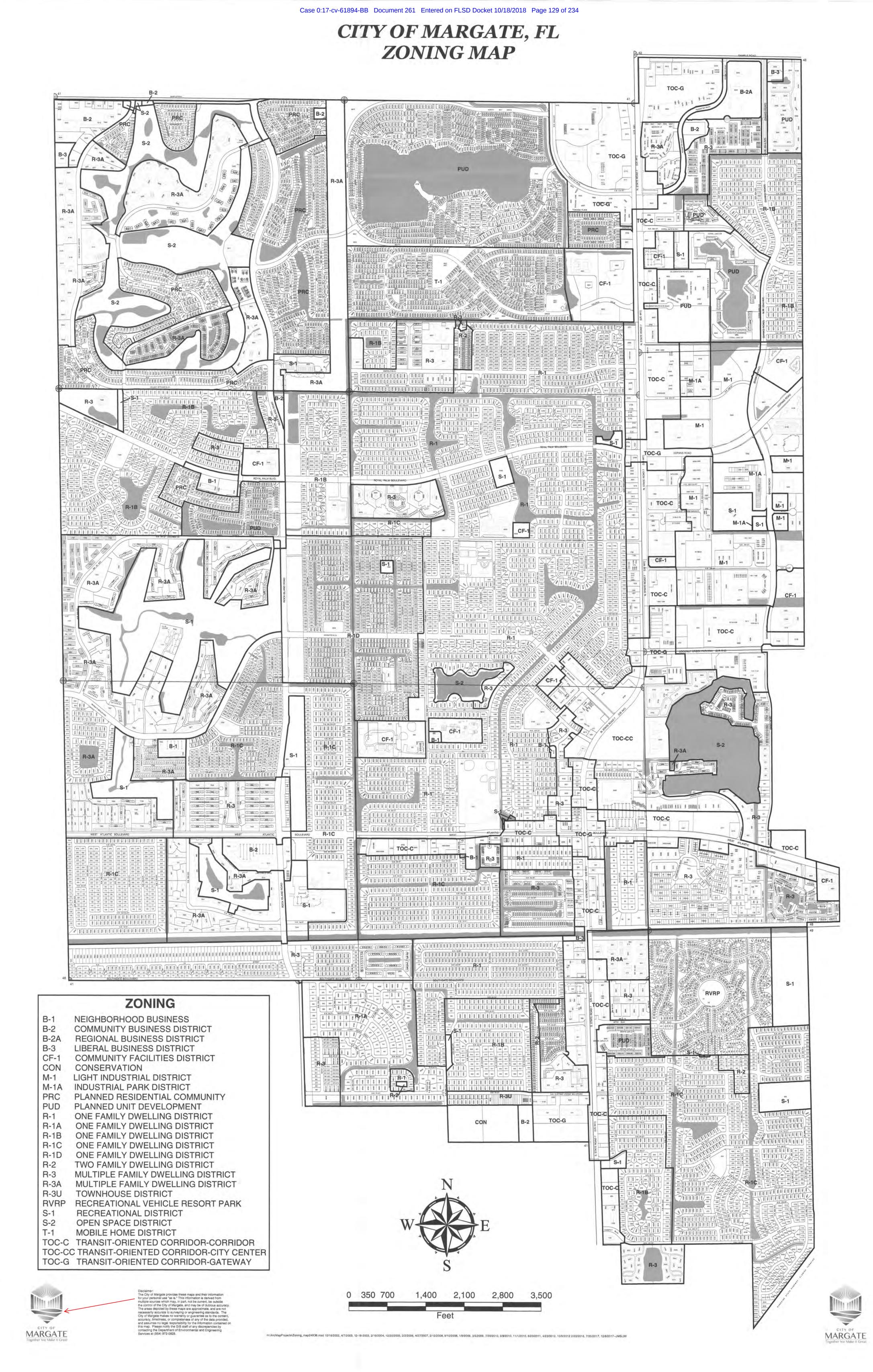
3523



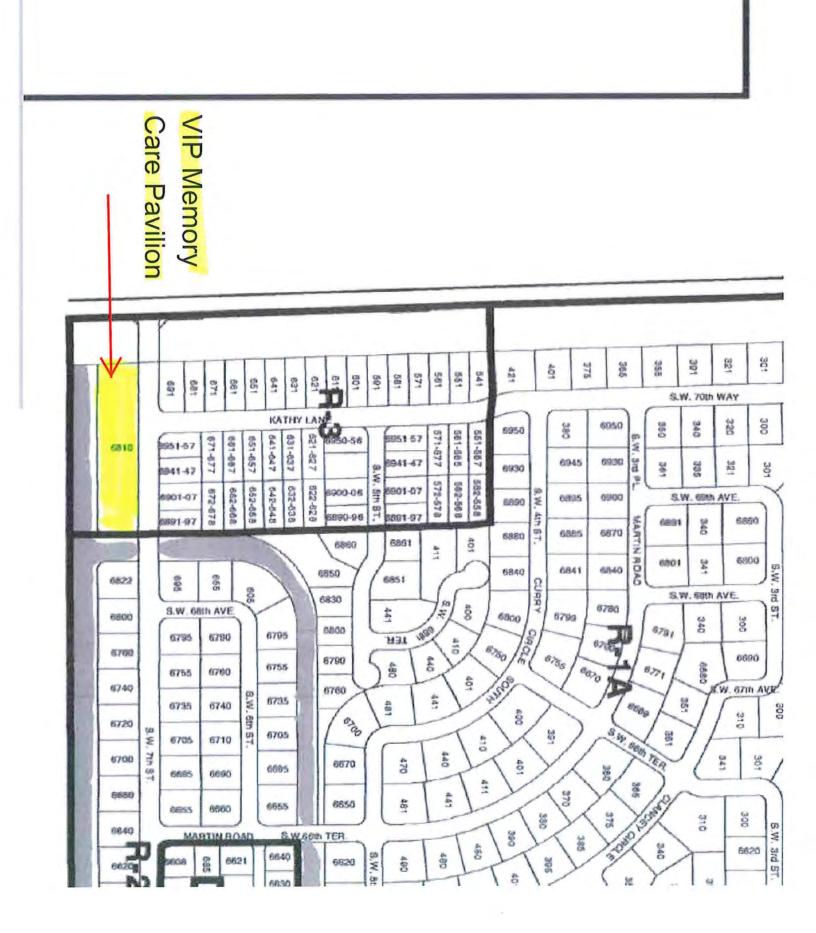
Featured on CNN. Our innovative activity program is specifically designed for Alzheimer's patients.

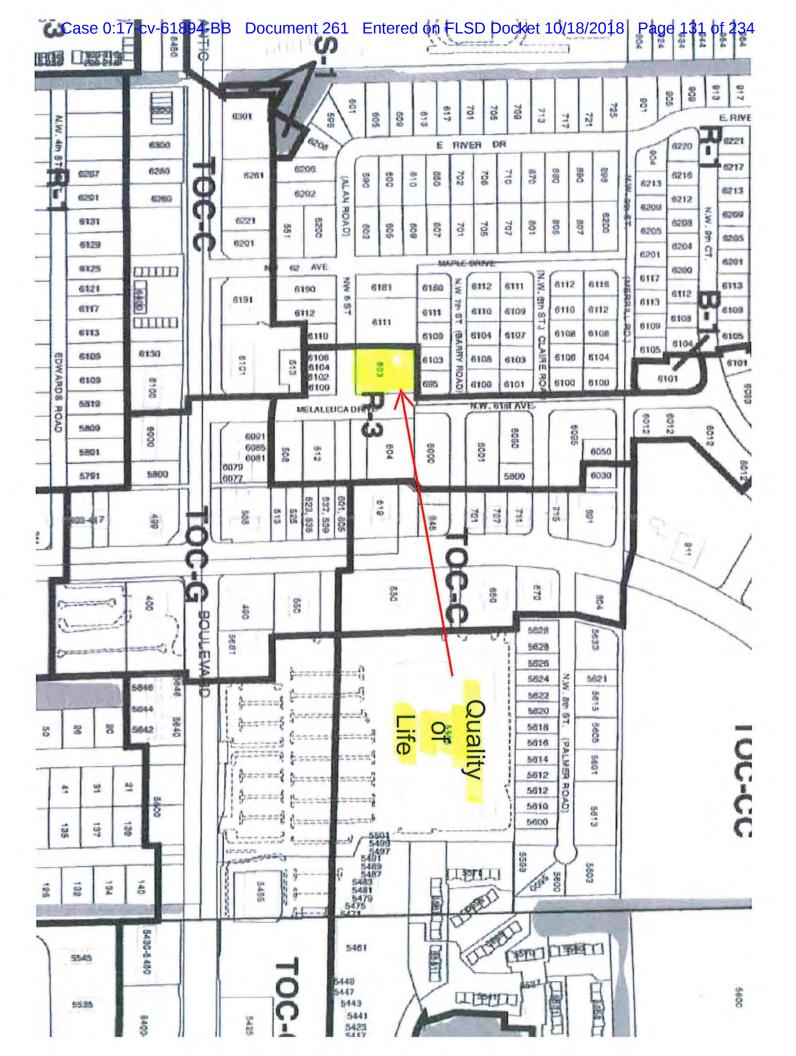
View our Activities -

~



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#### **DECLARATION OF EMILIO MANTERO-ATIENZA, M.D.**

I, Emilio Mantero-Atienza, M.D., declare under penalty of perjury:

- 1. I am a board certified psychiatrist and author with over 30 years of experience working with patients who suffer from behavioral health issues.
- 2. I specialize in medication assisted therapies, medication assisted treatment in mental health services, and evidence based treatment.
- 3. I have also obtained Ph.D. in clinical biochemistry.
- 4. I practice medicine at Mercy Hospital, Miami Kendall Regional, and most recently, Southern Winds Hospital.
- 5. During my residency, I worked with the Miami VA Healthcare System where I learned how to treat patients suffering from Post-Traumatic Stress Disorder (PTSD)
- 6. Thereafter, I have treated many patients who have suffered from PTSD throughout my career. PTSD often impairs the major life activities of patients, including work, family life, and relationships.
- 7. My C.V. is attached hereto.
- 8. A significant portion of my practice has been devoted to treating patients who suffer from Substance Use Disorder. Substance use disorders impair the major life activities of patients including work, family life, and relationships.
- 9. I have reviewed Quality of Life Corp.'s (d/b/a Margate Care for Heroes) ("MCH") business plan and I have viewed photographs of the facility.
- 10. For years, I have also had many discussions with Ms. Miryam Jimenez regarding the facility, and I agree to provide care and services in the MCH facility if the City permits it to open.
- 11. The facility that MCH plans to open is not a hospital and would not require hospital licensing. Rather, it is a residential treatment facility that would provide care and services at a subacute level, rather than at an acute level.
- 12. If the City allows MCH to open, I would endeavor to provide the best possible care to veterans at MCH.
- 13. Subacute treatment for people in recovery is best accomplished at a facility like MCH's where the clients have a substantial support group of individuals who have endured similarly traumatic events and can progress through treatment together.
- 14. I support MCH's application to open the residential treatment facility for veterans in Margate.

15. I believe the City should support veterans by approving MCH's application so my colleagues and I may continue to provide much needed medical care and services to one of our nation's most vulnerable populations.

Dated this 20th day of July 2020.

*(milio Mantero-Atienza M.D.* Emilio Mantero-Atienza, M.D.

### CURRICULUM VITAE

#### EMILIO MANTERO-ATIENZA, M.D. PH. D.

#### Personal:

Main Office address:	1901 S.W. 1 <sup>st</sup> Street, 2 <sup>nd</sup> Floor Suite 208
	Miami, Florida 33135
	Phone: (305) 326-0729 Fax: (305) 326-0077
Second Location:	1200 Alton Road
	Miami Beach, Florida 33139
	Phone: (305) 534-3242 Fax: (305) 531-8075

#### **Education:**

Oct, 1975- Sept, 1981 M.D. (Medicine) University of Sevilla School of Medicine, Sevilla, Spain Aug.1986-June1988 Master in Public Health and Epidemiology (MPH) University of Miami School of Medicine, Miami, Florida June1983-Dec.1990 Ph.D. (Clinical Biochemistry) University of Sevilla School of Medicine, Sevilla, Spain

#### 11. Post Doctoral Education:

Sep 1981- June 1985, Medicine, National Institute of Health, Madrid, Spain

July 1985- July 1988, Pharmacology

Department of Pharmacology, University of Miami School of Medicine, Miami, Florida August 1986- August 1988, Nutrition and Biochemistry

Department of Epidemiology and Public Health, Nutrition Division, University of Miami School of Medicine, Miami, Florida

August 1986- August 1988, Epidemiology Department of Epidemiology and Public Health, University of Miami School of Medicine, Miami, Florida

January 1991- December 1994, Psychiatry Department of Psychiatry, University of Miami School of Medicine/Jackson Memorial Hospital, Miami, Florida

June 1993- June1995, Alcoholism and Addiction Medicine Department of Psychiatry, University of Miami School of Medicine/Jackson Memorial Hospital, Miami, Florida

### **Board Certification & Licensure:**

ECFMG Certification	1990
FLEX Certification	1990
State of Florida Board Medicine	1992
American Board of Psychiatry	
and Neurology (BE)	1994
American Board of Forensic	
Examiners (BC)	1996
Buprenorphine (Suboxone) Treatment of	
Opioid Dependence Certificate # XM3197301	2013

### **Hospital Privileges:**

Mercy Hospital Jackson Memorial Hospital Kendall Regional Medical Center

#### **Professional Experience:**

1981-1982	Staff Physician, "Gomez Ulla" Medical Center, Madrid, Spain
1982-1982	Staff Physician, National Institute of Health, Madrid, Spain
1983-1984	Staff Physician, National Institute of Health, Sevilla, Spain
1982-1984	Staff Physician Department of Oncology Regional Center "Duques del Infantado",
	Spanish Association against Cancer, Sevilla, Spain
1984-1985	Clinical Research Study Coordinator, Clinical Pharmacology Associates, Miami,
	Florida
1985-1987	Research Associate, Department of Pharmacology, University of Miami School of
	Medicine, Miami, Florida
1987-1988	Fellow, American Heart Assoc., Florida Affiliate, Department of Pharmacology,
	University of Miami School of Medicine, Miami, Florida
1989-1991	Research Assistant Professor, Department of Epidemiology, University of Miami
	School of Medicine, Miami, Florida
1989-1991	Director Nutrition Division, Department of Epidemiology and Public Health,
	University of Miami School of Medicine, Miami, Florida
1989-1992	Associate Director for Education and Training NIH/Fogarty International Graduate
	Training Program
1991-1994	Resident in Psychiatry, Jackson Memorial Hospital, University of Miami School of
	Medicine, Miami, Florida
1993-1995	Research Fellow, Alcohol Disorders Research Unit, Department of Psychiatry, Univ.
	Of Miami School of Medicine
1991-1995	Clinical Assistant Professor, Department of Epidemiology and Public Health,
1995-1996	University of Miami School of Medicine, Miami, Florida
	Attending Physician, Alcohol Disorders Research Unit, Department of Psychiatry
1995-2020	Private Practice, University of Miami Medical Center (West Building)
	1321 N.W. 14 Street Suite # 501. Miami, Florida

1999-2001 2003-2007	Medical Director, General Psychiatry Unit; Windmoor Hospital, Miami, Florida Medical Director, and Chairman/Vice Chairman, Department of Psychiatric service at Cedars Medical Center. Miami, Florida
2008-2009	Medical Director for the Department of Psychiatry services at University of Miami Hospital
2011-2012	Kendall Regional Medical Center Graduate Medical Educating Voting Member
2011-2013	Deputy Director of Psychiatry Teaching Services at American University of the Caribbean (in Florida) teaching provided at the University of Miami Hospital
2011-2013	Deputy Director of Psychiatry Teaching Services Ross University (in Florida) teaching provided at the University of Miami Hospital
2011-2017	Medical Director of Psychiatry and Behavioral Sciences at Kendall Regional MedicalCenter. Miami, Florida
2012-2016	Medical Director Behavioral Unit Mercy hospital
2014-2015	Medical Director, The Gardens Wellness Center North Miami, Florida 33162
2015-2018	Medical Director, Recovery Institute of South Florida Ft. Lauderdale, Florida 33316
1995-Present	Medical Director of Miami Beach Medical Group and Wellness Center
2008-Present	Medical Director and Chairman of Miami Dade Community Mental Health Center A Non-For-Profit Miami FL
2012-Present	Principal Investigator and Founder of Premier Clinical Research Institute Miami FL
2017-Present	Medical Director Recovery Project Detox Unit, PHP And IOP Programs Hollywood FL
2018-Present	Director of Utilization Review and Case Management Programs Southern Winds Hospital Miami FL
2019-Present	Medical Director Victory Recovery PHP And IOP Program Fort Lauderdale FL
2019- Present	Medical Director Geriatric Unit at Southern Winds Hospital Miami FL

## **Teaching Responsibilities:**

1986-1988 Regular Scheduled Seminar, Dept. of Pharmacology, University of Miami School of

	Medicine
1987-1989	Lecturer in Basic Nutrition, Trinity Senior High School Level, Dade County, Florida
1987-1989	Lecturer in Nutrition, Senior College Level, Florida International University, Miami,
	Florida
1988-1989	Lecturer in Nutrition Metro-Dade Police Department, Miami, Florida
1989-1993	Instructor, Public Health Nutrition, Master Program in Public Health,
	Department of Epidemiology, University of Miami School of Medicine.
1989-1993	Instructor, Geriatric Education Center, Department of Psychiatry,
	University of Miami School of Medicine.
2003-2005	Associate Professor at Ross University Medical School. Miami, Florida
2011-2012	Kendall Regional Medical Center Graduate Medical Educating Voting Member
2011-2013	Clinical Professor of Psychiatry at AUC Medical School
2011-2013	Clinical Professor of Psychiatry at Ross University Medical School

### **Grants Received:**

1986-1991	NIH/NIMH 1-P50-MH42555, Co-P.I., Total Award \$100,000
1988-1991	NIH/NIMH 1-P50-MH42555, Co-P.I. Total Award \$64,971
1987-1988	American Heart Association Florida Affiliate, Inc., P.I. Total Award \$25,000
1988-1989	American Heart Association Florida Affiliate, Inc., P.I. Total Award \$25,000
1987-1989	American Heart Association Florida Affiliate, Inc., Co P.I. Total Award \$28,000
1988-1993	NIH and Fogarty International Center, Investigator, Total Award \$1,640,115
1988-1991	Human Health Services, Investigator, Total Award \$948,964
1988-1989	Florida Cystic Fibrosis Foundation, Investigator, Total Award \$47,430
1988-1989	Florida Cystic Fibrosis Foundation, P.I., Total Award \$49,653
1989-1992	NIH-NINCDS, R29 NS 25785, Co-P.I., Total Award \$355,167
1993-1995	NIAAA Investigator Award, Total Award \$154,000

#### **Honors and Awards:**

1984	Postdoctoral work in Medicine and Surgery, completed with honors
1987	N.I.H. Postdoctoral Fellowship
1987	Citizen Ambassador, Division of International Ambassador Program
1987-1988	American Heart Association, Florida Affiliate, Clinician Scientist Award
1988-1989	American Heart Association, Florida Affiliate, Clinician Scientist Award
1988	Research Fellow in Clinical Nutrition
1988	Editorial Board of Archives of AIDS Research
1989	Elected Member Society Latin American Clinical Nutrition
1990	Founding Fellow of the Southern Association for Geriatric Medicine
1990	Elected Member Southern Medical Association
1991	Elected Fellow of the American College of Clinical Pharmacology
1992	Elected Member American Society Clinical Nutrition
1993	Grantsmanship Training Workshop for New Investigator Award, NIAAA
1993-1995	National Institute of Alcohol Abuse and Alcoholism (NIAAA) Investigator Award

#### 1996 Elected Member Fellow of the American Board of Forensic Examiners

#### **Professional Organizations:**

- 1985 Southeastern Pharmacology Society
- 1987 American Public Health Association
- 1987 Florida Public Health Association
- 1987 New York Academy of Science
- 1987 American Council on Science and Health
- 1988 Physicians for a National Health Program
- 1988 American College Clinical Pharmacology
- 1988 National Council for International Health
- 1989 Sociedad Latinoamericana de Nutricion
- 1991 American Medical Association
- 1991 Florida Medical Association
- 1991 South Eastern Medical Society
- 1991 American Psychiatric Association
- 1991 Florida Psychiatric Association
- 1992 American Institute of Nutrition
- 1992 American Society for Clinical Nutrition
- 1995 American Society of Addiction Medicine
- 1996 American Board of Forensic Examiners

#### **Community Services:**

AIDS Watch South Florida, 1989
AIDS Epidemiology Research Cable-TAD Program, 1989
Seminars in Community based organizations:
Chronic Fatigue Syndrome Association, 1989, 1990
Cure AIDS Now, 1989, 1991
Body Positive Resource Center, 1989, 1992
Biopsychosocial Center for Studies on AIDS, 1991, 1992, 1993, 1994

#### **SCIENTIFIC ARTICLES IN REFEREED JOURNALS:**

- 1. Beach RS, <u>Mantero-Atienza E</u>, Eisdorfer C, Fordyce-Baum MK. Altered Folate Metabolism in Early HIV Infection. <u>JAMA</u>, 259:3128-9, 1988.
- 2. Beach RS, <u>Mantero-Atienza E</u>, Eisdorfer C, Fordyce-Baum MK. Altered Folate Metabolism in Early HIV Infection. In Response to Tilkien et al. <u>JAMA</u>, 259:519, 1988.
- 3. <u>Mantero-Atienza E.</u> Beach RS, Fletcher M, van Riel F, Morgan R, Eisdorfer C, Fordyce-Baum MK. Measures of Nutritional Status in Early HIV Infection. <u>Arch AIDS</u>

<u>Research</u>, III:4;275-285, 1989.

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### **CLINICAL RESEARCH EXPERIENCE:**

#### Alzheimer's disease

- 2018-Present Principal Investigator A Multi-Center, Double-Blind, Parallel-Group, Randomized Controlled Study to Investigate Efficacy and Safety of Orally Administered "Study Drug" during a 12week Treatment Period Compared to Placebo in Patients with Cognitive Impairment due to Alzheimer's Disease.
- 2017-Present Principal Investigator Open Label Extension Study for Continued Safety and Efficacy Evaluation of in "Study Drug" Patients with Mild Alzheimer's Disease.
- 2017-Present Principal Investigator A Placebo-Controlled, Double-Blind, Parallel-Group, 24-Month Study to Evaluate the Efficacy and Safety of "Study Drug" in Subjects with Early Alzheimer's Disease.
- 2016-Present Principal Investigator A Randomized, Double-Blind, Placebo-Controlled, Multi-Center Study to Assess the Efficacy and Safety of "Study Drug" in the Treatment of Agitation in Patients with Dementia.

#### 2016-Present Principal Investigator A Phase 3, Multicenter, Long-Term, Extension Study of the Safety and Efficacy of "Study Drug" for the Treatment of Agitation in Patients with Dementia of the Alzheimer's Type.

- 2016-Present Principal Investigator A Phase 3, Multicenter, Randomized, Double-Blind, Placebo-Controlled Study to Assess the Efficacy, Safety, and Tolerability of "Study Drug" for the Treatment of Agitation in Patients with Dementia of the Alzheimer's Type.
- 2015-2017 Principal Investigator A Phase 2A Multicenter, Randomized, Double-Blind, Parallel Group, 26-Week, Placebo-Controlled Study of 50 mg and 100 mg of "Study Drug" in Subjects with Moderate Alzheimer's.

#### 2015-Present Principal Investigator Randomized, Double-Blind, Placebo Controlled, Multi-Center Registration Trial to Evaluate the Efficacy and Safety of "Study Drug" in Patients with Mild Alzheimer's Disease Receiving Acetylcholinesterase Inhibitors and/or Memantine.

2015-2017 Principal Investigator Randomised, Double-Blind, Parallel-Group, Placebo-Controlled Study of "Study Drug" in Patients with Mild-Moderate Alzheimer's Disease Treated with an Acetylcholinesterase Inhibitor; Study 3.

2015-2015 Principal Investigator A Randomized, Double-blind, Placebo-controlled, Parallel-Group, 26-Week, Phase 3 Study of 2 Doses of "Study Drug" or Placebo in Subjects With Mild to Moderate Alzheimer's Disease Currently or Previously Receiving an Acetylcholinesterase Inhibitor Medication.

- 2014-2017 Principal Investigator A 2-month, Observational, Rollover Trial to Evaluate the Safety of Subjects with Agitation Associated with Dementia of the Alzheimer's Type who were Previously Treated with "Study Drug" or Placebo in a Phase 3, Double-blind Trial
- 2014-2015 Sub-Investigator A Randomized, Double-blind, Placebo-controlled, Parallel-Group, 26-Week, Phase 3 Study of 2 Doses of "Study Drug" or Placebo in Subjects with Mild to Moderate Alzheimer's Disease Currently or Previously Receiving an Acetylcholinesterase Inhibitor.
  - 2014-Present Principal Investigator

A Phase 3, 12-week, Multicenter, Randomized, Double-blind, Placebo-controlled Trial to Evaluate the Efficacy, Safety, and Tolerability of 2 Fixed Doses of "Study Drug" in the Treatment of Subjects With Agitation Associated With Dementia of the Alzheimer's Type.

#### 2014-2014 Principal Investigator A Phase 2, Randomized, Double-dummy, Double-blind, Placebo-controlled Study to Assess the Efficacy, Safety and Tolerability of "Study Drug" for the Treatment of Symptoms of Agitation in Patients With Alzheimer's Disease.

- 2013-2014 Sub-Investigator A Multicenter Prospective Observational Study to Assess Resource Utilization and Health-related Quality of Life in Patients with Alzheimer's Disease Receiving "Study Drug" – Strength Study.
- 2013-2014 Sub-Investigator A Multicenter Prospective Observational Study to Assess Resource Utilization and

Health-Related Quality of Life in Patients with Alzheimer's Disease of "Study Drug" – Strength Study.

### 2011- 2013 Principal Investigator An Evaluation of the Safety and Efficacy of Memantine in agitated Patients With Moderate to Severe Alzheimer's Disease.

- 2010-2011 Sub-Investigator Efficacy and Safety of "Study Drug" Compared With Placebo in the Treatment of Psychotic Symptoms in Patients With Alzheimer's Disease.
- 2008-2010 Sub-Investigator Study of "Study Drug" in the Treatment of Patients With Psychosis Associated With dementia of the Alzheimer's type.

#### Bipolar Disorder

- 2017-Present Principal Investigator A Phase 3, Randomized, Double-Blind, Placebo-Controlled, Multi-Center Study to Assess the Efficacy and Safety of "Study Drug" in the Treatment of Patients with Major Depressive Episodes Associated with Bipolar I or Bipolar II Disorder (Bipolar Depression).
- 2017-Present Principal Investigator A Phase 3, Randomized, Double-Blind, Placebo-Controlled, Multi-Center Study to Assess the Efficacy and Safety of "Study Drug" Monotherapy in the Treatment of Patients with Major Depressive Episodes Associated with Bipolar I or Bipolar II Disorder (Bipolar Depression).
- 2013-2013 Principal Investigator Open-label Study to Evaluate the Effectiveness of "Study Drug" Formulation of Aripiprazole as Maintenance Treatment in Patients with Bipolar I Disorder.
- 2008-2008 Sub-Investigator Single center, open prospective study to evaluate the effectiveness of "Study Drug" monotherapy in the maintenance treatment of adolescent patients with bipolar spectrum disorder (bipolar I and bipolar II disorders, cyclothymia,and bipolar disorder not otherwise specified.
- 2003-2005 Principal Investigator Double-Blinded Randomized Endpoint Classification Safety/Efficacy Study of the effectiveness and Safety of "Study Drug" in the Treatment of Mania/Bipolar Disorder.
- 2003-2004 Principal Investigator Double-Blind Randomized Placebo-Controlled Trial of "Study Drug" in Treatment of

#### Resistant Bipolar Depression.

#### Major Depression Disorder

- 2011-2012 Principal Investigator A Long-term, Phase 3, Multicenter, Open-label Trial to Evaluate the Safety and Tolerability of "Study Drug" as Adjunctive Therapy in Adults With Major Depressive Disorder.
- 2010-2012 Principal Investigator A Multicenter, Randomized, Double-Blind, Placebo-Controlled, Relapse Prevention Study with "Study Drug" in Patients With Major Depressive Disorder.
- 2010-2010 Sub-Investigator To determine effect sizes on scales measuring depressive symptoms, physical symptoms, psychosocial function and quality of life, and to evaluate safety in the population of patients with epilepsy.
- 2007-2008 Sub-Investigator To determine the safety and efficacy of "Study Drug" Monotherapy in the treatment of major depressive disorder with psychotic features.

#### Traumatic Brain Injury

2017-Present Principal Investigator

A Phase 2, Multicenter, Randomized, Double-Blind, Placebo-Controlled Study to Assess the Efficacy, Safety, and Tolerability of "Study Drug" for the Treatment of Neurobehavioral Disinhibition Including Aggression, Agitation, and Irritability in Patients with Traumatic Brain Injury (TBI).

#### **Schizophrenia**

2018-Present Principal Investigator

A Phase II Randomized, Double-Blinded, Placebo-Controlled Parallel Group Trial to Examine the Efficacy and Safety of 4 Oral Doses of "Study Drug" Once Daily over 12 week Treatment Period in Patients with Schizophrenia.

#### 2017-Present Principal Investigator

A Randomized, Crossover, Open-Label, Multiple Dose, Pivotal Pharmacokinetic Bioequivalence Study Comparing Palaperidone Palmitate Extended-release "Study Drug" with Invega Sustenna (US Product Reference) in Subjects with Schizophrenia or Schizoaffective Disorder.

2017-Present Principal Investigator Interventional ,Open-Label, Flexible Dose, Long Term Safety Study of "Study Drug" in Adult Patients with Schizophrenia.

2016-Present Principal Investigator An Open-Label, Multi-Center Trial to Assess the Safety and Effectiveness of "Study Drug"in Patients with Schizophrenia.

2016-Present Principal Investigator Interventional, randomised, Double-Blind, Active-Controlled, Fixed-Dose Study of "Study Drug" in Patients with Treatment-Resistant Schizophrenia.

2015-2017 Principal Investigator A Phase 2, Efficacy, Safety, and Tolerability Study of "Study Drug" in Schizophrenia with Alcohol Use Disorder Disease Currently Treated with Donepezil Hydrochloride and Memantine Hydrochloride.

### 2015-2016 Principal Investigator An Open-Label, Long-Term Safety and Tolerability Study of "Study Drug"in the Treatment of Subjects with Schizophrenia.

- 2014-2015 Principal Investigator A 26-Week Extension Study of "Study Drug" as an Adjunctive Pro-Cognitive Treatment in Schizophrenia Subjects on Chronic Stable Atypical Antipsychotic Therapy.
- 2014-2016 Principal Investigator Adaptive, Phase IIb/III, Double-Blind, Randomized, Placebo-Controlled, Multi-Center Study of the Safety "Study Drug" Inhibitor, as an Add-on Treatment for Schizophrenia in Adolescents.

2013-2014 Principal Investigator Randomized, double blind, placebo controlled, parallel 26 week phase III study of 2 doses of an "Study Drug" or placebo as an adjunctive Pro-Cognitive Treatment in Schizophrenia Subjects on chronic stable atypical antipsychotic therapy.

- 2012- 2013 Principal Investigator An open-label, multi-center, pilot, multiple-dose, bioavailability study to determine the pharmacokinetics of "Study Drug" injection 117 mg/0.75 ml in subjects with schizophrenia.
- 2011-2012 Sub-Investigator Open-label Study to Assess Hospitalization Rates in Adult Schizophrenic Patients Treated With Oral Antipsychotics for 6 Months.

- 2008-2009 Sub-Investigator Evaluation of "Study Drug" cognitive effects in a pilot placebo controlled trial in patients with Schizophrenia.
- 2004-2005 Sub-Investigator Open-label Study to Compare Hospitalization Rates of Schizophrenic Patients Treated With Oral Antipsychotics Versus IM "Study Drug".

#### Tardive Dyskinesia

- 2015-2016 Principal Investigator A Phase 3, Open-Label, Safety and Tolerability Study of "Study Drug" NBI-98854 for the Treatment of Tardive Dyskinesia.
- 2014-2015 Sub-Investigator A Phase 2, Randomized, Double-Blind, Placebo-Controlled Trial Evaluating the Efficacy, Safety, and Pharmacokinetic Behavior of Orally Administered "Study Drug" in Subjects with Drug-Induced Tardive Dyskinesia
- 2013-2014 Principal Investigator A randomized endpoint classification: pharmaco-dynamics study to assess the risk of experiencing Tardive Dyskinesia and other movement disturbances associated with three atypical antipsychotic drugs among middle-aged and elderly psychiatric patients
- 2008-2010 Sub-Investigator Evaluation of efficacy and tolerability of switching to Ziprasidone from other antipsychotic medications in the population of patients with Tardive Dyskinesia
- 2005-2005 Principal Investigator Double-Blinded Randomized Endpoint Classification Safety/Efficacy Study of the effectiveness and Safety of "Study Drug" in the Treatment of Tardive Dyskinesia.

#### **Diabetes**

2010-2012 Sub-Investigator A Multicenter, Randomized, Double-Blind, Placebo-Controlled, Parallel Group, Phase 3 Trial to Evaluate the Safety and Efficacy of "Study Drug" in Subjects With Type 2 Diabetes With Inadequately Controlled Hypertension on an Angiotensin-Converting Enzyme Inhibitor (ACEI) or Angiotensin Receptor Blocker (ARB).

## **EXHIBIT 4**



#### **City Commission**

Mayor Tommy Ruzzano Vice Mayor Arlene R. Schwartz Antonio V. Arserio Anthony N. Caggiano Joanne Simone

> City Manager Cale Curtis

City Attorney Janette M. Smith

City Clerk Joseph J. Kavanagh August 6, 2020

Margate Cares for Heroes c/o Kyle B. Teal, ESQ. One Biscayne Tower Two South Biscayne Blvd. Suite 1500 Miami, FL 33131-1822

Sent via certified mail: 7013 2630 0000 3377 8947

Dear Attorney Teal,

On June 8, 2020, a reasonable accommodation request was submitted by you on behalf of your client, Margate Cares for Heroes, LLC, for a facility located at 603 Melaleuca Drive, Margate, Florida 33063 ("Property"). Upon receipt of the request, it was forwarded to the Development Services Department ("Department") for review. The Department provided a written analysis of the application which was provided to the applicant. On July 21, 2020, the applicant submitted a substantial amount of additional documentation for my consideration. During the evening of July 21<sup>st</sup>, the City of Margate held a public hearing for a reasonable accommodation. During the public hearing, I prepared by reviewing the background material, listened intently to the 30-minute presentation from the applicant which included witnesses and a request to consider the additional documentation submitted as a supplement the original application submitted. During the 90-minute public hearing, the public was invited to comment and comments were received.

The applicant's principal previously submitted a business plan for a veteran's treatment facility with applications for a Local Business Tax Receipt (LBTR) in June 2019, May 2020 and June 2020 and the zoning change application in June 2020. Essentially the same plan was submitted prior to the hearing scheduled by Ms. Jimenez. Therein, it was proposed that the use be a Veterans Inpatient Residential Treatment facility licensed by the Agency for Health Care Administration (AHCA) and the Department of Children and Families (DCF). Moreover, the Reasonable Accommodation Request includes a proposed zoning approval letter for licensure by both state agencies.

The business plan indicates that medical treatment will be provided to patients occupying 36 beds (18 rooms with up to 2 beds per room) and will employ 49 persons to provide the inpatient medical services. The

#### **City Manager's Office**

5790 Margate Boulevard, Margate, FL 33063 • Phone: (954) 935-5300 • Fax: (954) 935-5304 www.margatefl.com • citymanager@margatefl.com total occupant load on the renovation plans previously submitted was 104. The site plan submitted shows only 21 parking spaces on the premises plus one handicapped space. The previously submitted applications for an LBTR were rejected since the proposed use was not permitted in the R-3 residential zone.

On June 2, 2020, the applicant submitted an application to change the zoning for this specific property from R-3 to CF-1, the latter of which provides for medical uses, including a medical detoxification facility as a permitted use. This application is pending.

Before the City may grant a reasonable accommodation, an applicant must demonstrate the following: the applicant has a qualifying disability; the accommodation is reasonable; and the accommodation is necessary.

When the request is related to housing for a disabled individual, the Federal Fair Housing Amendments, (FFHA) provides that a reasonable accommodation may be necessary to provide a disabled individual an equal opportunity to enjoy the housing of their choice. The documentation presented and the statements made at the hearing do not establish that it is reasonable or necessary for the specific siting of a medical treatment facility of this scope at this location. Applicant has not provided any evidence as to why a 36-bed capacity is necessary to the accommodation, nor whether this capacity offers any meaningful benefit to the treatment being offered to the disabled residents. Indeed, what is proposed does not appear to be a dwelling as envisioned in FFHA.

Moreover, the accommodation is only to provide an equal opportunity to a handicapped person, it does not allow for any special privileges or benefits that are not afforded to other individuals similarly situated. Here, such an approval of this request would provide this property owner with a special benefit since no other R-3 zoned property in the City would have the benefit of a medical use facility of this size and scope.

Additionally, the request may be denied if the accommodation requested amounts to a "fundamental alteration" of the zoning program. The subject property is located within the Multiple Dwelling R-3 zoning district. This is a residential zoning district. Permissible uses of this zoning district are either uniquely residential in nature, or determined by local elected officials to be both complementary and compatible with residential uses.

There are no special exception uses allowed under the current code regulating the R-3 zoning district, which is the code in effect on the date of the application. The previous special exception use granted for this property in 2015 was for an Assisted Living Facility that was not a medical use. This was confirmed in the lawsuit brought by the applicant's principal against the City. The permitted uses of the R-3 zoning district do not include any medical or quasi-medical uses; such medical uses are permitted in other zoning districts of the City, including but not limited to CF-1. This is corroborated by the applicant's concurrent application for a zoning change to CF-1 for this property.

Another significant factor regarding this requested change of use would be the traffic and parking congestion produced by the proposed use. As noted above, the applicant

proposes 49 employees and potentially 36 patients who are allowed visitors and who are allowed to leave the facility. Thus, the patients may have their own vehicles at the facility. With only 21 parking spaces and one handicapped space, it is clear that the insufficient parking spaces will lead to on-street parking in the neighborhood and cause increased traffic congestion on residential streets.

Thus, the proposed use is incompatible with the surrounding land use in this zoning district and would constitute a fundamental alteration of the zoning plan.

For the reasons set forth above, and those set forth in the presentation of the Department, and under applicable federal law, I hereby deny the request for a reasonable accommodation to grant approval for an inpatient, residential medical treatment facility to be licensed by AHCA and DCF for medical treatment of PTSD and substance abuse addiction.

Under Section 3.30 of the Margate City Code, an appeal of this decision may be made to the Margate City Commission, if a notice of appeal is lodged within 30 days of the date this decision is mailed to the applicant.

Sincerely,

Cale Curtis City Manager

Cc: City Attorney Miryam Jimenez

# **EXHIBIT 5**

## QUALITY OF LIFE A PREMIERE BEHAVIORAL HEALTH FACILITY

**BUSINESS PLAN** 

Quality of Life 603 Melaleuca Drive Margate, FL 33063

FOR MORE INFORMATION CONTACT: MIRYAM JIMENEZ: J-MIRYAM@BELLSOUTH.NET

## **Executive Summary**

**Quality of Life** is designed to be a premier, free-standing, inpatient behavioral healthcare facility, at 603 Melaleuca Dr., Margate, FL 33063. The Company is owned by Miryam Jimenez, a successful business woman who resides in South Florida.

## **Business Description**

Quality of Life is the vision of Miryam Jimenez, who, through the tragic loss of a loved one, is personally motivated to help others break free from addiction. The facility was first envisioned in 2016, with an anticipated grand opening set for July 1, 2018. The agency is registered in the State of Florida as a S-Corporation, subject to the laws and regulations therein.

## Licensure

Quality of Life will be licensed by the Department of Children and Families, Substance Abuse and Mental Health Program Office in accordance with Chapter 397, Florida Statute and Chapter 65D-30, Florida Administrative Code for the following services:

### 65D-30.006 (2): Residential Detoxification

"Detoxification" is a process involving sub-acute\_care that is provided on a residential or an outpatient basis to assist clients who meet the placement criteria for this component to withdraw from the physiological and psychological effects of substance abuse". The services provided are non-evasive, comprised of medication management and therapeutic activities.

#### 65D-30.0061: Intensive Inpatient Treatment

"Intensive Inpatient Treatment" includes a planned regimen of evaluation, observation, medical monitoring, and clinical protocols delivered through an interdisciplinary team approach provided 24 hours per day, 7 days per week in a highly structured, live-in environment.

## 65D-30.007: Residential Treatment

"Residential Treatment" is provided on a residential basis 24 hours-per-day, 7 days-per-week, and is\_intended for clients who meet the placement criteria for this component." "This level is appropriate for persons who have sub-acute biomedical problems or behavioral, emotional, or cognitive problems that are severe enough that they require inpatient treatment, but do not need the full resources of an acute care general hospital or a medically managed inpatient treatment program."

# **EXHIBIT 6**

#### 65D-30.007 Standards for Residential Treatment.

In addition to Rule 65D-30.004, F.A.C., the following standards apply to residential treatment.

(1) Facilities Not Required to be Licensed as Residential Treatment. Licensure as residential treatment as defined in paragraph 65D-30.002(16)(c), F.A.C., shall not apply to facilities operated by a provider that provides only housing, meals, or housing and meals to individuals who are substance abuse impaired or in recovery and where the provider:

(a) Does not mandate that the individuals live in the residential facility as a condition of treatment in a separate facility owned and operated by the provider; and,

(b) May make available or provide support groups such as Alcoholics Anonymous and Narcotics Anonymous as the only services available to the residents in the facility where housing, meals, or housing and meals are provided. All other facilities that provide housing to residents that are substance abuse impaired and provide services as defined in Section 397.311(18)(d), F.S., and as described in subsections 65D-30.007(2) and (3), F.A.C., either at the facility or at alternate locations, must be licensed under this rule.

(2) Categories of Residential Treatment. For the purpose of this rule, there are five levels of residential treatment. In each level, treatment shall be structured to serve clients who need a safe and stable living environment in order to develop sufficient recovery skills for the transition to a less restrictive level of care or reintegration into the general community in accordance with placement criteria. Treatment shall also include a schedule of services provided within a positive environment that reinforce the client's recovery, and clients will be placed in a level of residential treatment that is based upon their treatment needs and circumstances.

(a) Level 1 programs include those that provide services on a short-term basis. This level is appropriate for persons who have sub-acute biomedical problems or behavioral, emotional, or cognitive problems that are severe enough that they require inpatient treatment, but do not need the full resources of an acute care general hospital or a medically managed inpatient treatment program. Typically, clients have a job and a home to support their recovery upon completion of this level of care. The emphasis is clearly on an intensive regimen of clinical services using a multidisciplinary team approach. Services may include some medical services based on the needs of the client.

(b) Level 2 programs include those that are referred to as therapeutic communities or some variation of therapeutic communities and are longer term than level 1. This level is appropriate for persons characterized as having chaotic and often abusive interpersonal relationships, extensive criminal justice histories, prior treatment episodes in less restrictive levels of care, inconsistent work histories and educational experiences, and anti-social behavior. In addition to clinical services, considerable emphasis is placed on services that address the client's educational and vocational needs, socially dysfunctional behavior, and need for stable housing upon discharge. It also includes services that assist the client in remaining abstinent upon returning to the community.

(c) Level 3 programs include those that are referred to as domiciliary care and are generally longer term than level 2. This level is appropriate for persons whose cognitive functioning has been severely impaired from the chronic use of substances, either temporarily or permanently. This would include persons who have varying degrees of organic brain disorder or brain injury or other problems that require extended care. The emphasis is on providing services that work on cognitive problems and activities of daily living, socialization, and specific skills to restore and maintain independent living. The services are typically slower paced, more concrete and repetitive. There is considerable emphasis on relapse prevention and reintegration into the community. This involves considerable use of case management and networking residents into ancillary or wrap-around services such as housing, vocational services, transportation, and self-help meetings.

(d) Level 4 programs include those that are referred to as transitional care and are generally short-term. This level is appropriate for persons who have completed other levels of residential treatment, particularly levels 2 and 3. This includes clients who have demonstrated problems in applying recovery skills, a lack of personal responsibility, or a lack of connection to the world of work, education, or family life. Although clinical services are provided, the main emphasis is on services that are low-intensity and typically emphasize a supportive environment. This would include services that would focus on recovery skills, preventing relapse, improving emotional functioning, promoting personal responsibility and reintegrating the individual into the worlds of work, education, and family life.

(e) Level 5 programs are those that provide only housing and meals to clients who are mandated to receive services at alternate locations in facilities that are owned and operated by the same provider. This level is appropriate for persons who need room and board while undergoing treatment. This level would utilize clinical services and other services that would be largely oriented and directed toward the client's lifestyle and the client's attitudinal and behavioral issues.

(3) Services. Each client shall receive services each week. The services shall include a specified number of hours of counseling

as provided for in subsection 65D-30.007(4), F.A.C. Clinical staff shall provide those services. Each provider shall be capable of providing or arranging for the services listed below. With the exception of counseling, it is not intended that all services listed below be provided. Services shall be provided in accordance with the needs of the client as identified in the treatment plan as follows:

(a) Individual counseling;

(b) Group counseling;

(c) Counseling with families;

(d) Substance abuse education, such as strategies for avoiding substance abuse or relapse, health problems related to substance abuse, and motivational enhancement and strategies for achieving a substance-free lifestyle;

(e) Life skills training such as anger management, communication skills, employability skills, problem solving, relapse prevention, recovery training, decision-making, relationship skills, and symptom management;

(f) Non-verbal therapies such as recreation therapy, art therapy, music therapy, or dance (movement) therapy to provide the client with alternative means of self expression and problem resolution;

(g) Training or advising in health and medical issues;

(h) Employment or educational support services to assist clients in becoming financially independent; and,

(i) Mental health services for the purpose of:

1. Managing clients with disorders who are stabilized,

2. Evaluating clients' needs for in-depth mental health assessment,

3. Training clients to manage symptoms; and,

4. Timely referral to an appropriate provider for mental health crises or the emergence of a primary mental health disorder when the provider is not staffed to address primary mental health problems.

For clients participating under subsections 65D-30.003(16) and 65D-30.004(35), F.A.C., services shall be provided according to the conditions of the Department of Corrections' contract with the provider. Juvenile Justice Commitment Programs and detention facilities operated by or under contract with the Department of Juvenile Justice are exempt from the requirements of this subsection but shall provide such services as required in the policies, standards, and contractual conditions established by the Department of Juvenile Justice.

(4) Required Hours of Services.

(a) For level 1, each client shall receive services each week in accordance with subsection 65D-30.007(3), F.A.C., including at least 14 hours of counseling.

(b) For level 2, each client shall receive services each week in accordance with subsection 65D-30.007(3), F.A.C., including at least 10 hours of counseling.

(c) For level 3, each client shall receive services each week in accordance with subsection 65D-30.007(3), F.A.C., including at least 4 hours of counseling.

(d) For level 4, each client shall receive services each week in accordance with subsection 65D-30.007(3), F.A.C., including at least 2 hours of counseling.

(e) For level 5, each client shall receive services each week in accordance with the requirements of the licensed component service in which the client is required to participate.

In those instances in which it is determined that a client requires fewer hours of counseling in any of the levels of residential treatment, this shall be described and justified in the client's treatment plan and approved by the qualified professional.

(5) Transportation. Each provider shall arrange for or provide transportation services to clients who are involved in activities or in need of services that are provided at other facilities.

(6) Staff Coverage. Providers shall maintain awake, paid staff coverage 24 hours-per-day, 7 days per week.

(7) Caseload. No primary counselor may have a caseload that exceeds 15 currently participating clients.

Rulemaking Authority 397.321(5) FS. Law Implemented 397.311(18)(d), 397.321(1), 397.419 FS. History–New 5-25-00, Amended 4-3-03.

# EXHIBIT 7

Thomas A. Hall, Inc. 1355 Adams Street Hollywood, FL 33019 954-288-4447 tomhall1234@gmail.com

August 25, 2020

Ms. Miryam Jimenez c/o Kyle B. Teal, Esq. Buchanan Ingersoll & Rooney PC One Biscayne Tower Two South Biscayne Boulevard, Ste. 1500 Miami, FL 33131-1822

#### **RE: Margate Cares for Heroes Traffic Statement Project No. 202027.01**

Dear Ms. Jimenez:

As requested, Thomas A. Hall, Inc. has completed a traffic statement for a proposed new business plan for this site in the City of Margate, Florida. According to the project site plan, the proposed new plan is for an 8,885-square-foot residential rehabilitation facility located at 603 Melaleuca Drive. The prior development was a 10-unit, multi-family apartment building, which was reconstructed to serve as a group care facility in accordance with City-approved permits. The enclosed **Figure 1 – Site Location** shows the location of the proposed project. A copy of the project's site plan is also enclosed.

#### 1. Trip Generation Analysis

In order to determine the traffic impacts associated with the proposed residential rehabilitation facility, an analysis of trips expected to be generated by both the prior and proposed developments was conducted. Trip generation characteristics provided in the Institute of Transportation Engineers' (ITE) *Trip Generation* manual, 10<sup>th</sup> Edition, were consulted and the trips generated by the prior multi-family residential land use (ITE Code 220 – Multi-Family Housing, Low-Rise) were estimated, as was the (ITE Code 620 – Nursing Home) land use. Note that Nursing Home was selected as the proposed development's land use. ITE's manual does not contain trip generation characteristics for a residential rehabilitation facility. However, nursing homes have similar operational and trip generation characteristics and, thus, offer the best match to the proposed land use.

**Tables 1, 2 and 3** (enclosed) show the trips expected to be generated by the proposed project, as well as the net new trips resulting from the replacement of the prior land use with the proposed land use. As the tables indicate, the proposed residential rehabilitation facility is expected to generate a decrease of -14 daily trips, zero (0) change in a.m. peak-hour trips, and minus one (-1) p.m. peak-hour trip.

The average rate was used in the calculations for both the prior and proposed land uses due to the extremely small size of the building areas proposed for these land uses (The fitted curve equation tended to overstate the trips associated with these relatively small areas or yield irrational numbers).

Ms. Miryam Jimenez August 25, 2020 Page 2 of 2 **2. Parking** 

It is our understanding that the application for a reasonable accommodation for Margate Cares for Heroes calls for 36 beds. The city's parking code, Article XXXIII, Section 33.3, for convalescent homes, nursing homes, retirement homes and other such facilities with operational characteristics similar to the proposed development is based on beds. Therefore, a review of the project's parking requirements using the ITE's *Parking Generation* manual, 5<sup>th</sup> Edition, was completed assuming the proposed number of beds as the independent variable. A copy of the parking generation characteristics information from the ITE manual is enclosed.

The average rate for parking spaces per bed is 0.36, which would mean that 13 parking spaces (36 beds x 0.36 parking spaces = 12.96 parking spaces, or <u>13</u> parking spaces) are required to serve the site. However, good design practice would suggest that, rather than rely upon the average rate for parking, the 85<sup>th</sup> percentile rate should be used. The ITE manual indicates that the 85<sup>th</sup> percentile parking spaces (36 beds x 0.51 parking spaces = 18.36 parking spaces, or <u>18</u> parking spaces) are required to serve the site. Note that this is the total demand, including clients, staff, visitors and service vehicles.

Comparing this parking demand to the site plan and staff report, reveals that the 22 parking spaces (including one handicap space) provided at the Margate Cares for Heroes site is more than sufficient.

#### 3. Conclusion

Based upon the findings shown in Tables 1, 2 and 3, and described above, it appears that the proposed Margate Cares for Heroes development proposed to be located at 603 Melaleuca Drive will result in a small decrease in trips generated by the property. The proposed land use will generate a decrease of -14 daily trips, zero (0) change in a.m. peak-hour trips, and minus one (-1) p.m. peak-hour trip when compared to the prior land use. Further, with 22 parking spaces on site (including one handicap parking space), the proposed development has more than enough parking to accommodate the maximum parking demand of 18 parking spaces.

Should you have any questions or comments regarding this statement, please do not hesitate to contact this office.

Very truly yours,

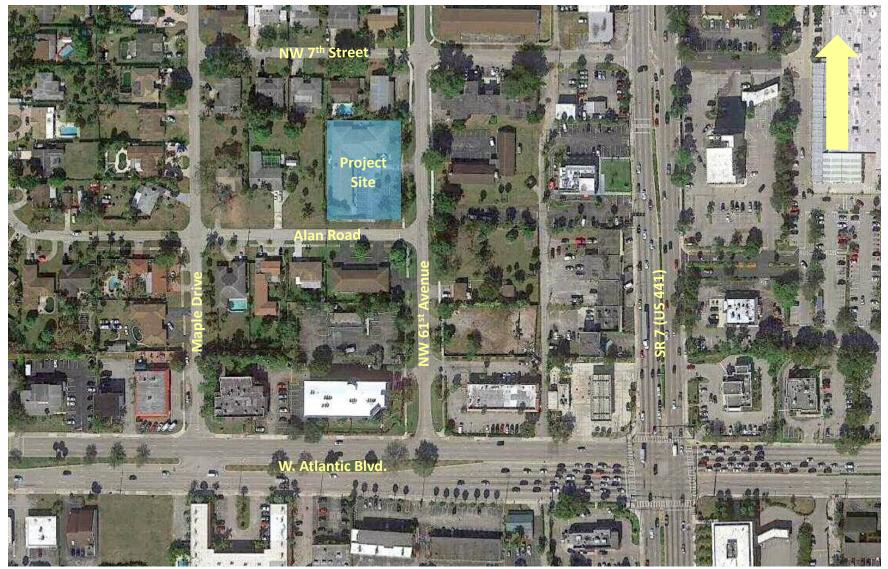
V DIL

Thomas A. Hall President

Freddie Vargas, P.E. FL Registration No. 35941 814 S. Military Trail Deerfield Beach, FL 33442

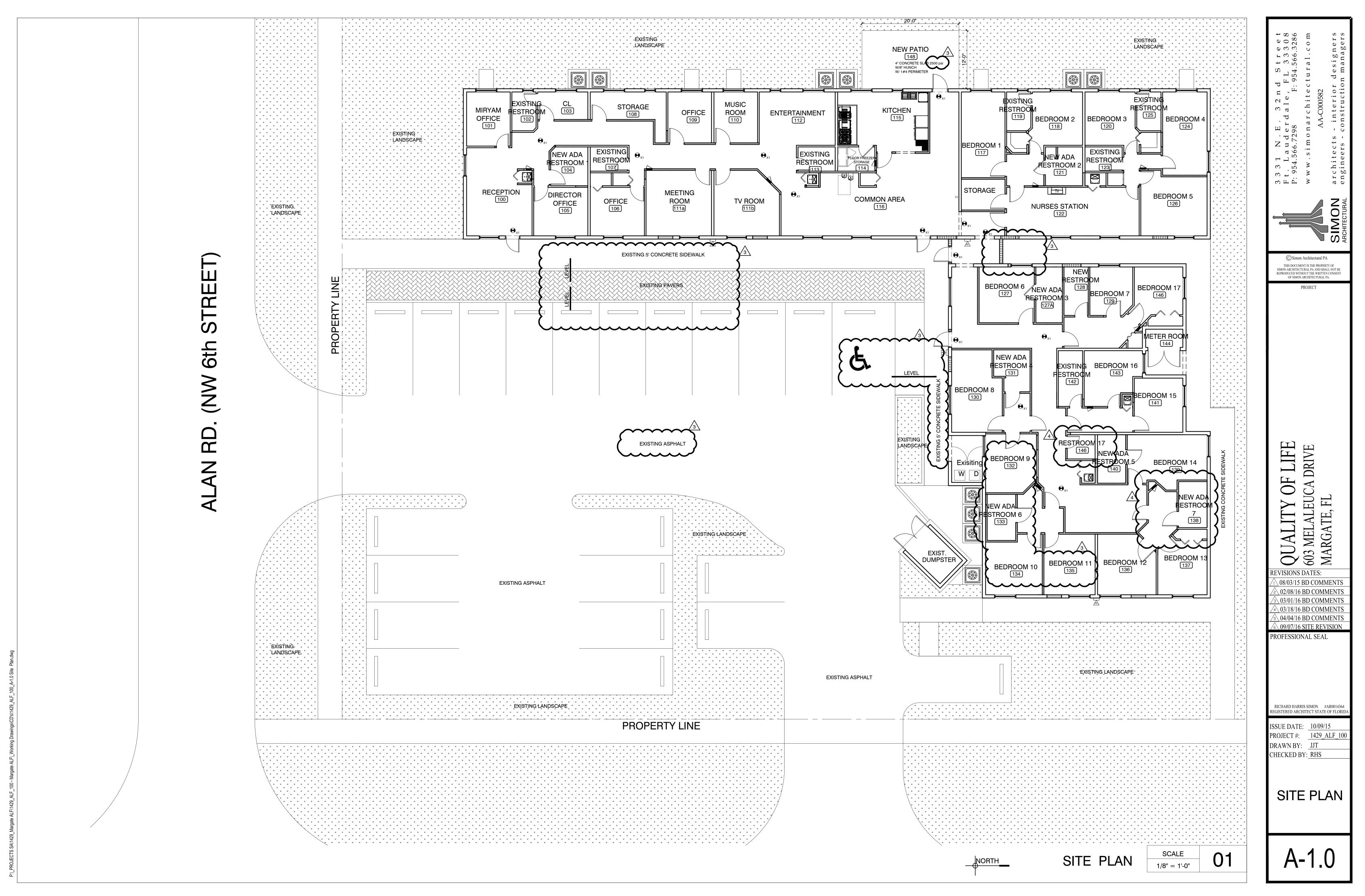
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Thomas A. Hall, Inc.

Figure 1 – Site Location Margate Cares for Heroes City of Margate, Florida



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#### Table 1 Daily Trip Generation Margate Cares for Heroes

Land Use	ITE Code	Into	naita			Total Trip	S		Interna	ıl Trips		Ex	ternal Tr	rips	Pass-by	Trips	1	New Trip	S
Lanu Ose	ITE Code Intensi		iisity	Trip Generation Rate <sup>(1)</sup>	In	In Out Total		In	1 Out Total %		%	In	Out	Total			In	Out	Total
Prior Use																			
Multi-Family Housing (Low-Rise)	220	10	d.u.	T=7.32(X) (50/50)	37	36	73	0	0	0	0.0%	37	36	73	0	0.0%	37	36	73
Subtotal					37	36	73	0	0	0		37	36	73	0		37	36	73
Proposed Use																			
Nursing Home	620	8,885	s.f. <sup>(2)</sup>	T=6.64(X) (50/50)	29	30	59	0	0	0	0.0%	29	30	59	0	0.0%	29	30	59
Subtotal					29	30	59	0	0	0	0	29	30	59	0	0	29	30	59
NetDifference					-8	-6	-14	0	0	0		-8	-6	-14	0		-8	-6	-14

<sup>(1)</sup>Trip generation rate obtained from ITE *Trip Generation* manual, 10th Edition.

<sup>(2)</sup>Square footage obtained from the Broward County Property Appraiser's website.

#### Table 2 AM Peak Hour Trip Generation Margate Cares for Heroes

Land Use	ITE Code	Intensity			Total Trip	S		Intern	al Trips		E	xternal Ti	rips	Pass-by Tri	ps		New Trip	DS
Lanu Ose	TTE Coue	intensity	Intensity Trip Generation Rate <sup>(1)</sup> In Out Total		In	Out	Total	%	In	Out	Total			In	Out	Total		
Prior Use																		
Multi-Family Housing (Low-Rise)	220	10 d.u.	T=0.46(X) (23/77)	1	4	5	0	0	0	0.0%	1	4	5	0 0.	.0%	1	4	5
Subtotal				1	4	5	0	0	0		1	4	5	0		1	4	5
Proposed Use																		
Nursing Home	620	8,885 s.f. <sup>(2)</sup>	T=0.55(X) (78/22)	4	1	5	0	0	0	0.0%	4	1	5	0 0.	.0%	4	1	5
Subtotal				4	1	5	0	0	0	0	4	1	5	0	0	4	1	5
NetDifference				3	-3	0	0	0	0		3	-3	0	0		3	-3	0

<sup>(1)</sup>Trip generation rate obtained from ITE *Trip Generation* manual, 10th Edition.

<sup>(2)</sup>Square footage obtained from the Broward County Property Appraiser's website.

Table 3 PM Peak Hour Trip Generation Margate Cares for Heroes

Land Use	ITE Code	Into	a citar	Trip Generation Rate <sup>(1)</sup>		Total Trip	S		Interna	ıl Trips		Ð	ternal Ti	·ips	Pass-by	Trips		New Trip	S
Lanu Ose	TTE Coue	e Intensity		Trip Generation Rate <sup>**</sup>	In	Out	Total	In	Out	Total	%	In	Out	Total			In	Out	Total
Prior Use																			
Multi-Family Housing (Low-Rise)	220	10	d.u.	T=0.56(X) (63/37)	4	2	6	0	0	0	0.0%	4	2	6	0	0.0%	4	2	6
Subtotal					4	2	6	0	0	0		4	2	6	0		4	2	6
Proposed Use																			
Nursing Home	620	8,885	s.f. <sup>(2)</sup>	T=0.59(X) (41/59)	2	3	5	0	0	0	0.0%	2	3	5	0	0.0%	2	3	5
Subtotal					2	3	5	0	0	0	0	2	3	5	0	0	2	3	5
NetDifference					-2	1	-1	0	0	0		-2	1	-1	0		-2	1	-1

<sup>(1)</sup>Trip generation rate obtained from ITE *Trip Generation* manual, 10th Edition.

<sup>(2)</sup>Square footage obtained from the Broward County Property Appraiser's website.

## Nursing Home (620)

#### Peak Period Parking Demand vs: Beds

On a: Weekday (Monday - Friday)

Setting/Location: General Urban/Suburban

Peak Period of Parking Demand: 9:00 a.m. - 3:00 p.m.

Number of Studies: 10

Avg. Num. of Beds: 133

#### Peak Period Parking Demand per Bed

Average Rate	Range of Rates	33rd / 85th Percentile	95% Confidence Interval	Standard Deviation (Coeff. of Variation)
0.36	0.12 - 0.57	0.22 / 0.51	***	0.15(42%)

### **Data Plot and Equation**

